PROF. J. MES LIGHTBODY DEPT. OF POLITICAL SCIENCE UNIVERSITY OF ALBERTA EDMONTON, ALBERTA

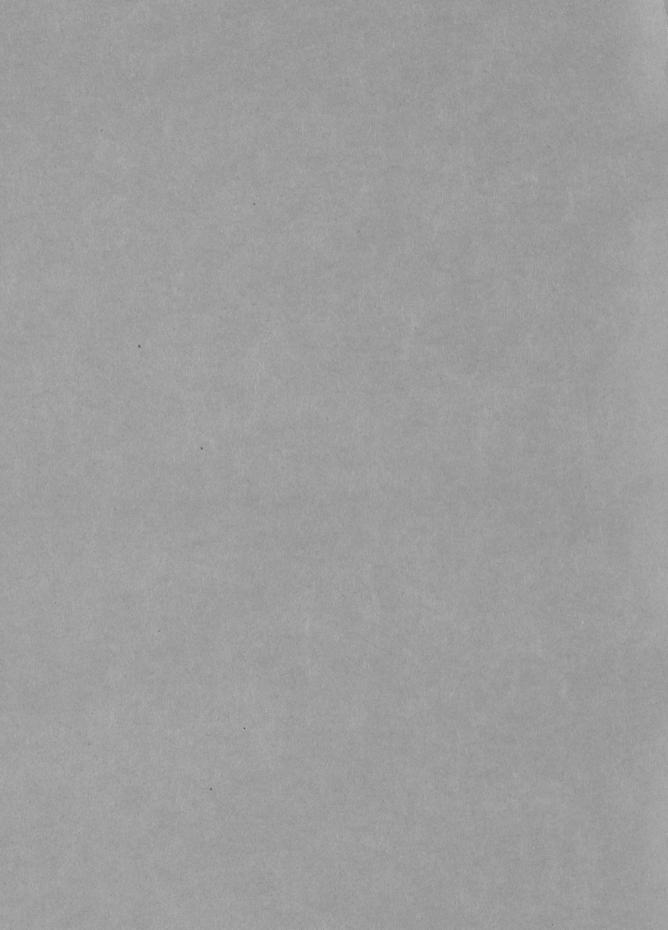
REPORT

of the

MUNICIPAL ENQUIRY COMMISSION IN MANITOBA

FEBRUARY

1963



PROF. JAMES LIGHT DEPT. OF POLITICAL SCIEI UNIVERSITY OF ALBERTA EDMONTON, ALBERTA

THE MUNICIPAL ENQUIRY COMMISSION IN MANITOBA

MEMBERS

Representing The Union of Manitoba Municipalities;

Reeve D.F. Rose, Carroll, Manitoba.

Reeve C.N. Argue, Mather, Manitoba.

Lawrence Smith, Esq. Portage la Prairie, Manitoba.

Representing The Manitoba Urban Association;

Mayor H.A. Cochlan, Morden, Manitoba.

Mayor H.L. Henderson, Portage la Prairie, Manitoba.

Mayor C.N. Kushner, Q.C. West Kildonan, Manitoba.

INVITED MEMBERS

Representing The Manitoba Municipal Secretary-Treasurer's Association;
M.F. Szewczyk, Esq. Dauphin, Manitoba.
A.W. Vincent, Esq. Tuxedo, Manitoba.

PART TIME MEMBERS

P.F.C. Byars, Esq. East Kildonan, Manitoba. 1960-61. Miss Catherine Forrest, Winnipeg, Manitoba. 1961-62.

CHAIRMAN

R. Murray Fisher, Esq. Q.C. LL.D.



ORGANIZATION

The Municipal Enquiry Commission in Manitoba was established by The Union of Manitoba Municipalities and The Manitoba Urban Association, at their respective annual meetings in 1959, by joint resolutions worded as follows:

WHEREAS at the present time in Manitoba there are many different geographic areas of government, e.g. Hospital Areas, Health Unit Areas, X-Ray and Diagnostic Areas, Drainage Areas, School Districts, School Divisions and Municipalities;

And Whereas municipal boundaries have been determined historically before the advent of the motor car, aeroplane, etc;

And Whereas this same modern transportation has necessitated extensive and expensive road building programmes resulting in the purchase and maintenance of heavy and expensive machinery and equipment;

And whereas because of low total assessments some municipal units have become uneconomic;

And whereas no general pattern of municipal boundaries maintains at the present time;

And whereas boundaries of the various areas listed in the first preamble hereto are not coterminous;

THEREFORE BE IT RESOLVED that this (56th annual convention of The Union of Manitoba Municipalities and 11th annual convention of The Manitoba Urban Association) instruct the executive committee of the association to appoint a strong commission of (The Union of Manitoba Municipalities and The Manitoba Urban Association) with terms of reference as follows:

To study and report at as early a date as possible on the whole question of Municipal and/or Hospital District and other inter-municipal district area boundaries, together with municipality responsibility in the total pattern of government; and in such study to seek the active cooperation and support of The Union of Manitoba Municipalities, The Manitoba Urban Association, The Manitoba Municipal Secretary-Treasurers Association and any other groups or organizations interested in the municipal sphere of government in Manitoba."

Subsequently, the executive committees of The Union of Manitoba Municipalities and The Manitoba Urban Association respectively appointed special subcommittees of each organization to consider the above resolution.

These special sub-committees met jointly in January 1960 and agreed to proceed with a study of local government organization in Manitoba as set out in the terms of reference contained in the foregoing resolution passed by both associations.

At this meeting it was resolved that the representatives appointed to the special sub-committees constitute a joint commission of these two Municipal Associations to study local government organization; that a Chairman and Secretary be appointed and committees struck on the various phases of the enquiry to be made by the commission, including such items as historical background, local government boundaries, local government finances including assessment

and taxation, education, public works, responsibility of spheres of government and legislation.

In February 1960 the representatives of the two associations met with the then Minister of Municipal Affairs, the late The Honourable Mr. Maurice Ridley to request a grant from the government to assist in the preliminary financing of the study. The Minister advised the matter had been discussed and he was authorized to offer a grant of \$2,000 by the government and that this would be the total grant. Subsequently, the representatives of the two associations resolved that the Commission be named "The Municipal Enquiry Commission in Manitoba" and R.M. Fisher, Esq. Q.C.LL.D., be requested to act as chairman if suitable arrangements can be made.

At a meeting held on April 22nd 1960 Reeve Argue reported that Mr.Fisher had agreed to act as chairman of the Commission.

At a meeting of the Commission held in July, 1960, The Manitoba Municipal Secretary-Treasurers Association was invited to name two representatives to sit on the Commission in an advisory capacity. Subsequently in October 1960 this Association appointed Mr. M.F. Szewczyk and Miss Catherine Forrest as its representatives on the Commission.

It was realized in the early fall of 1960 that the Commission would require additional funds to enable it to continue its work.

At the annual meetings in 1960 of The Manitoba Urban Association and The Union of Manitoba Municipalities, the following resolution was passed by both associations:

"WHEREAS The Union of Manitoba Municipalities and The Manitoba Urban Association at their respective annual meetings in 1959 passed resolutions requesting the executive committee of both organizations to jointly appoint a commission with terms of reference as follows:

To study and report at as early a date as possible on the whole question of Municipal and/or Hospital District and other inter-municipal district area boundaries, together with municipal responsibility in the total pattern of government; and in such study to seek the active cooperation and support of The Union of Manitoba Municipalities, The Manitoba Urban Association, The Manitoba Municipal Secretary-Treasurers' Association and any other groups or organizations interested in the municipal sphere of government in Manitoba.

And whereas as a result of these resolutions The Municipal Enquiry Commission in Manitoba has been organized under the Chairmanship of R.M. Fisher, Esq., Q.C., LL.D., with the following members:

Representing The Union of Manitoba Municipalities: Reeve C.N. Argue, Mather Reeve D.F. Rose, Carroll Reeve Lawrence Smith, Portage la Prairie

Representing The Manitoba Urban Association:
Mayor H.A. Cochlan, Morden
Mayor H.L. Henderson, Portage la Prairie
Mr. P.F.C. Byars, East Kildonan

And whereas the Government of Manitoba made a grant to the Commission in 1960 of \$2,000.00 to assist the Commission to meet its expenses for that year;

And whereas the Commission feels that it will be unable to complete its investigations and formulate its recommendations until late in the year 1962;

And whereas it will be necessary to provide funds to meet the expenses of the Commission for the years 1961 and 1962;

THEREFORE BE IT RESOLVED that the respective executive committees of The Union of Manitoba Municipalities and The Manitoba Urban Association be authorized to jointly request the Government of Manitoba to support legislation at the next session of the Legislature of Manitoba which will confirm the establishment of The Municipal Enquiry Commission in Manitoba, and authorize the Minister of Municipal Affairs to make a levy in each of the years 1961 and 1962 under the provisions of the "Department of Municipal Affairs Act" against all the municipalities in the Province of Manitoba which are not included in the area of 'Metropolitan Winnipeg' to meet the expenses of The Municipal Enquiry Commission in Manitoba for the years 1961 and 1962, the amount of the levy to be made in each of the years 1961 and 1962 to be determined jointly by the executive committees of The Union of Manitoba Municipalities and The Manitoba Urban Association and be subject to the approval of the Minister of Municipal Affairs for the Province of Manitoba."

At the 1961 session of the Legislature, Chapter 41 of the Statutes of Manitoba 1961 authorized the Minister of Municipal Affairs to levy on the municipalities in Manitoba, outside the Metropolitan Area, such amount as is stated in a joint written request made by The Union of Manitoba Municipalities and The Manitoba Urban Association. In 1961 a levy was made for \$10,000.00 and for a similar amount in 1962.

The establishment of the Commission was ratified, validated and confirmed by an Act of the Legislature being Chapter 44 of the Statutes of Manitoba 1961 assented to on the 15th day of April 1961.

The Commission has held a meeting in each month since it was organized. Since the Commission was established, Mr. P.F.C. Byars moved from East Kildonan to Halifax, Nova Scotia, and was replaced on the Commission in 1961 by Mayor C.N. Kushner, Q.C., appointed by The Manitoba Urban Association. In 1962 Miss Catherine Forrest relinquished her appointment and on the recommendation of The Manitoba Municipal Secretary-Treasurers' Association, Mr. Arthur W. Vincent was appointed as a representative of that association.

Early Municipal Government in Manitoba

The first government functioning in what is now Manitoba was a Governor and Council appointed by the London Committee of the Hudson's Bay Company. It exercised full authority in legislative, judicial and administrative capacities, and functioned in all of the spheres now occupied by our present three levels of government, federal, provincial and municipal. The law administered was the law of England as it existed in 1670 and its jurisdiction extended to all the lands drained by rivers flowing into Hudson Bay.

In 1810 Lord Selkirk obtained a grant of about 116,000 square miles of land from the Hudson's Bay Company, to which he brought settlers from the British Isles and Eastern Canada. The colony was first ruled by a Governor appointed by Lord Selkirk. In 1836 the Hudson's Bay Company bought back from the Selkirk estate the lands which had previously been granted to Lord Selkirk and the Hudson's Bay Company again took control over the area. In 1839 Hudson's Bay Company officials met at Fort Garry with representatives of the Church, the local inhabitants and Sheriff Alexander Ross of Assiniboia. The meeting was presided over by the Chief Factor of the Hudson's Bay Company, Sir George Simpson. The meeting decided to divide the District of Assiniboia into four divisions, with a Justice of the Peace in charge of each one. A volunteer police force composed of sixty men was also formed. While the Governor and Council was the object of some criticism because it failed to represent certain groups in the community, this administration did exhibit many of the qualities of local government.

At Portage la Prairie, outside the boundaries of the Municipal District of Assiniboia, another attempt was made to establish a form of local government. While some local regulations were passed, friction developed between the legislative and judicial personnel and, as a result, the settlers requested that the area be included within the Municipal District of Assiniboia. When this was refused in 1864, an abortive attempt was made to establish the Republic of Caledonia, with Thomas Spence as President. The British Government refused to recognize the new administration and declared any attempt to establish an independent government in Assiniboia, even for municipal purposes, without reference to the Crown or to the Hudson's Bay Company was illegal.

This attempt evidenced a growing political unrest. The population was becoming politically self-conscious and there were demands, not only for wider representation in the district government of Assiniboia, but for revision of the institutions already established in the area.

The next phase in government development involves the Red River insurrection and the Provisional Government of 1869-1870. Following the seizure of Fort Garry by the Metis there was great confusion. What authority was to be recognized, the Council of Assiniboia, or the Provisional Government? Members of the Provisional Government were elected by the citizens and it was therefore both responsible and representative in character. This new Government enjoyed greater public confidence than the preceding Council of Assiniboia.

Up to the time of Union in 1870, no definite pattern of formal municipal institutions had emerged in Manitoba. Once having eliminated the more or less arbitrary company rule, it was inconceivable that any formal system of local government would be acceptable on any but a representative basis.

Early in the autumn of 1872, Sir John A. MacDonald, Prime Minister of Canada, suggested to Lieutenant-Governor Morris that a general municipal system for the new Province should be considered. With a population of less than 12,000 people and a provincial budget of some \$81,000.00, the Attorney-General was of the opinion that it was inadvisable to organize the province into municipalities. It was therefore the responsibility of the provincial government to provide for roads, bridges, judicial and registry offices and all other necessary local services. However, in 1873 legislation was introduced permitting local communities to organize on a township or parish basis. Under this legislation, on a petition signed by two-thirds of the male freeholders and householders

resident in the district, a municipal corporation could be created by letters patent on the order of the Lieutenant-Governor-in-Council. On September 1st 1873 an order-in-council was passed authorizing the issue of letters patent in-corporating a municipality, under the name of, "Corporation of Springfield and Sunnyside", and comprising township eleven in ranges four and five east. In 1876, three years after incorporation, Springfield Sunnyside included an area forty-miles long and six miles wide. The highest assessment on a quarter section was \$320.00. The taxes on a quarter section were, for municipal purposes 64¢, for schools \$2.40 and for statute labour \$2.00. The total levy for that year amounted to \$523.73, of which \$329.36 was for education and \$194.37 for general purposes.

On the 3rd of November 1873 letters patent issued incorporating the municipality of Westbourne, comprising township thirteen in range nine west. The 1869 inhabitants of the City of Winnipeg were incorporated by a special Act of the Legislature on the 8th November 1873. These were the beginnings of local government in the Province of Manitoba.

In 1875 and again in 1877 the county system of local government was introduced into Manitoba, copied largely from Ontario. On December 1st 1877 Westbourne was incorporated as the first county municipality, with an area of sixty six miles by twenty four miles, or one eighth of the then provincial area, and with a population of about 800 persons. Portage la Prairie was incorporated as a county in 1879. In that same year a bill was passed providing for the incorporation of towns. Emerson was incorporated in 1879 and Portage la Prairie in 1880. The charter of the City of Winnipeg was repealed in 1886, and from then until 1902, when the City obtained a new charter, it operated under the provisions of the Municipal Act.

During the period from 1870 to 1886 there was a great deal of legislative experimentation with regard to local government. Measures would be introduced in one year and repealed shortly afterwards and changes were constantly being made. The people were trying to find a form of local government that was suited to their needs and to the times.

In 1882 the county system was reorganized and county municipalities were authorized to carry out inter-municipal works. This type of county council consisted of the wardens from the municipalities within a given judicial district. In 1883 the boundaries of existing municipalities were redefined and the legislation provided for the establishment of eighty six rural municipalities and thirteen incorporated urban units. In 1883 an attempt was made to introduce a general county system consisting of twenty-six counties. There was opposition to this plan and the legislation was repealed one year after its enactment. In 1891 the population of the Province was 152,506.

In 1881, for the purpose of judicial administration at the provincial level, Manitoba was divided into three judicial districts. A judicial district board was established in each district to provide court houses and gaol facilities. These boards consisted of the Mayors and Wardens of the municipalities within the district.

Both the judicial district boards and the county council system were criticised and the county council system was abolished in 1884, but the judicial district boards continued until 1886.

In 1885 a Commission recommended:

- (1) the abolition of judicial district boards,
- (2) the appointment of a member of the government to control the expenses for the maintenance of court houses and gaols and the administration of justice,
- (3) the expense of this government office was to be met by the province, while the cost of maintaining court houses, gaols and sheriffs was to be paid by the municipalities,
- (4) the assets and liabilities of existing judicial district boards were to be taken over and administered by the government.

As a result of the recommendations of this Commission, the Municipal Commissioner was created a body corporate in 1886. The judicial district boards were taken over by the Municipal Commissioner, and the formation of composite local authorities was abandoned. The rural unit finally emerged as a blending of the township municipality and the county, with provisions for the incorporation of cities, towns and villages. The first Municipal Commissioner was a member of the civil service, but in 1890 the legislation was amended to provide that a member of the Executive Council was to hold the office.

In the year 1921 the Municipal Commissioner's levy on the municipalities and the school districts in unorganized territory in the province amounted to 2-1/4 million dollars on a total equalized assessment of 768-1/2 million dollars. Included in this levy was a supplementary levy of 1-1/2 million dollars to augment the general revenues of the provincial government.

In 1953 the Department of the Municipal Commissioner was abolished and the Department of Municipal Affairs established. The province took over the assets and assumed the liabilities of the Municipal Commissioner.

Early Administration of Education

The Selkirk Settlers organized the first school in Manitoba in 1815, but it was closed down after operating for only three months. In 1818 Roman Catholic priests established the Mission of St. Boniface to minister to the religious and educational needs of Catholics and Metis. The first Protestant mission was established in 1820 at St. John's to serve the educational needs of the Protestants. During the next fifty years additional religious parishes came into being, both Protestant and Catholic. Each parish had, as well as a church, a school for the education of the children.

By the time of Manitoba's entry into Confederation in 1870 a total of twenty of these parishes had come into existence. These parishes were used as the basis of electoral representation in the newly-created provincial legislature and were also used for the formation of the first school districts in the Province. The first School Act was passed in 1871, patterned after Ontario legislation, and introduced the principle of local administration of education, subject to provincial regulation and supervision. At this time, there were twenty four electoral divisions in the province and each was considered to be a school district for the purposes of the Act. The Act established a Board of Education, composed of a Protestant and a Catholic section, each section being responsible for the supervision of schools operated by the settlers of its religious faith. The Board as a

whole was empowered to deal with the organization of new schools, the alteration or subdivision of school districts, and to select texts and equipment. The actual administration of each School District, including the provision of accommodation and the appointment of teachers was performed by a board of trustees elected at a meeting of the ratepayers. The operational costs were raised by the ratepayers either by subscription, fees, or by a rate levied on assessable property in the district together with the grants received from the province.

In 1890 the Manitoba Legislature passed The Public Schools Act, whose main purpose was to replace the existing system of public denominational schools by a system of public non-denominational schools. A provincial Department of Education was created and made responsible for the supervision of public education in the province. An advisory board, selected on a non-sectarian basis, was established to replace the old Board of Education with its Protestant and Catholic sections.

This legislation raised bitter controversy during the next six years. In 1896 a compromise was worked out by the Federal and Provincial authorities, which has continued with modifications and variations until the present time.

Of recent years there has been a tendency to centralize the authority in the Department of Education with the local trustees having less control. Notwithstanding the establishment, in the province, of some forty three large school divisions for secondary education there still remain some fifteen hundred elementary school districts.

The Changing Scene

With the exception of the creation of Metropolitan Winnipeg and the establishment of school divisions for secondary education, the pattern of municipal government and the administration of education remains basically the same as it was seventy-five years ago. During that period of time, tremendous changes have taken place economically, socially, and in our manner of living. While the present local government organization, when it was established, was adequate for the then existing conditions, it does not follow that it is still adequate to meet these greatly changed conditions.

While we are all aware that changes are taking place, it may be well to remind ourselves of the extent and variety of these changes as they all have some bearing on the problems with which the Commission is concerned.

Today we are in the midst of a scientific revolution which is radically changing our way of life. Developments in transportation and communications, the motor vehicle, the aeroplane, the telephone, the radio and television have affected every individual. Distance is no longer a factor of major importance in modern society.

A recent indication of the changing scene is the application by the railway companies for the abandonment of many of their branch lines and as a result the closing down of many grain elevators, a familiar landmark in rural Manitoba.

Agriculture has become mechanized, with resulting movements of population from rural to urban areas. We are aware of vertical integration and contract farming and their impact on the small family farm. Agriculture and industry must sell the bulk of their products in international markets in competition with producers with lower standards of living. Today only about one quarter of Manitoba's total provincial product comes from agriculture. We have become largely industrialized and the trend will continue. Increased population in urban

industrial areas has created problems of ribbon development and urban sprawl. Inter-urban-rural problems are now of increasing importance.

In industry we have automation, the shorter work week, strikes, unemployment and unemployment insurance. The art of the craftsman has been supplanted by the machine. The span of life expectation has been prolonged by advances in medicine, but we are not supposed to work after age sixty-five.

Labour has job classification, regular pay increases, pensions, fringe benefits and unions to negotiate the terms of employment with management. The emphasis seems to be on conformity.

In merchandizing we have chain stores, instalment buying, monopolies, mergers, cartels, price fixing, loss leaders and trading stamps. Because of motor transportation, retail business now ranges over wide areas and through bulk buying can smother the small local merchant.

In finance we have inflation, spiralling costs of living, tight money, high interest rates and budget deficits.

In education we have larger school divisions for secondary education but continue to have some 1500 school districts for elementary instruction. The cost of education continues to spiral upwards. As the Province increased its grants for this purpose it tended to increase its controls.

In government we have the welfare state, and whether we like it or not, it seems to be here to stay. Governments will have to discipline the slacker and curb the abuse of services provided by the state. We demand security and are evidently prepared to pay a high price for it both in taxes and in the impairment of our individual freedoms.

Internationally, surging nationalism is on the march and serious conflicts continue unabated between those adhering to differing political ideologies.

Today we live in a complicated highly organized society. Everybody is organized, either for self interest or for what they consider to be the common good. Our lives are geared to a fast tempo, with resulting increasing numbers of mental break downs and heart failures.

We live in a society in which the state is exercising more and more control over our day to day activities. Of course we must have law and order or the result would be chaos, but it may be that liberty of individual action is increasingly being curtailed through legislation because we are not sufficiently mindful of the rights of others. The advanced encroachment of government in our daily lives has resulted in paternalism, regimentation and conformity, to the detriment of initiative, ambition, responsibility and independent thinking.

Because all forms of government are dealing with people as well as with material things, administration at all levels has become complicated and often technical. It is difficult for the man on the street to understand and reach his own decisions with regard to many of the problems of policy confronting governments.

While undreamed of progress has been made in the world of science, what about our progress in the sphere of government?

It has already been pointed out that the basic pattern of municipal government and the administration of education remains practically the same as it was seventy-five years ago. During this period fundamental and far reaching changes have taken place in our economy, society and our manner of living. The technology of agriculture has transformed the rural economy. Industrialization has resulted in shifts of population and the redistribution of income. New social

values have emerged. The role of government at the various levels must change as the province moves from what was mainly an agricultural economy to a more complex and mature rural-urban economy.

Later in this report the wide variations in area, population, equalized assessments, per capita expenditures, mill rates and other relevant data of the existing municipalities are discussed. Under the circumstances disclosed it is impossible to provide anything approaching equality of services with any reasonable equalization of the burden of costs.

Because of mechanized agriculture, industrialization, the resulting shifts of population and increasing governmental activities in the health and welfare field there is emerging a new concept of urban centered rural communities and a growing realization of the interdependence and common interests of urban and rural citizens. From these developments are emerging new and difficult interurban-rural problems.

Many rural and small urban municipalities heretofore have not had the resources to provide the administrative staff or equipment to cope adequately with increasing demands for more and better services. Expensive mechanized equipment for public works, trained staff and office equipment to efficiently meet the demands of the welfare state are simply not available for the small rural or urban municipality.

Uncontrollable expenditures in the rural municipalities now amount to 50% of the budget and in the villages and towns 52%. As a result municipalities have available less and less of the tax dollar for providing the improved local services demanded by their citizens.

Because of these various factors, most municipalities are finding it difficult to do the job they are supposed to do efficiently, with the result there has been a growing tendency towards the centralization of the activities of local government. There has also been a tendency to share the costs and responsibilities for many services between the province and the municipalities. These tendencies are not good for the future of local government.

Increasing paternalism in government has necessitated the establishment of various provincial administrative areas. These have been established from time to time but no serious attempt has been made to coordinate the boundaries of these areas with each other or with existing local government areas. The result is growing confusion and a certain amount of duplication of administrative staffs.

While we have broadened our economic and social horizons no real serious attempts have yet been made to adapt local government organization to changed economic and social conditions, streamline its activities, improve its efficiency or coordinate its activities and responsibilities with those of the provincial government.

The Commission believes a system of strong responsible local government is essential to the development of the province. If it is efficient; has a reasonable amount of local autonomy and clearly defined responsibilities; it will counter the growing trend toward the centralization of traditionally local services; provide a means by which political power can be decentralized; provide a training ground for participation in public life; contribute to the effectiveness of senior governments by removing local problems from their jurisdiction; permit the adjustment of policies to reflect local conditions and create a framework of provincial-municipal relations which will contribute towards decentralization of administration and at the same time protect the province's legitimate interests.

A strong autonomous local government also retains and maintains more effective control, in the conduct of local affairs, in the hands of the electorate, than is possible in any other sphere of government.

The Municipal Enquiry Commission has during its deliberations become increasingly aware of two facts:

- 1. Fundamental changes have recently taken place in our economy, in society and in our manner of living.
- 2. Governments at all levels must alter and adjust their organizations, methods and techniques to efficiently and economically deal with these changed conditions.

The Commission, when it started its deliberations, gave consideration to the preparation of a completely detailed blue print for the reorganization of local government, provincial-municipal relations and the coordination of provincial administrative areas. It soon realized it did not have the staff, the technical assistance, the research personnel, the time, nor the money to complete such a complicated task. It also realized that it was not properly equipped to deal with the problems involved in the reorganization of provincial administrative areas. As the area of Metropolitan Winnipeg was not included in its deliberations and the government intimated that it was going to set up a committee to consider Metro problems and would subsequently establish a Royal Commission to consider municipal-provincial relations - taxation and finance as affecting the whole province, the Commission decided to devote its efforts to formulating certain general principles for submission to The Union of Manitoba Municipalities and The Manitoba Urban Association, which if approved, in whole or in part, by these associations, would indicate the thinking of those citizens who are vitally interested in local government. The Provincial Government could then review the findings of the Federal Commission on Taxation, the Committee on Metro, The Municipal Enquiry Commission, and its own Royal Commission on Municipal-Provincial Relations Taxation and Finance and decide its policy. The final step would be for the government to establish a body adequately equipped with technical staff, research personnel and funds, to work out the numerous details of the policies approved by the government and the municipalities for the reorganization of local government, municipal-provincial relations taxation and finance.

The Commission believes:

- (1) An efficient local government not only has an essential role to play in our system of government, but Provincial and Federal governments will not and cannot function in a truly efficient democratic manner without a "grass roots" authority which can care for purely local services. Indeed the time may have come when The British North America Act should be reviewed in the light of conditions that now exist with a view to enabling all levels of government more effectively to carry out their responsibilities.
- (2) If local government is to survive it must adjust its organization to meet changed economic and social conditions.
- (3) Local government should enlarge its sphere of responsibility rather than diminish it.

- (4) As far as practicable, the areas of jurisdiction as between the municipalities and the other governments should be clearly established, their respective responsibilities defined and joint responsibility avoided.
- (5) Municipalities should be provided with sufficient sources of revenue to discharge their responsibilities.
- (6) A reasonable standard of local government services should be made available to all citizens of the province and the cost of providing such services should be equalized as far as possible among all citizens on the basis of ability to pay.

It is with these principles in mind that the Commission has formulated its recommendations.

REASONS FOR RECOMMENDING CHANGES

There will doubtless be criticism of the Commission for recommending changes in our local government system.

Some people seem to be constitutionally opposed to change of any kind. Some of the criticism will be parochial and selfish and some arising from local jealousies. There will be opposition from those affected by the proposed changes. These types of criticism can be largely disregarded.

There may, however, be honest citizens who will have doubts about the necessity for changes because they have not fully appreciated the economic, social and administrative changes that have taken place in recent years in our province.

Because of the motor vehicle and improved highways, many Manitobans reside in one municipality, work in another, find recreation in a third and drive daily through a fourth. There was a time when agriculture was the main productive factor in our economy. Today agricultural production is less than 25% of the total provincial production. With the mechanization of agriculture, farm units have increased in size, and there have been substantial shifts of population from farms to urban communities and from the smaller urban communities in rural Manitoba to the larger industrial centres in the Province.

The welfare state is dealing with people as well as with material things with the result that government is exercising more and more control over our individual lives.

Conditional grants by the Provincial Government to the local authority inevitably results in an expenditure of tax dollars by the municipal authority which it had not contemplated, and the perennial requests for additional grants or subsidies by the municipalities from the Provincial government eventually results in the Provincial government becoming increasingly more involved in local affairs, so that it can almost be said that in many instances the local authority has now become but an agent of the Provincial government.

Government administration at all levels has become complicated and often technical. Because of economic and social changes, two trends are evident in government administration. On the one hand the municipalities having the property tax as their main source of revenue have become alarmed at the increasing burden of local taxation and have pressed the Provincial government for more and larger grants, with the result there has been a tendency towards centralization

in the administration of services connected with these grants. On the other hand, the Provincial government, because of the growth of the welfare state, has brought about some decentralization of its administrative machinery, because it has found that administrative personnel in dealing with the personal problems of citizens must keep in close touch with those with whom they are dealing – and this is not possible from a centralized office. The overall result has been a certain loss of local autonomy on the part of the municipalities and the building up of considerable decentralized administrative personnel on the part of the Province.

With the mechanization of agriculture, growing industrialization, and the movement of population from rural to urban centres, there have arisen some serious inter-rural-urban problems which cannot be effectively dealt with by our existing local government units.

Because of economic, social and administrative changes, evidence of difficulties in local government has appeared in all parts of Canada. There is only one theme running through all the stories of local government, and this is the necessity for change. In this day and age we find apathy of municipal electors, acclamations to local office, population shifts, the demand for more and better services at the municipal level and the problem of adequate municipal revenues. In addition to these examples the rising costs of education limiting the amount of money available for purely municipal purposes; the emergence of many interurban-rural problems; the multiplicity of elected representatives, and the number of local boards of administration, all indicate the need for change. Further, the inequity of using the land tax to partly finance services mainly benefitting people; the lack of mechanized equipment and sufficient trained technical staff to deal with the modern complexities of local administration; the effects of conditional government grants on local autonomy; the lack of coterminous boundaries in the decentralized units of provincial administration and criticism of the provincial subsidization of rural local government districts also demand attention, aimed at change, to solve the problems created thereby. These are among the criticisms that are heard and it is because of them the Commission feels it is necessary to recommend changes in local government organization and administration and changes in provincial-municipal relations.

Is it not wise for those who are interested in the survival of local government, increased local autonomy, and efficient administration in this province, to consider and recommend changes rather than have unwelcome changes thrust upon them by senior governments?

If autonomous democratic self government fails at the grass roots level, it will not be too long until we experience increasing bureaucracy at all levels of government. The Commission hopes that the changes it proposes will tend to strengthen and increase the autonomy and future efficient development of local government in this province.

RECOMMENDATIONS

Under the authority of and in pursuance of the terms of reference under which it was established, the Municipal Enquiry Commission in Manitoba hereby respectfully submits the following recommendations to and for consideration by a joint meeting of the Executives of the Union of Manitoba Municipalities and the Manitoba Urban Association, and through them, to the members of the municipal councils of Manitoba.

These recommendations embody principles which the Commission believes should be implemented to improve provincial-municipal relations, municipal taxation and finance and to reorganize local government.

Each recommendation is followed by explanatory comments which the Commission believes are pertinent.

The statistical material used was generally based on the calendar year 1961, the last complete year available to the Commission, but the principles recommended can undoubtedly apply to the current year.

1. THE AREAS OF GOVERNMENT RESPONSIBILITY FOR PUBLIC SERVICES, FINANCIAL AND ADMINISTRATIVE, AS BETWEEN THE PROVINCE AND LOCAL GOVERNMENT, SHOULD BE CLEARLY DEFINED AND ALLOCATED. AS FAR AS POSSIBLE, MUNICIPALITIES SHOULD BE FINANCIALLY RESPONSIBLE FOR AND ADMINISTER SERVICES BENEFITING PROPERTY AND THE PROVINCE FOR SERVICES BENEFITING PERSONS.

COMMENT:

The Commission believes that the present practise of sharing financial and administrative responsibility for public services should be eliminated wherever practicable. If the areas of responsibility are defined and allocated, confusion in the minds of the public will be eliminated, responsibility cannot be avoided and more efficient government will result.

As the only practicable and remunerative forms of local taxation are the property tax and business tax, which do not necessarily bear much relation to income, municipalities should be responsible for services generally benefiting property and the Province which has more varied sources of revenue, more closely related to ability to pay, should be responsible for services benefiting people.

Municipalities should therefore assume full responsibility for local public works, local drainage, local utilities, local improvements, protection of persons and property, and local services which are of benefit to property owners. The Province on the other hand should be responsible for services which mainly benefit people such as education, hospitals, health and welfare services and public works which benefit all the people of the province such as Trunk and Regional highways, regional drainage, main bridges, main waterways and provincial water conservation projects. The above services are only illustrative and are not intended to be exhaustive.

2. (1) PROVINCIAL GRANTS TO MUNICIPALITIES SHOULD BE BASED ON MUNICIPAL FISCAL NEED. EXISTING CONDITIONAL GRANTS, SHARING GRANTS AND THE UNCONDITIONAL PER CAPITA GRANT SHOULD BE DISCONTINUED.

- THE FISCAL NEED GRANT SHOULD BE UNCONDITIONAL AND BASED ON A FORMULA AGREEABLE TO THE PROVINCE AND THE MUNICIPALITIES.
- (2) THE TOTAL AMOUNT OF ALL PROVINCIAL GRANTS NOW AVAILABLE TO MUNICIPALITIES, LESS ANY INCREASED COST TO THE PROVINCE INVOLVED IN IMPLEMENTING ALL THE RECOMMENDATIONS OF THIS COMMISSION, SHOULD BE MADE AVAILABLE TO THE MUNICIPALITIES BY WAY OF AN UNCONDITIONAL FISCAL NEED GRANT.

COMMENT:

This recommendation of the Commission involves an increase in municipal autonomy, a clearer separation of responsibilities as between the Province and the municipalities, and the principles that provincial assistance to municipalities should be based on fiscal need. Property benefiting from local public works should bear the cost thereof.

Most citizens realize that government at any level must obtain its revenues from taxation. The Federal government may impose any kind of taxation. Each of the provinces may impose direct taxation within that province and the municipalities which have been established by the provinces can only impose such forms of direct taxation which the particular Province delegates to them. It is true that there are not many sources of revenue which can be administered effectively and economically at the local level apart from real and personal property tax, business tax and sundry licenses. Government, at all levels, obtains revenues by differing means and in varying amounts but directly or indirectly, always from the same source, namely, its citizens.

There are widespread complaints about the burden of real property taxes. Where do the citizens who complain usually look for relief? Not in the field of some reallocation of responsibilities as between the province and the municipalities, not to the repeal of the existing exemptions from municipal taxation, not in the sobering realization that perhaps they are already receiving all the services they can afford, but usually in demands for more controllable provincial grants. There is no quicker or surer way for municipalities to lose their local autonomy than to content themselves with conditional grants, indeed a very sound argument may be advanced that unconditional grants may also serve, in the long run, to weaken the independence and strength of local government. Perhaps another and better statement would be, that to ensure strong responsible government, the authority which spends the tax dollar should have the responsibility to levy the same dollar.

We believe the policy of the Province in making a grant on condition that the municipality will contribute a proportionate amount is wrong in principle. This policy has created difficulties from some municipalities which were thereby induced to go beyond their financial ability. Assuming municipalities require some financial assistance from senior governments, then that need should be met by provincial unconditional fiscal need grants. This is a sound concept in Dominion-Provincial financial relations and it is equally sound in Provincial-Municipal financial relations.

This recommendation involves the following general changes with respect to financial responsibility for public works, health and welfare and the existing system of provincial grants.

The Commission recommends that the Province be wholly responsible for:

- (a) the construction and maintenance of provincial trunk highways,
- (b) the construction and maintenance of regional or secondary trunk highways and regional drainage works,
- (c) the construction and maintenance of drainage works involving rivers or main water courses which mainly carry foreign or inter-municipal water as distinguished from local water,
- (d) the construction and maintenance of large dams, reservoirs and detention basins to conserve or regulate the flow of inter-municipal water,
- (e) the construction and maintenance of main bridges required as part of items (a) (b) and (c) hereof.
- (f) health and welfare services and the operation of hospitals in accordance with standards set by the Province. Should any municipality desire to set a standard of welfare services higher than that of the Province, that municipality should be responsible for the additional expenditures involved.

The municipalities to be wholly responsible for:

- (a) the construction and maintenance of market roads and school division bus routes not part of (a) and (b) above.
- (b) the construction and maintenance of all local roads,
- (c) the construction and maintenance of all local drainage works within the municipality,
- (d) the construction and maintenance of local bridges required as part of items (a) (b) and (c) hereof.

A more precise definition of the types of public works, which would become the sole responsibility of the Province and/or the municipalities respectively, would have to be formulated if the principle of this recommendation is accepted.

Enquiries made by the Commission with respect to provincial grants to municipalities indicate,

- (a) statistics furnished by the Treasury Department for provincial grants, other than for education, and for education, are for the provincial fiscal year ending March 31st, 1961.
- (b) statistics obtained from audited financial statements of the municipalities are for the calendar year ending December 31st 1961.
- (c) statistics obtained from the Department of Education with respect to grants for schools are for the calendar year ending December 31st 1960.
- (d) the descriptions of the classifications to which grants are allocated for accounting purposes, by the province and the municipalities, are not uniform.
- (e) grants made by the province for education are made to school divisions and school districts, not to municipalities.

- (f) the Department of Education is unable to divide the total provincial grant as between elementary and secondary education.
- (g) it would be a difficult and time consuming task to review the audited financial statements of school divisions and school districts to ascertain the proportion of provincial grants available for elementary and secondary education.
- (h) neither school division nor school district boundaries are coterminous with existing municipal boundaries.
- (i) it is not possible to compare the amounts levied for education on the areas included in individual municipalities with the amount of the provincial grant received by the same area.

Because of the facts indicated above, the Commission is unable to make definite calculations as to the amount of dollars involved, as between the province and the municipalities, for any specific comparable twelve month period if any of recommendations 1, 2, 3, and 9 of this Commission should be implemented.

The above facts also support the advisability of implementing recommendations 17 and 29 of this Commission.

This Commission understands it is the intention of the provincial government to establish a commission to review provincial-municipal relations, taxation and finance and the reorganization of local government and government agencies. Such a commission will have the technical staff and research personnel to enable it to establish agreed figures as to the dollars involved, as between the province and the municipalities, in implementing recommendations of this Commission which the province and the municipalities agree to implement.

This Commission also understands that the report of the technical and research committee on the province's economic future may be available in the near future and it will be of the greatest value when the recommendations of this Commission are being considered.

This Commission believes that the views of the provincial government and the different groups of municipalities in the province, i.e. rurals, urbans, Metropolitan Winnipeg and the municipalities in the metropolitan area, may differ as to the extent to which some of the recommendations of this Commission should be carried into effect. The province and these various groups of municipalities will have difficulties in reaching conclusions until agreed statistics for a uniform twelve month period, with uniform classifications of revenue and expenditures, are made available to enable the province and the various groups of the municipalities to know exactly the effect of the implementation of any of the recommendations of this Commission, will have on their respective budgets for the future.

In considering a method of distributing fiscal need grants, two matters have to be considered:

- (1) the equalization of real and personal property assessments with business tax assessments.
- (2) a formula for distributing the grant among the different municipalities.

The Commission suggests two alternative methods of equalizing the real and personal property assessment with the business tax assessment, which bring the same result.

- (a) express the percentage rate of business taxation in mills, then divide it by the overall mill rate of taxation applicable to real and personal property and multiply the business assessment by this figure, or,
- (b) divide the business revenue by the overall mill rate applicable to real and personal property, to obtain an assessment figure which would yield the same amount of revenue from business taxation if taxed at the same rate as real and personal property.

Under suggestion (a) if the business assessment is \$100,000.00 and the rate of business taxation is 10% or 100 mills and the overall mill rate applicable to real and personal property is 50 mills, the quotient is 2. The business assessment multiplied by 2 gives an equalized business assessment of \$200,000.00.

Under suggestion (b) suppose there is \$100,000.00 of business assessment. and the rate of taxation applied in 10%, the revenue is \$10,000.00. If real and personal property is taxed at a rate of 50 mills the comparable business assessment would be \$10,000.00 divided by 50 mills or \$200,000.00.

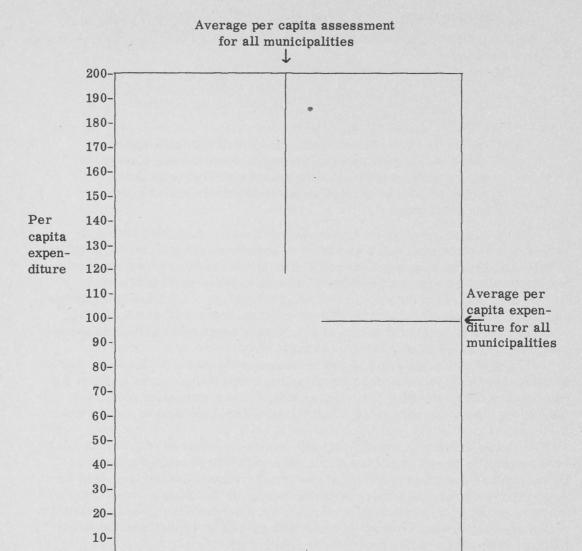
The total of the two equalized assessments of the municipality should then be divided by the population of the municipality. This will give a measure of the potential per capita wealth of each municipality. The Commission realizes it may be possible to devise a more scientific formula for the equalization of business assessment.

Assuming that each municipality will have some measure of fiscal need, because existing grants have been eliminated, and that each municipality would be entitled to some share of the fiscal need grant, a method would have to be devised for distributing the moneys available among all the municipalities in the province on the principle that the municipalities which have the greater potential per capita wealth, would receive correspondingly less of a grant than the municipalities having the smaller potential per capita wealth.

The Commission believes that a scientifically correct formula for fiscal need grants probably cannot be devised because of the extreme difficulty of measuring real fiscal need in absolute terms. Geographical, economic and social factors vary in different municipalities which at the same time may be in varying stages of economic development.

Perhaps the formula for the distribution of the fiscal need grant should be different for the rurals than for the urbans, because of the different density of population and the cost of providing the same essential municipal services.

One suggestion for devising a method for the distribution of the fiscal need grant would be to prepare on the basis of the factors of per capita expenditures and per capita assessments, a chart on which could be pinpointed the relative position of each municipality. The chart might be in the form as shown on the following page.



In making such a suggestion the Commission is aware that certain basic factors would have to be kept in mind.

Per capita assessment.

200 400 800 1200 1600 2000 2400 2800 3200 3600

- 1. The existing amount of per capita expenditure does not necessarily mean that each municipality is providing the same or an equivalent standard of service or is fully utilizing its potential revenue sources to provide reasonable standards of service.
- 2. The pattern of the distribution of population and the topography of the municipality will have a bearing on the need for expenditures.
- 3. The application of the suggested formula for distribution of fiscal need grants to the existing pattern of municipal organization in this province will disclose certain anomalies which could be eliminated if careful consideration was given in plans

for reorganization to the combining of the compensating factors of assessment and population in the rurals and the elimination of uneconomic units in the urbans.

In considering the basis of the formula for distributing fiscal need grants, the Commission realized that other factors might be considered such as, taxable income under the "Income Tax Act" per municipality, or the gross provincial product per municipality, but discarded these in favour of equalized assessments as the main sources of municipal revenues. While in many cases, municipal license fees for revenue purposes, do not amount to a great deal of money, these might be added on a comparable basis with property and business assessment.

Although the formula and method suggested by the Commission may not be perfect, a system of fiscal need grants based on some such formula and method would be preferable to the existing methods of making grants to municipalities.

3. AS BETWEEN THE PROVINCE AND THE MUNICIPALITIES
THE PROVINCE SHOULD ASSUME FULL FINANCIAL RESPONSIBILITY FOR HEALTH AND WELFARE SERVICES AND
THE OPERATION OF HOSPITALS.

COMMENT:

This recommendation conforms to the principle that the Province should be responsible for services benefiting people.

The Commission suggests that some of the purely routine administrative work such as keeping the records and accounts of the services wholly assumed by the Province could be done by municipal personnel, under provincial supervision and audit, thus eliminating some duplication of administrative personnel.

4. RURAL MUNICIPALITIES SHOULD HAVE A MINIMUM ASSESSMENT OF FIVE MILLION DOLLARS, A MINIMUM AREA OF TWELVE TOWNSHIPS AND A MINIMUM POPULATION OF 3500 PERSONS. AS FAR AS POSSIBLE THE REORGANIZED RURAL UNITS SHOULD CONTAIN GOOD AS WELL AS INFERIOR QUALITY LAND TO EQUALIZE THE BURDEN OF THE COST OF PROVIDING SERVICES. THESE MINIMUM REQUIREMENTS MAY HAVE TO BE MODIFIED IN SOME AREAS BECAUSE OF LOCAL CONDITIONS.

COMMENT:

In the statistics quoted hereafter, dealing with recommendations 4 and 5, municipalities in Metropolitan Winnipeg are omitted as well as some exceptional cases including summer resort units where the population given is the permanent population and does not include the summer population.

According to the 1961-62 equalized assessment there were only eleven rural municipalities with an assessment of over five million dollars and some ninety five under that amount, and of these, twelve were under one million dollars.

In 1961 the expenditures per township in the existing rural municipalities varied from approximately six thousand dollars to some eighty five thousand dollars.

In the rural municipalities there is also a wide variation in the ratio of elected municipal representatives to the population served, varying from one

representative to every two hundred persons to one for every thousand persons. On the provincial average there is one elected municipal representative for each 750 to 800 persons.

There are in this province at the present time rural municipalities varying in area from 4 to 22 townships, with variations in population of less than one thousand to almost eight thousand, variations in annual expenditures from approximately \$50,000.00 to over \$540,000.00, and with variations in equalized assessments from less than one million to over twelve million dollars.

In 1961 the average per capita equalized assessment in the rural municipalities was \$1,286.00, varying from a low of \$281.00 to a high of \$3,023.00.

The average uncontrollable costs were 50.05% of the budget and of these uncontrollable costs education accounted for 44.53%.

The average per capita expenditure was \$78.81 and the average composite mill rate was 67.7 mills. Per capita expenditures varied from a low of \$28.00 to a high of \$174.00 and mill rates from a low of 38 to a high of 207 mills.

If the operations of the 18 rural municipalities which have per capita equalized assessments under \$900.00 are analyzed, the average per capita expenditure is \$50.00 while the average composite mill rate is 94 mills. If the operations of the 16 rural municipalities which have per capita equalized assessments over \$1900.00 are analyzed, the average per capita expenditure is \$124.50 while the average composite mill rate is 58.6 mills.

There are 57 rural municipalities with equalized assessments under 2 1/2 million dollars. An analysis of the 1961 tax levies of these municipalities shows that when we deduct from the total levies the amounts levied for schools, deferred liabilities and administration, the average amount of municipal taxes that the council has available for public municipal services is approximately \$50,000. a year, only 4 have over \$80,000.00, 32 have less than \$50,000.00 and of these 8 have less than \$30,000.00.

The government grants for public works, protection of persons and property and social services, etc., for each of these 57 rural municipalities averaged \$16,930.00. If the special statistics attached to this report are analyzed and compared, there is convincing evidence that in the rural municipalities municipal services and tax contributions vary greatly and there is little equalization of the burden of providing necessary local services. Such a study also indicates a reason why some municipalities oppose any reorganization of local government. The objection may be practical but it is essentially selfish and does not indicate a genuine desire to obtain some degree of equality and equity in the administration of local government.

In any reorganization of the rural units there will doubtless be cases where a municipality in a good financial position with some reserve funds is amalgamated with a municipality in an inferior financial position. Some concern was expressed about this situation, but there is no cause for alarm. In the award to be made consequent on amalgamation it should be provided that the area of the municipality in the inferior financial position would remain liable for its indebtedness until the debt is discharged and the area of the municipality in the better financial position would obtain the benefit of its surplus or reserves by an appropriate reduction in the general rates levied by the amalgamated municipality until the surplus or reserves had been liquidated or consolidated.

In our modern complex society rural municipalities are met with demands for more and better services, and because these involve people as well as

material things, administration has become complicated and often technical. Small rural municipalities cannot afford to employ the necessary trained and technical staffs or purchase mechanized and time saving office equipment. The modern method of doing public works necessitates the obtaining of expensive mechanized equipment, which is beyond the capacity of the small rural unit to finance. On the basis of the standards suggested in this report there should be approximately 50 rural municipal units for the whole province.

It is sometimes argued that this would involve too much work for rural councillors. The Canadian Federation of Mayors and Municipalities has put the problem in this way. "A clear line is seldom drawn between the policy responsibilities of bodies elected to control local government and the administration duties of trained and technical officials who are hired to direct the service operations. The combination of responsibility for policy and the responsibility for carrying out the policy, on a day to day basis, does not exist in any other level of government, and it accounts for the mass of detail with which a council meeting may be required to deal". This difficulty can be solved for rural municipalities with larger rural units and trained technical officials.

Because of the changes that have taken place in our economy, the enlarged rural unit, as far as possible, should be centred around a main trading centre, although there may be more than one urban unit within its boundaries. Attention should also be given to topographical features and the combining of areas of good land as well as inferior, where it exists, so that the burden of the cost of services will be equalized.

- 4. (1) INCORPORATED VILLAGES SHOULD HAVE A MINIMUM POPULATION OF 500 AND A MINIMUM ASSESSMENT OF ONE HALF A MILLION DOLLARS.
 - (2) INCORPORATED TOWNS SHOULD HAVE A MINIMUM POP-ULATION OF 1200 AND A MINIMUM ASSESSMENT OF ONE AND ONE QUARTER MILLION DOLLARS.
 - (3) INCORPORATED VILLAGES FALLING BELOW THE MINIMUM REQUIREMENT SHOULD BE CREATED HAMLETS.
 - (4) INCORPORATED TOWNS FALLING BELOW THE MINIMUM REQUIREMENT SHOULD BE CREATED INCORPORATED VILLAGES AND FALLING BELOW THE MINIMUM REQUIREMENT FOR A VILLAGE, A HAMLET.

In 1961 there were 36 incorporated villages and 34 towns in Manitoba. Of the 36 villages, 11 fell below the population minimum and 18 below the assessment minimum.

Of the 34 towns, 10 fell below the population minimum and 11 below the assessment minimum.

VILLAGES

In 1961 the average per capita equalized assessment in the villages was \$839.00 carying from a low of \$309.00 to a high of \$1108.00.

The average uncontrollable costs were 53.38% of the total budget and of these uncontrollable costs education accounted for 46.96%.

The average per capita expenditure was \$60.70 and the average mill rate was 60.61 mills. Per capita expenditures varied from a low of \$29.00 to a high

of \$87.00 while mill rates varied from a low of 48 to a high of 125 mills.

If the operations of the 15 villages which have per capita equalized assessments under \$800.00 are analyzed, the average per capita expenditure was \$49.00 while the average mill rate was 69.86 mills. If the operations of the 9 villages which have per capita equalized assessments over \$900.00 are analyzed, the average per capita expenditure was \$70.50, while the average mill rate was 54 mills.

TOWNS

In 1961 the average per capita equalized assessment in the towns was \$980.00 varying from a low of \$670.00 to a high of \$1315.00.

The average uncontrollable costs were 52.96% of the budget and of these uncontrollable costs education accounted for 36.56%.

The average per capita expenditure was \$81.64 and the average mill rate was 60.85 mills. Per capita expenditures varied from a low of \$47.00 to a high of \$102.00, while mill rates varied from a low of 45 to a high of 76 mills.

If the operations of the 12 towns which have per capita equalized assessments under \$900.00 are analyzed, the average per capita expenditure was \$72.40 while the average mill rate was 65 mills. If the operations of the 15 towns which have per capita equalized assessments over \$1,000.00 are analyzed the average per capita expenditure was \$83.45, while the average mill rate was 57 mills.

VILLAGES AND TOWNS

In the urban municipalities generally municipal representation varies from one elected representative for every 40 to 50 persons to one for every 13,000 persons. On the basis of the total population of the province there is an average of one elected municipal representative for each 750 to 800 persons.

If we analyze the 1961 tax levies of the 21 towns and villages that have an equalized assessment of less than one half million dollars and deduct from these levies the amount for schools, deferred liabilities and administration, we find that the average amount of municipal taxes that the council has available for public municipal services is approximately \$8,800.00 a year or \$733.00 a month. Only one of these towns and villages has more than \$18,000.00 to spend annually and 10 have less than \$10,000.00. The average government grants for public works, protection of persons and property and social services, etc., for these 21 urban municipalities in the year 1961 was \$1047.00.

How much in the way of local municipal services and administrative efficiency can be expected under these circumstances? It is evident that some of our existing urban municipalities are uneconomic units.

CITIES

No special reference is made in this report to cities as there are only two in the province outside of the area of Metropolitan Winnipeg.

6. (1) UNINCORPORATED VILLAGES SHOULD BE CONTINUED AS HAMLETS WITH AN ELECTED COMMITTEE FOR ADMINISTRATION AND WITH POWER TO REQUIRE THE RURAL MUNICIPALITY TO LEVY A SPECIAL RATE ON SUCH HAMLET FOR ADDITIONAL MONEYS REQUIRED BY THE COMMITTEE OVER AND ABOVE THE AMOUNT IT WILL RECEIVE

FROM THE MUNICIPALITY BY THE APPLICATION OF THE FOLLOWING STATUTORY FORMULA:

- (a) ALL BUSINESS TAX LEVIED WITHIN THE BOUNDARIES OF THE HAMLET BY THE RURAL MUNICIPALITY SHALL BE ACCOUNTED FOR AND REMITTED WHEN COLLECTED TO THE HAMLET COMMITTEE.
- (b) THE UNINCORPORATED VILLAGE OR HAMLET TO RECEIVE ITS SHARE OF ANY PROVINCIAL FISCAL NEED GRANT.
- (c) THE HAMLET TO RECEIVE FROM THE RURAL MUNICIPALITY SUCH PORTION OF THE GENERAL MUNICIPAL PUBLIC WORKS LEVY AS MAY BE AGREED UPON BETWEEN THE COUNCIL AND THE COMMITTEE AND IF AGREEMENT CANNOT BE REACHED AS MAY BE DETERMINED BY THE MUNICIPAL BOARD.
- (d) THE HAMLET TO PAY THE RURAL MUNICIPALITY FOR ALL WORK REQUESTED BY THE COMMITTEE AND DONE BY THE RURAL MUNICIPALITY WITHIN THE AREA OF THE HAMLET, AT THE SAME RATES CHARGED BY THE RURAL MUNICIPALITY FOR ITS OWN WORK.
- (2) A COPY OF THE MUNICIPAL BY-LAW ESTABLISHING THE HAMLET AND ANY BY-LAW AMENDING THE SAME SHOULD BE FILED WITH THE DEPARTMENT OF MUNICIPAL AFFAIRS.

COMMENT:

There will continue to be many small urban communities scattered across the province which do not have sufficient assessment to function as an incorporated municipal unit, but have aspirations and problems which distinguish them from the surrounding rural municipality. The concept of a hamlet is sound but there have been cases in the past where such communities were not treated fairly by the council of the rural municipality in which they were situated. In other cases they were treated generously by the rural council. The Commission considers it advisable to have a statutory formula to insure fair treatment everywhere. The department should know when these hamlets are established or altered, which is not the case under existing legislation.

- 7. (1) THE EXISTING ELEVEN RURAL LOCAL GOVERNMENT DISTRICTS SHOULD BE ABOLISHED AND THE THICKLY POPULATED AREAS OF THESE DISTRICTS ANNEXED TO THE ADJOINING RURAL MUNICIPALITIES.
 - (2) ALL LANDS OWNED BY THE DISTRICT IN THE SPARSELY POPULATED AREAS SHOULD BE TURNED OVER TO THE CROWN ON THE BASIS OF AN AGREEMENT ARRIVED AT BETWEEN THE ADJOINING RURAL MUNICIPALITY AND THE CROWN. THE LANDS TURNED OVER TO THE CROWN SHOULD BE USED FOR REFORESTATION, COMMUNITY PASTURES, GAME PRESERVES OR RECREATIONAL PURPOSES.

- (3) THE CROWN SHOULD PROHIBIT THE SALE OF ITS LANDS IN THE UNPOPULATED AREAS, ALTHOUGH IT MIGHT BE PERMITTED TO LEASE THEM FOR PASTURE ON THE CLEAR UNDERSTANDING THAT THE LESSEE WILL NOT BE PROVIDED WITH ANY LOCAL SERVICES OR SCHOOLS AND WILL NOT BE PERMITTED TO ERECT ANY PERMANENT DWELLING ON THE LEASED LANDS.
- (4) THE CROWN AND THE ADJOINING RURAL MUNICIPALITIES SHOULD MAKE EVERY EFFORT TO HAVE SETTLERS NOW LIVING IN THESE SPARSELY POPULATED AREAS MOVE INTO THE ADJOINING RURAL MUNICIPAL AREAS, PROVIDING THEM WITH LAND OF EQUAL VALUE AND MOVING THEM WITHOUT COST TO THE SETTLER.

COMMENT:

The Commission believes there is some justification for the complaints of ratepayers in adjoining rural municipalities of the extent of the provincial government's subsidization of settlers in Local Government Districts. The residents of these Districts will never organize themselves into self governing municipal units because it is against their self interest to do so and often there is not sufficient reasonably good contiguous privately owned land to make it practicable.

The Commission realizes it will take considerable time and a lot of diplomacy to induce these settlers to move. The Commission approves present government policy with respect to industrial townsites in unorganized territory. As regards Churchill, the Commission feels any practical solution involves the repeal of exemptions from taxation in any Federal statutes and/or subsidization by the senior governments, as the local ratepayers cannot raise the money necessary to provide reasonable standards of municipal services.

8. REGIONAL MUNICIPAL UNITS OR INTER-MUNICIPAL AREAS SHOULD BE ESTABLISHED COMPOSED OF A NUMBER OF RURAL MUNICIPALITIES AND THE INCORPORATED URBAN UNITS WITHIN THE INCLUDED RURALS, WITH LEGISLATIVE JURISDICTION LIMITED TO DEALING WITH INTER-RURAL AND INTER-URBAN-RURAL PROBLEMS. THE COUNCIL OF THE REGION SHOULD BE COMPOSED OF THE HEADS OF THE COUNCILS OF MUNICIPAL UNITS, BOTH RURAL AND URBAN, WITHIN THE REGION AND ITS BOUNDARIES SHOULD BE COTERMINOUS WITH THE OUTER BOUNDARIES OF THE RURAL MUNICIPAL UNITS WITHIN THE REGION. THE JURISDICTION OF THE REGIONAL COUNCIL SHOULD BE CLEARLY DEFINED AND THE RESIDUE OF LOCAL AUTHORITY SHOULD REMAIN WITH THE LOCAL MUNICIPAL UNITS.

COMMENT:

In Manitoba, previous to the mechanization of agriculture, improved facilities for transportation and communication, industrial development and shifts of population, the local community centred around the little red school house or the hamlet with its post office, general store and elevator.

With economic and social developments there has been a growing realization of the interdependence of rural and urban people. Because of these changes,

the natural place to which people gravitate to meet their economic and social needs is the larger urban service-trading centre. As a result, we have some urban communities bulging at the seams and over-flowing into the adjacent rural area. Control of fringe and ribbon development, planning for the future orderly development of the whole area to serve industrial, community and residential needs, the economic and practical extension of municipal utilities and services and the equalization of the costs to provide services for the area, have created a number of inter-rural-urban problems.

These economic and social changes necessarily bring about a conflict between the interests of the individual and the community. Assuming the individual will be reasonably compensated for any loss he may suffer, his interests must be subservient to the interests of the community. The agriculturalist who is now operating on the outskirts of a growing urban community may be compelled to relocate if he wishes to remain in his chosen occupation because the interests of the urban community require his land. The urban dweller who settled in the marginal area to escape taxation and regulation may find his position altered because of the requirements of the growing urban community. Experience has shown it is very difficult to get the councils of the areas affected to agree voluntarily on a plan that reasonably meets the requirements of the situation.

A delegation from the Town of Dauphin appeared before the Commission and presented a brief outlining the difficulties in reaching solutions of the problems involved in the extension of the boundaries of an urban centre and the desireability of some overall control of land use.

The Commission held a special meeting in the City of Brandon and heard representations from the three municipalities involved in a proposed extension of the boundaries of the City. Again emphasis was placed on the overall control of land use and development in the area surrounding an urban centre. At this meeting a large number of interested citizens attended and it was evident there were definite differences of opinion.

The Commission suggested to the parties that they get together and try to work out their problems to their mutual advantage.

It is because of these economic and social developments that the Commission became convinced it must recommend the establishment of municipal regional units.

The regional council should have limited jurisdiction and raise its necessary funds by a levy based on the equalized assessment of the municipal units within its boundaries.

We suggest that the following subjects might be considered as matters over which the regional council should have jurisdiction; again emphasizing that this list is not intended to be exhaustive.

- (a) Overall Town Planning as affecting land use,
- (b) Approval of plans of subdivision and plans of survey after approval by local council,
- (c) Industrial development,
- (d) Inter-municipal major enterprises, such as Parks, Libraries, Community Halls, Rinks and recreational facilities,
- (e) Applications for the extension of the boundaries of urban units within the region,
- (f) Fire and rescue protection,
 - (g) Such other powers as are delegated by local councils to the region.

To safeguard against the regional council dragging its feet with regard to inter-rural-urban problems, there should be a statutory provision permitting any municipal council within the region to apply to the Municipal Board for an order to resolve the issues in question. The statutory provision might be along the following lines:

"Where under any Act of the Legislature a municipal corporation within a region is authorized and empowered to provide any service, undertaking, project, local improvement or public work and it appears its proposed action would be of benefit or advantage to another municipal corporation in the region, but the region and interested corporations are unable to agree as to the terms of the proposal or as to the proportion of the cost to be borne by each, the municipal corporation proposing the service, undertaking, project, local improvement or public work upon notice to the region and to each municipal corporation within the region, may apply to the Municipal Board and the Board may fix, determine and award the share, if any, that the adjacent municipal corporation is to pay towards the cost of the service, undertaking, project, local improvement or public work and determine what action the municipal corporation making the application, or the adjacent municipal corporation, or the council of the region, be required to take under the circumstances, and may require the municipal corporation making the application and the adjacent municipal corporation and the council of the region, to observe and perform any terms or conditions laid down by the Board, and the determination and award of the Board shall be final and binding upon the region and upon each of the municipal corporations named therein and may be enforced by any of them in any court having jurisdiction."

- 9. (1) THE PROVINCE SHOULD NOW ASSUME COMPLETE RES-PONSIBILITY, FINANCIAL AND ADMINISTRATIVE, FOR SECONDARY EDUCATION, AND EVENTUALLY FOR ALL EDUCATION.
 - (2) THE COMMISSION BELIEVES IT IS IMPRACTICABLE TO SUGGEST AT THIS TIME THAT THE PROVINCE ASSUME THE COMPLETE COST OF EDUCATION. UNTIL THE PROVINCE ASSUMES THE COMPLETE COST OF EDUCATION THE CONTRIBUTION OF THE MUNICIPALITIES TO EDUCATION SHOULD BE BY WAY OF A FIXED UNIFORM ANNUAL MILL RATE AGAINST THEIR BALANCED ASSESSMENTS AND RE-VIEWED AT LEAST EVERY FIVE YEARS. THE PROCEEDS OF THIS MUNICIPAL LEVY SHOULD BE PAID OVER TO THE PROVINCE. THE PROVINCE SHOULD PROVIDE THE ADDIT-IONAL MONEYS REQUIRED TO MEET PROVINCIAL STAND-ARDS. THE PROVINCE SHOULD DECIDE ON THE METHOD OF ADMINISTERING SECONDARY EDUCATION. THE DEFINI-TION OF BALANCED ASSESSMENT COULD BE IMPROVED IF BUSINESS ASSESSMENT WAS EQUALIZED WITH REAL AND PERSONAL PROPERTY ASSESSMENT.
 - (3) ALL EXISTING SCHOOL DISTRICTS, INCLUDING UNIONS, SHOULD BE ABOLISHED AND MUNICIPAL SCHOOL DISTRICTS WITH AN ELECTED SCHOOL BOARD ESTABLISHED, TO ADMINISTER ELEMENTARY EDUCATION WITH BOUNDARIES COTERMINOUS WITH THE ENLARGED RURAL UNIT

- AND INCLUDING URBAN UNITS WITHIN THESE BOUNDARIES. IN ASSUMING THE RESPONSIBILITY FOR THE ADMINISTRATION OF SECONDARY EDUCATION, THE PROVINCE MAY CHOOSE TO RETAIN THE PRESENTLY ELECTED BOARDS FOR SCHOOL DIVISIONS, BUT THE COMMISSION LEAVES THIS ENTIRELY IN THE DISCRETION OF THE PROVINCIAL AUTHORITIES.
- (4) THE MUNICIPAL SCHOOL BOARD SHOULD CONSIST OF SUCH NUMBER OF TRUSTEES AS WILL PROVIDE IN EACH RURAL MUNICIPALITY FOR EQUITABLE REPRESENTATION, ON THE BASIS OF POPULATION, FROM THE RURAL MUNICIPALITY AND EACH INCORPORATED URBAN UNIT WITHIN ITS BOUND-ARIES. SCHOOL TRUSTEES REPRESENTING THE RURAL MUNICIPALITY SHOULD BE NOMINATED BY WARDS AND RE-QUIRED TO BE A RESIDENT OF THE WARD BUT SHOULD BE ELECTED BY A MAJORITY OF THE ELECTORS OF THE WHOLE MUNICIPALITY. SCHOOL TRUSTEES REPRESENTING AN URBAN MUNICIPALITY SHOULD BE NOMINATED FOR AND ELECTED BY THE WHOLE URBAN UNIT. MUNICIPAL SCHOOL TRUSTEES SHOULD HOLD OFFICE FOR THREE YEARS, ONE THIRD RE-TIRING EACH YEAR. THE CHAIRMAN SHOULD BE ELECTED ANNUALLY BY THE MEMBERS OF THE BOARD FROM AMONG THEIR NUMBER. THE EXACT COMPOSITION OF EACH MUNI-CIPAL SCHOOL BOARD CANNOT BE INDICATED UNTIL THE BOUNDARIES OF THE ENLARGED RURAL UNITS ARE DETER-MINED AND DEFINED.
- (5) THE EVOLUTION OF THE ADMINISTRATION OF ELEMENTARY EDUCATION SHOULD TAKE PLACE IN THREE STAGES:
 - (a) THE ELECTION OF A MUNICIPAL SCHOOL BOARD FOR THE ENLARGED RURAL UNIT AND THE URBAN UNITS WITHIN ITS BOUNDARIES.
 - (b) THE ADMINISTRATION OF ELEMENTARY EDUCATION BY A COMMITTEE MADE UP OF MEMBERS OF COUNCILS OF MUNICIPAL UNITS WITHIN THE BOUNDARIES OF THE ENLARGED RURAL UNIT TOGETHER WITH A MINORITY GROUP OF CO-OPTED CITIZEN MEMBERS.
 - (c) THE ADMINISTRATION OF ELEMENTARY EDUCATION BY THE PROVINCE IN THE SAME MANNER AS IT DECIDES TO ADMINISTER SECONDARY EDUCATION.
- (6) IF IN STAGES (a) OR (b) AS OUTLINED ABOVE AN ELEMENTARY MUNICIPAL SCHOOL DISTRICT FEELS IT REQUIRES FUNDS FOR OPERATIONAL PURPOSES IN EXCESS OF THOSE PROVIDED BY THE GENERAL MUNICIPAL MILL RATE AND THE PROVINCIAL CONTRIBUTION, IT SHOULD BE EMPOWERED TO SUBMIT A BY-LAW TO THE RESIDENT RATEPAYERS OF THE MUNICIPAL SCHOOL DISTRICT AND IF THE BY-LAW IS APPROVED BY A MAJORITY OF THE RESIDENT RATEPAYERS, THE MONEY,

IN ANY CASE NOT EXCEEDING TWO MILLS ON THE BALANCED ASSESSMENT OF THE SCHOOL DISTRICT, SHALL BE RAISED AS THE BY-LAW PROVIDES, BY A SPECIAL LEVY ON THE ASSESSMENT OF THE SCHOOL DISTRICT AND BE PAID BY THE COUNCILS TO THE TRUSTEES OF THE MUNICIPAL SCHOOL DISTRICT.

COMMENT:

The Commission realizes it is impracticable to suggest that the Province forthwith assume full financial responsibility for education. The evolution of responsibility for education will have to be by stages and at the present time the municipalities will have to make a contribution to this service.

The Commission is more interested in having the municipal financial liability for education fixed by a uniform mill rate levy, subject to review at least every five years, than in requesting additional grants for education. Any proposed uniform mill rate would be lowered if any substantial increase in municipal assessments resulted from the abolition of existing exemptions from municipal taxation.

In Manitoba the amount contributed in 1961 by all municipalities to school purposes amounted to 39.53% of the total municipal budgets. According to the Canadian Tax Foundation the expenditures in 1960 for school purposes by the municipal and school authorities in Manitoba was 51.1% of the total expenditures for this purpose. According to this same authority "there seems to be no doubt among informed observers that school costs will continue to rise". On the present basis of sharing school costs in Manitoba there will be as a result a continuing rise in the municipal share of these costs.

While the Commission believes that eventually the Province should assume the full cost of education, it realizes it is impractible to suggest that this be done forthwith and it should be considered in conjunction with the other recommendations of this Commission.

The Commission therefore suggests that pending the result of the proposed enquiry by the government into provincial-municipal relations, the municipal costs of education be frozen immediately at the 1962 level. This could be done by revising the formula for grants to education in such a manner that, without affecting other existing grants to municipalities, the total increased costs of education be assumed by the Province and no share of these increased costs be permitted to fall upon the municipalities.

While the province has increased its grants for education, it has at the same time increased its powers of supervision over school boards.

According to a survey made in 1960, there are in Manitoba 25 rural municipalities, that in addition to school divisions, each have 25 or more individual school districts, which works out on the average to more than three elementary school districts per township.

As of June 30th, 1961, despite consolidations, there were over 1,500 elementary school districts in Manitoba.

There is a great variance in the special school rate levies. In one rural municipality which has 58 elementary school districts, the special levy varies from 0 mills to 44 mills.

- 10. (1) NO PROPERTY, NO BUSINESS AND NO TRADE OR CALLING SHOULD BE EXEMPT FROM THE PAYMENT OF MUNICIPAL TAXES. THIS RECOMMENDATION INVOLVES THE REPEAL OF ALL EXISTING STATUTORY EXEMPTIONS. IN ANY CASE WHERE UNDUE HARDSHIP WOULD RESULT THE COUNCIL OF THE MUNICIPALITY CAN CANCEL THE TAXES AND ASSUME THE RESPONSIBILITY OF JUSTIFYING ITS ACTION.
 - (2) SPECIAL LEGISLATION NOW IN FORCE WHICH GRANTS EXEMPTIONS OR FIXED ASSESSMENTS SHOULD BE REVIEWED BY THE LEGISLATURE WITH A VIEW TO REPEALING OR MODIFYING SUCH LEGISLATION.
 - (3) A STATUTORY PROVISION SHOULD BE ENACTED PROHIBIT-ING A MUNICIPALITY FROM GRANTING TAX EXEMPTIONS, FIXED ASSESSMENTS OR SPECIAL RATES FOR SERVICES PROVIDED BY MUNICIPAL UTILITIES.

COMMENT:

In 1961 in the whole province, the total value of municipal tax exemptions was shown as over 260.5 million dollars while the total taxable assessment was 1,214.25 million dollars. The exemptions were 21.46% of the total taxable assessment. Unfortunately these figures are not complete as they do not include the amount of the exemptions for farm buildings or one third of the assessment of urban buildings. If the figures for total exemptions bore the same ratio as the figures in the rural municipality referred to later in this report, the elimination of all exemptions might reduce the overall mill rate by one third.

People interested in the financial position of a municipality mainly look at the taxable assessment, the source of municipal revenues. In considering municipal taxation it might be well to point out that if we take the average over a five year period, during the depression 1933-1937, of the total municipal and school levies in the whole of Manitoba, and compare this with the average of a five year period, 1957-1961, and reduce the latter average to a common level of dollar value with the depression average, we find that over this 25 year period total municipal and school levies in the whole province increased by some 67.66% while the total school levies increased by some 124.95%. An analysis of these figures shows that the increase of purely municipal levies is only some 26%. A comparison of the average total equalized assessment values, again reduced to a common level of dollar value, shows that the increase in assessment values is only some 5.2%.

The financial difficulties of the municipalities and the increasing burden of land taxation undoubtedly arises from the increasing municipal costs of education. If this cost could be reasonably stabilised, municipalities could by fully utilizing their present sources of revenue, look forward to the future with confidence.

The exemption of farm buildings and one third of urban buildings began at a time when it was thought necessary to encourage people to break up land and engage in agriculture and to induce citizens to build homes. The Commission suggests the time is past when this is necessary. If citizens insist on the

municipality providing services they must pay for them or do without the services.

The Commission was fortunate in being able to review a new assessment for a rural municipality in Manitoba in which the Provincial Municipal Assessor actually assessed and set out in the roll the assessment value of all farm buildings now exempt and the value of other buildings now exempt at two thirds their value and also the assessed value of land now exempt. This assessment was analyzed and disclosed the following facts.

	Taxable Land Taxable Buildings at 2/3 value	\$ 4,262,210. \$ 1,728,770.	
	Total Taxable		\$ 5,990.980.
	Total Exempt Land Total Exempt Farm Buildings	\$ 164,020.	
	at 2/3 value Total Exempt other Buildings	\$ 1,354,650.	
	at 2/3 value	\$ 231,480.	
	Total Exempt		\$ 1,750,150.
	Total present Taxable and Exemp	t	\$ 7,741,130.
	Taxable Land Taxable Buildings at full value	\$ 4,262,210. \$ 2,593,160.	
	Total Land & Buildings now taxab	d & Buildings now taxable at full value	
	Exempt Land Exempt Farm Buildings at	\$ 164,020.	
	full value Exempt other Buildings at	\$ 2,031,970.	
	full value	\$_347,220.	\$ 2,543,210.
Total Value Land and Buildings Taxable and Exempt			
		at full value	\$ 9,398,580.
TABULATION A			

Taxable Assessment with Assessable Buildings at 2/3 value \$ 5,990,980. Add Exempt Farm Buildings at 2/3 value \$ 1,354,650. Total \$ 7,345,630.

or 22.61%

Percent increase = 7,345,630= 122.61% 5,990,980

Levy on 5,990,980 @ 48 mills = 287,567.04Mill rate on 7,345,630 to raise \$287,567.04 =

> 287,567.04 = 39.148 mills7,345,630 or a reduction in mill rate of 18.442%

TABULATION B

Total Assessment (All Land and All Buildings @ 100% value) \$ 9,398,580.

- Made up as follows:

 Taxable Land
 \$ 4,262,210

 Exempt Land
 \$ 164,020

 Taxable Buildings @ 100%
 \$ 2,593,160

 Exempt Farm Buildings @ 100%
 \$ 2,031,970

 Exempt Other Buildings @ 100%
 \$ 347,220

 \$ 9,398,580

Percent increase = $\frac{9,398,580}{5,990,980}$ = 156,879 or 56.879

Mill rate to raise 287,567.04 on 9,398,580

= 287,567.04 = 30.597 mills.

Or a reduction in mill rate of 36.256%

From Tabulation A there can be deduced the following formula.

"If the assessment of a municipality is increased by 22.61% by the repeal of the existing exemption of farm buildings and their inclusion at two thirds of their value and the municipality raises the same amount of revenue, the mill rate will be reduced by 18.442% and this will not result in an increase in taxes to any taxpayer whose exemptions for farm buildings does not exceed 22.61% of his former land assessment."

From Tabulation B there can be deduced the following formula.

"If the assessment of a municipality is increased by 56.879% by the repeal of all existing exemptions and their inclusion in the assessment, land and buildings at full value, and the municipality raises the same amount of revenue, the mill rate will be reduced by 36.256% and this will not result in an increase in taxes to any taxpayer whose existing exemptions do not exceed 56.879% of his former taxable assessment."

If the present trend, towards making agriculture strictly a commercial business continues, municipalities will have to consider the advisability of making this type of business subject to business tax the same as other commercial enterprises.

These recommendations also involve the repeal of the exemption of Crown, University, School, and institutional lands and buildings no matter to what use such lands and buildings are put. It will be argued that it is unfair to permit the municipality in which Crown or University buildings or large industries are located to reap the benefit of the taxation of this property. It should be pointed out that if the recommendation for a uniform fixed mill rate for education is approved, the revenue accruing to individual municipalities would be partly redistributed among all the municipalities of the province.

It will also be argued that the owners of homes in the marginal income group would be unfairly burdened.

Municipal councils have always had the power to cancel in whole or in part any taxes or any debt or moneys owing to the municipality. It is suggested that the exercise of this power is a more practical and efficient way of dealing with the problems of this group than a blanket statutory exemption which would apply to some who do not require it. As an alternative if the government feels it is necessary to subsidize the owners of homes in the marginal income group, this could be done either by providing additional exemptions under the Income Tax Act where their income is disclosed – or by welfare allowances, rather than by wholly or partially exempting property from municipal taxation.

If municipalities are prohibited from giving exemptions to industries or fixed assessments or special rates for water or other municipal services, these matters will cease to be factors in locating industries.

- 11. (1) A UNIFORM MUNICIPAL BUSINESS TAX STATUTE SHOULD BE ENACTED SETTING VARYING RATES APPLICABLE TO DIFFERENT TYPES OF BUSINESS. IT SHOULD INCLUDE EVERY PERSON CARRYING ON, OR ENGAGED IN, ANY BUSINESS, TRADE, MANUFACTORY, OCCUPATION, ART, PROFESSION, MEANS OF PROFIT OR LIVELIHOOD, OR THE PROVIDING OF SERVICES.
 - (2) A STATUTORY DEFINITION OF THE TERM "CARRYING ON BUSINESS IN THE MUNICIPALITY" SHOULD BE ENACTED, WHICH IS MORE COMPREHENSIVE THAN THE DEFINITION GIVEN BY THE COURTS TO THE PHRASE "CARRYING ON BUSINESS".

COMMENT:

The Commission suggests that legislation be drafted to provide that every person carryong on a business in the municipality, or engaged in any business, trade, manufactory, occupation, art, profession, means of profit or livelihood or the provision of services, be subject to business taxation. In this legislation should be included Section 1055 (1) (2) of the Municipal Act. Every type of business should be classified with different rates of taxation applicable to each type of business. The basis of assessment should be the annual rental value of the premises which is occupied or used, in any way, for the purposes of the business, excepting only premises used solely for residential purposes.

The following definition of "CARRYING ON BUSINESS IN THE MUNICIPALITY" might be considered.

"Without limiting the ordinary meaning of the words "carrying on business", the taking of orders by travellers or agents for goods, wares or merchandise, to be subsequently imported into the municipality to fill the orders, or the selling of goods, wares, merchandise or services by correspondence, by telephone, or by or through an agent or employee, whether or not the vendor has a resident agent or representative or a warehouse or office or place of business in the municipality, shall be deemed to be carrying on business in the municipality."

12. THE PROVINCE SHOULD LICENSE PERSONS CARRYING ON BUSINESS THROUGHOUT THE PROVINCE BY MEANS OF MOTOR, AIRCRAFT, MARINE OR OTHER TRANSPORT.

COMMENT:

This type of merchandising has increased greatly during recent years.

In the past some municipalities were inclined to impose prohibitive license fees. Where the business was carried on throughout a number of municipalities, a reasonable fee for an individual municipality, meant in the aggregate, a substantial levy on the business. People engaging in this type of merchandising will not object to paying reasonable business taxes or licenses for the privilege. Owing to the nature of the operation, the levying of taxation would have to be administered by a central authority or the government. If the revenue was collected by the government consideration might be given to its redistribution among the municipalities.

13. THERE SHOULD BE A STATUTORY LIMITATION OF THE AMOUNT OF THE MUNICIPAL LICENSE FEE IMPOSED SOLELY FOR MUNICIPAL REGULATION AND CONTROL OF A BUSINESS OR CALLING.

COMMENT:

A clear distinction should be made between license fees imposed by a municipality solely for the purpose of regulating a business or calling and license fees imposed for the purpose of raising revenue. The former should be purely nominal in amount and this should be made statutory. The latter should be correlated and tied in with the provisions providing for business taxation.

14. THE PROVISIONS RESPECTING MUNICIPAL PERSONAL PROPERTY TAXATION SHOULD BE REPEALED, EXCEPT AS REGARDS RAILWAYS, PIPE LINES, GAS DISTRIBUTION SYSTEMS, TELEPHONE, TELEGRAPH, HYDRO, RADIO AND TELEVISION TRANSMISSION AND OTHER SPECIAL TYPES OF PERSONAL PROPERTY AND THE ASSESSMENT SHOULD BE REVIEWED EVERY FIVE YEARS.

COMMENT:

From the administrative standpoint, taxation of all types of personal property is difficult and costly to efficiently administer. It is also subject to evasion. For these reasons, except for railways, pipelines, gas distribution systems and other special types of personal property, it has been largely discarded as a satisfactory base for raising municipal revenue. As a matter of fact, municipalities in Manitoba have never exercised their complete jurisdiction under existing legislation, e.g. taxation of bonds and debentures.

15. THE EXISTING STATUTORY PROVISIONS FOR THE IM-POSITION OF POLL TAX LEVY AND STATUTE LABOUR LEVY SHOULD BE REPEALED.

COMMENT:

Because of the fluidity of population and the mechanization of public works operations, these forms of local taxation are outdated.

16. THE PROVINCE AND THE MUNICIPALITIES SHOULD JOINTLY CREATE AN INCORPORATED COOPERATIVE NON-PROFIT FINANCIAL ORGANIZATION, UNDER INDEPENDENT MANAGEMENT, FROM WHICH THE MUNICIPALITIES COULD BORROW MONEY, AT REASONABLE RATES OF INTEREST, TO FINANCE MUNICIPAL CAPITAL PROJECTS.

COMMENT:

At present it is difficult for many municipalities to borrow money for municipal capital projects at reasonable rates of interest. It is not easy to understand the reason for this situation when the lender has ample security by way of tax levies on all the taxable property in the municipality for the repayment of the debt and in case of default, the levy of a sheriff's rate. Possibly it is a hangover from the municipal defaults during the depression era – although the losses incurred by the lenders were not substantial.

The majority of the members of the Commission is of the opinion that this should be a provincial organization rather than a federal one as suggested by the Canadian Federation of Mayors and Municipalities. Municipalities in the smaller provinces would not have much success in competition for funds with municipalities in the older and wealthier provinces.

THE FISCAL YEAR FOR ALL TYPES OF LOCAL GOVERN-MENTS SHOULD BE UNIFORM WITH THE FISCAL YEAR OF THE GOVERNMENT OF THE PROVINCE AND THE GOVERNMENT OF CANADA, AND THE CLASSIFICATIONS OF REVENUES AND EXPENDITURES IN THE FINANCIAL STATEMENTS OF THE PROVINCE, THE MUNICIPALITIES, SCHOOL DISTRICTS AND OTHER LOCAL GOVERNMENT AGENCIES, SHOULD BE MADE UNIFORM.

COMMENT:

There would be certain difficulties in the year in which the change was made effective, but this temporary condition would soon be overcome and would eventually be eliminated by the benefits of having more complete and uniform financial statements for all levels of government.

As pointed out elsewhere in this report, it is very difficult at present to obtain financial figures for any twelve month period on which representatives of the province, the municipalities and school authorities can agree.

18. THE DATES FOR THE NOMINATION AND ELECTION OF MEMBERS OF COUNCIL SHOULD BE UNIFORM THROUGHOUT THE PROVINCE.

COMMENT:

There seems no valid reason why these dates should not be uniform. Some confusion would be avoided and it might increase the interest in civic affairs.

19. THE EXISTING STATUTORY PROVISION FOR THE PREPARATION AND PRINTING OF LISTS OF MUNICIPAL ELECTORS AND RATEPAYERS SHOULD BE REVISED. AN ENUMERATION OF ELECTORS AND RATEPAYERS SHOULD BE MADE COMPULSORY OR THEY SHOULD BE REQUIRED TO REGISTER. SUFFICIENT TIME SHOULD BE ALLOWED BETWEEN NOMINATION DAY AND ELECTION DAY TO PERMIT THE PREPARATION AND PRINTING OF LISTS. IT SHOULD ONLY BE NECESSARY TO PREPARE AND PRINT LISTS WHEN A VOTE IS REQUIRED.

COMMENT:

The electoral franchise is a valuable asset of the citizen in a democratic

state. Evidently it is not so recognized, judging by the small percentage of electors who exercise it. Perhaps if a little effort was required to get on the list of electors it would be more appreciated.

Modern office equipment would permit the lists to be prepared in the municipal office in a comparatively short period of time.

With modern means of communication an enumeration should be quite possible at any time of the year.

Expense could be avoided if lists were prepared only when required.

20. WARDS IN MUNICIPAL ADMINISTRATION SHOULD BE ELIMINATED EXCEPT FOR THE NOMINATION OF CANDIDATES FOR THE RURAL COUNCIL OTHER THAN THE REEVE. THE NOMINEE FOR ELECTION AS A COUNCILLOR SHOULD BE REQUIRED TO BE A RESIDENT OF A WARD, BUT SHOULD BE ELECTED BY A MAJORITY OF THE ELECTORS OF THE WHOLE MUNICIPALITY. WARDS SHOULD BE ABOLISHED IN URBAN UNITS AND CANDIDATES FOR COUNCIL BE NOMINATED AND ELECTED AT LARGE.

COMMENT:

Good arguments can be advanced for the elimination of wards altogether and for the nomination and election of members of the council at large but the Commission feels that because in the proposed larger rural units there might be a substantial urban vote or there might be blocks of population of different ethnic origins, it is advisable to retain wards in the rural units, for the nomination of members of the rural council except the Reeve. If the candidates were nominated from different parts of the rural municipality, it might increase the interest of the electors in the election. Wards in the urban municipalities should be abolished, and members of council elected at large.

21. MEMBERS OF THE MUNICIPAL COUNCIL AND SCHOOL AUTHORITIES SHOULD BE ELECTED FOR A THREE YEAR TERM, ONE THIRD RETIRING EACH YEAR. THE HEAD OF THE COUNCIL SHOULD BE ELECTED FOR A THREE YEAR TERM. THE CHAIRMAN OF THE SCHOOL BOARD BY THE BOARD ANNUALLY FROM AMONG ITS MEMBERS.

COMMENT:

This gives a continuing majority of experienced members in council and would permit the preparation of municipal budgets at an earlier date.

22. NEWLY ELECTED MEMBERS OF COUNCIL OR THE SCHOOL AUTHORITY SHOULD ASSUME OFFICE ON THE FIRST DAY OF THE MONTH FOLLOWING THEIR ELECTION.

COMMENT:

The defeated councillor or trustee may be inclined to lose interest for the remainder of the current year and may intentionally complicate matters for the incoming member.

23. THE DEFINITION OF A "RATEPAYER" ELIGIBLE TO VOTE ON ALL MONEY BY-LAWS SHOULD BE RESTRICTED TO A RESIDENT RATEPAYER AND THIS QUALIFICATION SHOULD BE MADE UNIFORM FOR ALL MONEY BY-LAWS OF LOCAL GOVERNMENT.

COMMENT:

The resident ratepayers are the ones most vitally interested in the development of the municipality and the provision might help to discourage speculative land holding. The definition should be uniform in all spheres of local government.

24. MUNICIPAL TAX CANCELLATION BY-LAWS SHOULD REQUIRE TO BE PASSED BY A MAJORITY OF THE WHOLE COUNCIL AND THE EVIDENCE TO BE FILED WITH THE MINISTER SHOULD SET FORTH IN DETAIL, WITH RESPECT TO EACH ITEM INCLUDED IN THE BY-LAW, THE REASON FOR THE CANCELLATION OF THE TAXES.

COMMENT:

If the existing statutory exemptions from municipal taxation are repealed there may be a tendency on the part of councils to annually grant exemption by the cancellation of taxes. It is therefore necessary that a majority of the whole council should be in favour of the cancellation and that adequate reasons for the cancellation be submitted to the Minister when requesting his approval of the By-law.

25. SECTIONS 640 TO 647 BOTH INCLUSIVE OF THE MUNICIPAL ACT SHOULD BE REPEALED.

COMMENT:

These are provisions providing for a ratepayers committee in subdivided areas in a rural municipality. The Commission believes the recommended provisions for hamlets will be sufficient.

- 26. SEPARATE ACTS SHOULD BE ENACTED FOR
 - (a) CITIES
 - (b) TOWNS AND VILLAGES
 - (c) REGIONAL OR INTER-MUNICIPAL UNITS
 - (d) RURAL MUNICIPALITIES

COMMENT:

The Commission believes if separate acts were provided for each type of municipal unit, interpretation would be easier and clarification achieved. To save duplication the legislation might be divided into various parts, some parts applying to all municipalities and some applicable only to a particular type of unit. This recommendation would also eliminate many of the special acts now on the statute books.

27. MANY OF THE EXISTING MUNICIPAL BOARDS SUCH AS PARK'S BOARD, COMMUNITY CENTRE BOARD, PUBLIC RECREATION COMMISSION AND JOINT MUNICIPAL BOARDS SHOULD BE ABOLISHED.

COMMENT:

The administration of these services can be done by a committee of council with a minority of co-opted citizen members, if this is considered desirable. The advantages are

- (a) responsibility is fixed on the council
- (b) confusion among citizens avoided
- (c) with larger municipal units the council can confine its efforts to determining policy and leave the details of administration to competent and trained staff.

Some of the joint municipal boards can be eliminated because their duties will be taken over by the regional or inter-municipal council.

MUNICIPAL MONEY BY-LAWS FOR THE IMPOSITION OF TAXES, GENERAL, SPECIAL, OR LOCAL IMPROVEMENT, OR FOR THE LEVYING OF SERVICE RATES, OR FOR THE USE OF ANY SURPLUS OR RESERVE FUNDS OF THE MUNICIPALITY, TO PROVIDE FOR THE ESTABLISHMENT OF A PUBLIC UTILITY IN THE MUNICIPALITY, SHOULD AFTER ITS FIRST READING, BE SUBMITTED TO BOTH THE MUNICIPAL BOARD AND TO THE PUBLIC UTILITY BOARD FOR THEIR RESPECTIVE APPROVAL, AND AFTER SUCH APPROVAL BE SUBMITTED TO THE RATEPAYERS OF THE CORPORATION.

COMMENT:

The Commission considers it advisable for the Utility Board to review proposed utility rates and tax rates to insure that as between the users of the utility and the general tax payer, the proposed rates are just and equitable.

The statutory provision might be along the following lines.

"Whenever the council of a municipal corporation proposes to enact a by-law, contracting a debt not payable within the year when it was contracted, by borrowing money, issuing debentures or otherwise, to provide for the establishment of a public utility, and for the imposition of taxes, either general, special, or local improvement, on its ratepayers, or any part of them, or for the levying of rates on the users of the utility, or any part of them, or for the use of any surplus or reserve funds of the corporation or any part of them, to provide for the establishment of the public utility and to pay the debt created by the by-law, the by-law, after the first reading thereof, shall be submitted to both "The Municipal Board" and "The Public Utilities Board" for their respective approval, and after such approval be submitted to the ratepayers of the corporation.

29. THE BOUNDARIES OF PROVINCIAL ADMINISTRATIVE AREAS SHOULD BE MADE COTERMINOUS WITH THE BOUNDARIES OF EITHER THE ENLARGED RURAL MUNICIPALITY OR THE SUGGESTED REGIONAL OR INTER-RURAL-URBAN-MUNICIPAL UNIT.

COMMENT:

Over the years, the province has established some 30 different types of administrative divisions or areas. There has been practically no attempt to co-ordinate the activities, the boundaries or the sizes of these various

administrative areas. The first job seems to be to reorganize the municipal and school district boundaries and then tie the administrative areas into this local government set up. Recommendations 29-30 and 31 are particularly tasks for the Commission to be established by the Provincial Government.

30. WHEREVER POSSIBLE, THE DUPLICATION OF PROVINCIAL AND MUNICIPAL ADMINISTRATIVE PERSONNEL SHOULD BE ELIMINATED.

COMMENT:

According to a study made by the Commission, there was in 1961 in Manitoba one government representative, elected or appointed, for every 3.75 families, the average family to consist of from 5 to 6 persons.

While certain technical personnel will be necessary to administer some of the provincial services, the duplication of administrative staffs as between the province and the municipalities can be reduced. Enlarged municipal staff could do administrative work for the province under provincial audit and supervision.

31. THE ACTIVITIES OF AUTHORITIES COMPOSED OF REPRESENTATIVES OF BOTH THE PROVINCE AND THE MUNICIPALITIES SHOULD BE STREAMLINED AND CO-ORDINATED.

COMMENT:

With the separation of responsibilities as between the province and the municipalities and the elimination of areas of joint responsibility, some of the existing boards could be abolished.

32. THE PROVINCIAL GOVERNMENT SHOULD ESTABLISH A QUALIFIED BODY, ADEQUATELY EQUIPPED WITH TECHNICAL AND RESEARCH STAFF AND FUNDS, TO WORK OUT THE DETAILS OF THE POLICIES APPROVED BY THE MUNICIPALITIES AND THE GOVERNMENT FOR THE IMPROVEMENT OF PROVINCIAL-MUNICIPAL RELATIONS, MUNICIPAL TAXATION AND FINANCE AND THE REORGANIZATION OF LOCAL GOVERNMENT.

COMMENT:

The Municipal Enquiry Commission had neither the technical staff, research personnel or the funds to do the detailed work. As its members came from different parts of the province, the Commission met only once a month. The members could not spare the time to visit the various parts of the province which is essential if any satisfactory overall plan of reorganization is to be achieved.

CONCLUSION

It is the firm belief of this Commission that local government is imperative in our democratic society. The changes recommended in this report will serve to strengthen local government by making the elected local government bodies responsible for providing those services which they can best administer and for the levying of the necessary funds to pay for such services, within the tax resources available to them, without the financial crutch which the Province has

provided and which local authorities have so readily accepted. The inevitable result is that the provincial government became more and more involved in local affairs and the local authority lost more and more of its autonomy. If this is allowed to continue, all services will become centrally controlled with sad consequences for all residents of Manitoba in general and for the Province and local authorities in particular.

The Commission desires to express its sincere appreciation to the Provincial Government for its initial grant of \$2,000.00 towards the expenses of the Commission and for providing rooms for the Commission to holds its monthly meetings. Its thanks are also extended to the various Departments of the Provincial Government and their officials who willingly provided whatever detailed information the Commission requested from time to time.

Attached to this report are special municipal statistics prepared by the Department of Municipal Affairs, from the audited financial reports of the municipalities, at the request of the Commission. These merit careful study by every person interested in the development of local government in this province.

The foregoing unanimous report of the Municipal Enquiry Commission is respectfully submitted by

R. *C*.

D. F. Rose.

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H. A. Cochlan

hos. M. lergul.

C. N. Argue.

Hit Blenderson.

H. L. Henderson.

faurence Smit

Lawrence Smith.

C. N. Kushner.

M. F. Szewczyk.

M. F. Lewyyk.

Millencent

A. W. Vincent.

R. M. Fisher.



PROVINCE OF MANITOBA

MUNICIPAL EXPENDITURE ANALYSIS BY FUNCTION

1961 AND

RELATED STATISTICS FOR 1956 AND 1960

RURALS, SUBURBANS, VILLAGES, TOWNS, CITIES

Note: The municipal expenditure analysis does not include provincial assistance by way of school grants and other grants and aids which are paid directly to other local agencies and units or which go to the general support of services at the local level. Unconditional grants and grants in lieu of taxes are also excluded. Although these are paid directly to municipal treasuries they are not allocated here against any specific services. The aggregate value of all provincial assistance is indicated in the table immediately following.



GOVERNMENT 1957 - 58 AND 1961 - 62 (MAIN ESTIMATES)

increase or (Decrease) 1961 - 62/1957 - 58	\$ 510,430. 14,278,036. (971,204.) (54,504.) 2,214,437. 962,305. 686,772.	\$17,626,272.	\$ (75,224.) 742,000. 7,707,235. 2,087,242. 178,251.	\$10,639,504. \$28,265,776.
1961 - 62	\$ 2,506,833. 25,755,392. 1,098,160. 1,368,000. 6,339,500. 1,493,105. 3,286,595.	\$41,847,585.	\$ 508,800. 1,152,000. 10,829,075. 4,341,860. 283,135.	\$17,114,870. \$58,962,455.
1957 - 58	\$ 1,996,403. 11,477,356. 2,069,364. 1,422,504. 4,125,063. 533,800.	\$24,221,313.	\$ 584,024. 410,000. 3,121,840. 2,254,618. 104,884.	\$ 6,475,366.
DIRECT AID	UNCONDITIONAL GRANTS EDUCATION HEALTH (2) WELFARE (3) HIGHWAYS & BRIDGES DRAINAGE & CONSTRUCTION MISCELLANEOUS (INCLUDES GRANTS IN LIEU OF TAXES)	TOTAL DIRECT AID INDIRECT AID	TEACHERS* RETIREMENT FUND HOSPITAL CONSTRUCTION GRANT SOCIAL ALLOWANCES HEALTH SERVICES (2) EDUCATION OF HANDICAPPED CHILDREN	TOTAL INDIRECT AID TOTAL DIRECT & INDIRECT AID.

THE ABOVE SCHEDULE SETS OUT PROVINCIAL FUNDS WHICH BY DEFINITION TO DIRECTLY OR INDIRECTLY TO THE SUPPORT OF LOCAL GOVERNMENT INCLUDING ORGANIZED MUNICIPALITIES AND ALL OTHER LOCAL AGENCIES AND UNITS. (=)

⁽²⁾ ExcLubing Manitoba Hospital Services Plan

⁽³⁾ EXCLUDING SOCIAL ALLOWANCES

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MUNICIPAL STATISTICS

1961

TABLE OF CONTENTS

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		PER CAP.	\$28.52 .36 .36 .57 .57	32.42	2.11 (2.11) (2.11) (3.11) (4.49) (1.4	TIES		\$40.65 \$40.65 7.61 (.53) 1.64 5.89 5.55 7.52	(5.23 (5.42) (5.45) (5.34) (5.34) (7.54) (7.
VILLAGES	21,921	PER CENT.	46.96 4.84 4.84 .94	53.38	(8.68 (3.48) 9.46 3.93 3.93 (2.39) 2.39 (2.19) 1.01 100.000 100.000	ALL MUNICIPALITIES	846,739	39.53 7.540 (.51) 1.60 5.72 5.72 1.66 55.94	14.81 (2.65) (15.03) (5.08) (5.19) (2.47) (3.25) (3.21) (3.21) (3.24) (3
		1961	\$625, 160. 7,832. 64,444. 12,537. 680.	710,653.	248 682. (46.361.) (25.386.) (10.769.) 31,858. (29.191. 15.746. 11,024. 159,563.			\$34,416,800. \$441,506. (447,314.) 1,389,488. 4,983,976. 466,940. 1,447,419.	12,894,094. (2,304,653,1) (3,083,070. (76,876.) 4,520,464. (2,147,925.) 2,832,484. (9,342.) (1,889,976.) (1,084,126. 208,783. (4,887,065,886.
		PER CAP.	\$42.29 7.56 4.08 5.16 3.36	63.19	13.02 (1.95) (8.4) (8.4) (1.59) (1.43) (1.16) (2.88) (2.88) (2.88) (2.88) (4.48			\$46.01 12.94 1.02 43 1.08 1.08	7.56 (7.07) (25.41 7.82 (4.31) 5.22 (5.02) 2.03 2.03 3.34 4.94 4.97
SUBURBANS	67,643	PER CENT.	44.72 7.99 4.32 5.46 3.38	66.82	13.77 (2.06) 8.90 1.68 1.68 1.13 1.23 3.04 2.04 5.19 100.000	CITIES	439,190	77.39 10.52 10.52 (3.35 8.49 30 87.09	6.14 20.06) 20.54 6.36 (3.50) 4.124 (.01) 1.65 2.29 2.29 2.28 2.88 4.04
		1961	\$2,860,279. 511,316. 276,113. 349,118. 24,613. 252,760.	4,274,199.	880,799. (131,756.) 568,655. 568,655. (13.) (17,334.) (17,345.) (17,540.) (18,653.) (18,653.) (18,653.) (18,653.) (18,653.) (18,653.)			\$20,208,430. \$583,266. \$683,266. (447,314. 189,591. 4,586,331. 162,493.	3,317,181. (72,519.014. 11,199.074. 3,435,076. (1,890.936.) 2,292,234. (7,000.) 189,791. 11,554,940. 2,183,269. 2,183,269.
		PER CAP.	\$35.09 	39.45	30.32 (7.90) 2.13 (2.32) 2.33 2.33 (3.63) (4.63) 2.63 2.69 2.69 2.69 2.69 2.69 2.69 2.69 2.69			\$29.85 2.19 2.19 10.34 .46 .46 .46 .45	15.95 (2.87) 8.79 2.86 (.82) (.03) 1.33 1.33 4.5 4.5 4.5 4.5
RURALS	234,900	PER CENT.	44.53 .31 .19 3.78	50.05	38.47 (10.02) 2.70 (3.40) 3.72 (3.80) 3.65 3.65 3.65 3.29 0.05 111 8.26 100.00%	TOWNS	83,085	36.56 2.68 2.68 12.67 .31 52.96	19,54 (3,52) 10,76 (0,26) (3,02) (3,02) (1,01) (3,03) (2,03) (2,03) (2,03) (3,03) (3,03) (4,0
		1961	\$8,243,220. 56,768. 36,565. 229,286. 700,154.	9,265,993.	7,122,291, (1,855,282,) (495,307, (75,570,) (88,301, (148,623,) (170,246, (75,159, 60,599, 20,559, 1,529,729, \$18,512,298.			\$ 2,479,711. 182,182. 182,182. 189,340. 1912. 38,011. 21,052. 3 592,148.	(236,775.) (236,775.) (236,775.) (27,439.) (27,439.) (26,328.) (25,342.) (25,342.) (10,339.) (103,339.) (103,339.) (104,639.) (104,639.)
	POPULATIONS 1961 -		Schools DEBENTURES - GENERAL METRO CRAMTS UTLLITY METRO DEFERRED LIABILITIES OTHER		CONTROLLABLE: PUBLIC WORKS GRANTS PROFENTION GRANTS SOOIAL SERVICES GRANTS SOOIAL SERVICES GRANTS FIXED ASSETS FIXED ASSETS FIXED ASSETS ASSETS ASSELLANEOUS ADMINISTRATION		POPULATION 1961 -	SCHOOLS DESENTURES - GENERAL METRO UTILITY DEFERRED LIBBILITIES OTHER	PUBLIC WORKS GRANTS PROTECTION GRANTS SOCIAL SERVICES GRANTS REGENTION & COMMUNITY SERVICES GRANTS FIXED ASSETS RESERVES UTILITY OPERATING MISCELLAMEOUS ADMINISTRATION

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2,310,900. ASSESSMENT (1961) POPULA-TION | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 1409 | 747. 770. ,933 ,726 ,726 \$\,\begin{align*}
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PROVINCE OF MANITOBA

R U R A L S - CONTINUED

	PER NO	-	86. 63	,148. 64	,518. 65		,174. 67										320. 77	000 .101				,280. 83			802. 86		032. 89			,069. 92		,707, 94					-	,444. 101							.86.
		1	5							+	-		· .								-	-						-		-						-	-					-	.00		15. \$1,286.
	EQUAL IZED ASSESSMENT		\$7,718,000.	2,881,00	2,025,00	2,192,000.	5,718,00	3,952,000	2,624,000	1,614,000	3,398.000	1,726,000.	5,734,000	1,934,000	5,231,000	1,290,000	563,000	000,101,1	1.764.000	2.201.000	1,972,000	1,349,000	728,000	2,063,000	1,705,000	6,569,000	5,256,000	2,391,000	1,633,000	4,676,000	3,274,000	2,658,000	3,212,000	804.000	3,212,000	4,432,000	2,685,000	1,720,000	2 740 000	2,186,000	3,054,000	2,267,000	\$301,985,000.		\$2.848.915.
-1	CAPITA		\$1,291.	1,227.	1,525.	1,691.	973.	2,618.	.986	1,079.	1,993.	1,650.	.619.	.909	1,301.	1,837.	266.	0 000	6,066.	1.061.	1,493.	1,443.	442.	1,743.	1,778.	1,002.	1,182.	1.190.	929.	.866	954.	1,709.	1,007.	3.083.	2,168.	1,536.	1,159.	1,449.	9 1459.	1.600	1,293.	1,439.	40	11	41.260
1961	ASSESSMENT		\$7,747,090.	3,079,230.	2,062,410.	2,187,780.	4,739,610.	3,947,900.	2,623,800.	1,618.020.	3,490,120.	1,726,210.	3,295,560.	1,944,540.	6,824,840.	1,274,950.	468,910.	1,102,740.	1.386.362	1.949.790.	1,981,750.	1,520,910.	716,250.	2,070,520.	1,682,150.	2,380,110.	4 77 880	2,394,490.	1,634,750.	4,365,190.	3,291,070.	2,660,180.	3,216,300.	854.060.	5,495,150.	4,432,070.	2,354,630.	1,725,510.	1,012,000.	2,194,880	3,032,280.	2,511,710.	\$295,971,506.		42 792 18A
	POPULA-		6003	2509	1354	294	4872	1508	2662	1499	1751	1046	5326	3209	5247	694	1,60	1201	1460	1837	1327	1054	6191	1188	946	1422	2508	2012	1759	4373	3450	1557	2002	277	2535	2886	2032	1611	1270	1372	2346	1745	234,900		200
	PER . CAPITA.		\$1,330.	1,141.	. 706,1	1,583.	1,164.	2,626.	1,070.	. 726	1,932.	1,556.	1,054.	588.	985.	1,826.	306.	. 060	. 208.	1,188.	1,479.	1,206.	455.	1,664.	1,771.	.,00,1	1,11.	1.175.	916.	1,055.	936.	1,707.	1,503.	2.318.	1,251.	1,254.	1,046.	1,422.	0 140	1,593	1.073.	1,359.			\$1 22B
	EQUALIZED ASSESSMENT		\$7,985,000.	2,862,000.	2,040,000.	2,178,000.	5,671,000.	3,960,000.	2,849,000.	1,389,000.	3,383,000.	1,628.000.	5,615,000.	1,886,000.	5,166,000.	1,267,000.	.000,000	1,072,000.	1,778,000.	2,183,000.	1,963,000.	1,271,000.	736,000.	1,977,000.	1,675,000.	2,366,000.	5 043 000	2.364.000.	1,612,000.	4,612,000.	3,229,000.	2,658,000.	3,210,000.	642.000.	3,171,000.	3,620,000.	2,126,000.	1,694,000.	1,612,000.	2,139,000.	2.518.000.	2,372,000.	\$290,831,000.		40 747 600
1960	PER		\$1,289.	1,140.	1,518.	1,687.	965.	2,621.	985.	1,077.	1,935.	1,290.	626.	603	1,008.	1,842.	750	1 060	951	800.	1,486.	1,391.	439.	1,736.	1,743.	1,000	1,203,	1.189.	929.	.866	944.	1,707.	1,002.	2.902.	2,172.	1,535.	1,118.	1,451.	467.	1,590	1,301.	1,390.	47	12	41 004
	ACTUAL		\$7,737,730.	2,860,035.	2,054,770.	2,183,510.	4,700,360.	3,952,400.	2,622,790.	1,614,280.	3,388,620.	1,349,410.	3,333,160.	1,933,870.	5,287,590.	1,278,580.	1 150 500	1,132,000.	1.388.782	1.470.220.	1,972,420.	1,466,190.	710,380.	2,062,960.	1,648,550.	2,381,290.	4 961 240	2.391.380.	1,633,290.	4,363,120.	3,255,800.	2,657,830.	3,208,030.	803.750.	5,505,740.	4,430,390.	2,271,830.	1,727,860.	1,007,210.	2,739,660.	3.053.220.	2,425,830.	\$287,527,422.		40 0 0 0 04
	POPULA-		6003	2509	1354	5294	4872	1508	2662	1499	1221	1046	5326	3209	5247	694	1,00	1201	1460	1837	1327	1054	1619	1188	946	1422	2999	2015	1759	4373	3450	1557	2002	277	2535	2886	2032	1611	2156	1279	2346	1745			0.00
	PER		\$ 855.	930.	. 685,1	1,611.	829	1,847.	1,014.	1,00,1	1,490.	1,288.	602.	325.	512.	1,460.	302.	. 1001	1,109.	818	1,343.	1,070.	424.	1,441.	1,552.	1,040.	764	1.100	787.	1,005.	580.	1,641.	1,448.	1,110.	1,133.	955.	.007	1,378.	530.	1.975.	950	1,208.			0004
91	EQUALIZED ASSESSMENT		\$5,518,000.	2,153,000.	1,972,000.	2,165,000.	3,972,000.	3,149,000.	2.916,000.	1,854,000.	2,481,000.	1,401,000.	3,815,000.	1,057,000.	2,794,000.	1,019,000.	529.000.	940,000.	1 491 000	1.718.000.	1,939,000.	1,215,000.	759,000.	1,939,000.	1,580,000.	2,310,000.	4,180,000.	2.290.000.	1.505.000.	4,512,000.	1,869,000.	2,638,000.	3,163,000.	360,000.	2,887,000.	3.077.000.	1,136,000.	1,695,000.	1,156,000.	2,648,000.	2,044,000	2,239,000.	\$242,230.000.		100. 000
1 9 5 6	PER		\$1,236.	798.	1,437.	1,616.	585	2,310.	751.	777.	1,288.	1,222.	634.	318.	382.	1,051.	.862	. 000	1,090.	.637	1,357.	1,087.	389.	1,207.	1,563.	1,073.	740.	1.123	831.	948	.109	1,647.	1,469.	1 845	1,757.	722.	639.	1,401.	454.	2.038.	768	1,249.	**	"	
	ASSESSMENT		\$ 7,972,940.	1,847,130.	2,032,280.	2,172,580.	2,799,780.	3,938,110.	2,159,905.	1,438,510.	2,145.060.	1,329,470.	3,269,820.	1,032,545.	2,083,045.	733,490.	451,995.	0.029,510.	1 385 710	1.463.315.	1,959,510.	1,235,330.	695,940.	1,624,015.	1,591,350.	2,383,560.	3,786,510.	2 337 100	1.590.670.	4,253,350.	1,615,655.	2,649,180.	3,210,100.	1,972,390.	4,476,880.	2,325,720.	1,036,430.	1,723.780.	991,345.	2,735,090.	1 706 935	2,314,950.	\$237,673,469.		The second second second
	POPULA-		6451	2314	1414	1344	4789	1705	2875	1852	1665	1088	9919	3252	(1)		1754	0001	1502	5088	1444	1136	1641	1346	1018	222	5120	2000	1913	4488	3222	1608	2185	1670		3221	1623	1230	2182	1342	1390	1854	245.040		
	RURALS	1	RHINELAND	RITCHOT	KIVERSIDE	HOBE IN	ROCKWOOD	POLAND	ROSEDALE	Rossburn	ROSSER	RUSSELL	ST. ANDREWS	STE. ANNE	ST. CLEMENTS	ST.FRANCOIS XAVIER	ST. LAURENT	STE. ROSE	SASKATCHEWAN	SHELL RIVER	SHOAL LAKE	SIFTON	SIGLUNES	SILVER CREEK	SOUTH CYPRESS	SOUTH NORFOLK	SPRINGFIELD	STEATHOL ALD	STRATHCONA	SWAN RIVER	TACHE	THOMPSON	TURTLE MOUNTAIN	VICTORIA BEACH (x)	WALLAGE	WESTBOURNE	WEST ST. PAUL	WHITEHEAD		WHITEWATER	WINCHESTER	WOODWORTH			
	No.									70							11		200				8	82	86		88 6			92	93	94	95	96	86	66	100				108	106			

(x) PERMANENT POPULATION ONLY.

	No.	1	01	7 4	5	91		00 0	n <u>c</u>	2 =	- 0	13	14:	15.	91	17.	8	61	0 50	200	200	Sec	4 %	26	27	28	53	30	31	32	33	\$ 15	36	37	38	39	40	42	43	44	4.5	46	47	48	4 4 9	2 -	52	53	54	52	99	57	000	09	19	62
COST PER	TOWNSHIP 1961	\$ 15,637.	15.130.	17.148.	33,167.	18,052.	23,820.	15,362.	29,131	17.644.	41.235.	12,846.	7,786.	30,644.	26,437.	17,223.	30,703.	33,648.	203,525.	14,088.	11,413.	E 028	9,930.	25.872.	18,608.	40,010.	15,237.	19,729.	16,889.	30,622.	21,558.	24.003	15.714.	7.854.	12,882.	12,326.	16,095.	8,598	31,735.	21,292.	43,170.	21,612.	19,481.	16,455.	71 408	38.537	18,297.	88,700.	18,939.	16,803.	21,435.	16,210.	.260,62	19,092.	22,876.	24,572.
No. OF	TOWN- SHIPS	00	4 2	- 00	2	6	9	φ α	0 00	α	9	4	₩.	9	9	14	7	€02 -	- 0	00 (0	6	50	0	. 6	常	S	9	00°	0	00	0 42	44	9	135	9 4	000	000	10	101	12	55	6 :		+ 17	=	6	103	=	12	91	- C2	+ -4		2	83
RATES	. RATES)	.69	80.0	.09	53.	. 99	60.		. 65	60.	49.	86.	101.	44.	.09	50.	51.	. 09	. 141.	.00	.4.	117		. 56.	54.	54.	.09	63.	.19	62.	25.	77.	85.	. 207.	100.	62.	.00	117.	.09	.99	53.	78.	.89	103.	. 69	53.	55.	172.	. 28.	64.	58.	.09	200	49.	57.	.88.
TE MILL R	1960 1960	62.	. 19	63.	45.	63.		60.		.99	48.	103.	.96	72.	54.	52.	53.	20.	200	77.		- 42	103	55.	70.	51.	145.	55.	. 68	48.	20.	63.	8	186.	93.	55.	. 20.	103.	52.	.99	48.	. 89	62.	. 65	57.	50.	51.	167.	56.	.09	55.	100.	46.	53.	54.	35.
COMPOSIT	1956	50.	63.	54.	64.	57.	.00	53.	. 16	58.	88	. 66	92.	37.	.19		.16	. 649.	. 00	. 00	. 3E		96	52.	.99	.68	117.	51.	72.	49.	.107	63.		163.	. 86.	115.	57.	108.	46.	54.	.99	77.	64.	.00	45.	41.	40.	147.	43.	52.	47.	108.	59.	4.	54.	40.
CAPITA	1961	\$131.		123.	57.	104.	. 101	148	73.	139.	78.	62.	43.	39.	46.	.19	. 99	10.	103.			44	25.	83.	73.	44.	73.	127.	76.	.82.	102.	82.	. 19	32.	80.	.25.	.00	525.	80.	111.	174.	71.	102.	. 100	- 66	106.	107.	49.	.06	62.	127.	.27	. 88	76.	.66	. , , ,
URES PER	1961 CENSUS 1960 1961	\$150.	97.	137.	52.	103.	.001	25.	73.	136.	71.	. 49	46.	38.	40.	65.	. 69	. 22.				46.		98.	70.	41.	81.	154.	82.	. 13.	115.	83.	64.	40.	79.	. 100	100		73.	110.	166.	63.	.00	. 10	90.	112.	107.	52.	85.	.19	155.	59.	71.	83.	102.	•09
EXPENDIT	1956	\$95.	.69	88.	40.	78.	70.	103.	52.	116.	50.	63.	34.	-8.	28.	46.	28.		. 00	. 69	24.	31	22	74.	54.	26.	43.	. 68	29.	73.	. 26.	66.	44.	31.	71.	. 60	0 00	41.	.09	.76	103.	49.	97.	. 10	. 6	85.	73.	35.	50.	47.	92.	8 8	51.	59.	. 88	.74
ES	1961	\$125,093.	175.779.	137,184.	165,836.	162,470.	60 128	208.249.	233,065.	141,155.	247,409.	51,385.	73,972.	183,862.	158,620.	241,116.	214,919.	319,632.	.020,020	68 477	176 282	50.474	82.363.	258,719.	167,474.	140,035.	76,187.	118,372.	143,553.	306,225.	244 260	144.016.	70,717.	47,122.	173.909.	105 550	132 986	68.782.	317,353.	223,560.	519,041.	118,862.	175,329.	101,002.	249,926	423,907.	164,673.	93,132.	208,329.	201,637.	128,609.	102 770	117,110.	219,563.	274,508.	540,575.
EXPENDITURES	1960	\$142,562.	188,355.	153,338.	150,347.	161,417.	62,027	176.359.	234,002.	137,683.	223,627.	53.031.	79,039.	176,901.	157,703.	.182,281.	223,945.	140 700	124 697	50 212	158 748	53.764	80.370.	.304,370.	161,558.	128,949.	84,535.	142,855.	159,893.	295,481.	720 605	140.838.	67,388.	57,516.	172.181.	102 647	161 653	68,304.	291,567.	222.699.	496,516.	104,523.	171,288.	81 060	227.620.	446,696.	164,159.	98,921.	188,931.	200,484.	157,003.	82,542.	94.747.	240,618.	281,271.	486, 152.
TOTAL	1956	\$ 105,975.	143,140.	106,000.	117,367.	134,318.	140,001.	154.073.	180,47!	131,127.	163,304.	56.087.	65,519.	. 108, 69	93,255.	199,172.	197,972.	100 440	118 070	. EE 001	115 777	40.361	59.439.	246,569.	135,029.	86,974.	55,016.	88,445.	130,448.	280,680.	028 748	118,533.	54,555.	48,873.	150,018.	96 044	03 105	61.156.	245,531.	198,927.	298,940.	92,684.	181,659.	105,501.	168,926	356,545.	124,994.	75,376.	139,907.	159,403.	107,008.	75,427.	51.445.	186,221.	249,515.	.890,685
PULATION	1961	952	1944	1116	5909	1569	070	1409	3202	9101	3161	835	1731	4715	3434	3949	3243	6607	1905	242	1684	1173	1571	3112	2299	3168	1048	930	1886	57.53	6771	1697	1058	1454	2183	000	100	1730	3978	2017	2983	1678	1720	10801	250-	3985	1538	8161	2304	3269	1014	1391	1327	2907	2767	8079
CENSUS POPULATION	1956	1113	2080	1207	2939	1727	1200	1501	3498	1125	3240	895	1858	3847	3285	4345	3406	1504	100	021	1564	1311	1923	3332	2523	3308	1285	686	2201	3853	1377	1804	1240	1570	2103	606	1514	1479	4085	0110	2895	1876	1866	1015	27.30	4183	1721	2156	2822	3394	1159	1583	1011	3132	2838	97708
	RURALS	ALBERT	ARGYLE	ARTHUR	SIFROST	BIANSHAD	Soll Ton	BRENDA	BROKENHEAD	CAMERON	CARTIER	CLANWILLIAM	COLDWELL	CORNWALLIS	DALY	DAUBHIN	DE SALABERRY	FAST ST DAIL	FORMADO TAGE	FILLER	EL HON	FRIKSDALE	ETHELBERT	FRANKLIN	GILBERT PLAINS	GIMLI	GLENELLA	GLENWOOD	GRANDVIEW	GREY	HAMIOTA	HARRISON	HILLSBURG	LA BROQUERIE	LAC DU BONNET	LAKEVIEW	ANOTONIA PROPERTY	LAWRENCE	LORNE	Louise	MACDONALD	McCREARY	MINIOTA	MINITORAS	MONTCALM	MORRIS	MORTON	MOSSEY RIVER	NORTH CYPRESS	NORTH NORFOLK	DAKLAND	OCHRE KIVER	OLD KILDONAN	PEMBINA	PIPESTONE	PORTAGE LA PRAIRIE
	No.	-0	M	4	2	10	- α	6	10	11	2	13	4 :	0		- 0	0 0	000	3 -	3 6	22	24	25	56	27	28	53	30	30	35	200	35	36	3.7	α α	90	4.1	42	43	44	45	46	4.7	40	20	2	52	53	54	55	26	25	26	09	19	79

	N.		6.3	42	99	67	89	69	200	21	40	77	77	75	76	77	78	64	80	18	8	83	\$ 6	85	000	88	000	00	16	92	86	94	92	96	76	86	66	001	100	201	103	102	901			
COST PER	TOWNSHIP 1961	4 000	5 44,887.	20.380	18.578.	33.852.	38,110.	23.606.	15 145	45, 473	15,608	10,090.	30.357	48 166	18.065.	9,742.	13.991.	22,720.	15,428.	17,543.	22,227.	12,753.	6,995.	8 410	28.088	40 400	31 861	24.355.	21.796.	24,834.	36,405.	28,668.	20,240.	19,125.		22,942.	18.936.		14,250.	13,215.	18 026	16 158	18,517.			\$32,893.
No. OF	TOWN-		2 1	9	74	10	10	74	α	0 4		οα	o LC	1	· M	S	7	9	9	00	9	6	0	000	7.1	11	30	0	531	4	9	53	16	7	::	2:	- t-	ţu ,	27	£ 4	ο α	75	6		803	7.5
RATES	. RATES)	EA	41.	55.	.19	59.	48.	65.	71.	20.	50.	. W.	78.	48.	43.	115.	.88	.09	65.	73.	.99	.17.	.62	56.	79.	54.	59.	62.	75.	71.	63.	63.	.19	70.	.09	57.	.00	. 16	. 8	55.	22.0	71.	.99		MILLS	7.79
COMPOSITE MILL RATES	1956 1960 1961	62	. 55.	50.	.65	55.	46.	65.	. 29	46.	60.	84	73.	58.	34.	110.	80.	51.	62.	95.	65.	73.	40.	54.	70.	52.	55.	58.	65.	72.	55.	47.	28.	57.		22.	.00	FA.	80.	2 5	55.	54.	65.		MILLS	6.39
COMPOS	1956	70	72.	50.	59.	.86	40.	73.	63.	57.	65.	64.	95.	108	64.	.06	72.	44.	56.	83.	55.	960.	. DE	20.00	. 29	73.	60.	.09	59.	63.	94.	57.	51.	55.	20.	20.	65.	46.	94	54.	51.	88.	63.		MILLS	68.3
APITA	1961	¢ 75	77.	.06	108.	.69	126.	67.	81.	104.	.06	.09	47.	64.	78.	28.	64.	124.	63.	76.	.00.	109.	. 86	105.	94.	83.	58.	73.	.89	.08	63.	101.	96.	.00.	.00.	.603	50.	773	46.	119.	105.	86.	95.			18.81
EXPENDITURES PER CAPITA	1961 CENSUS	\$ 70.		79.	.601	.69	.611	. 19	.62	100.	87.	53.	44.	.09	75.	23.	62.	110.	70.	67.	. 32.	. 111.	88	98.	80.	83.	62.	.69	62.	.92	.19	95.	114.	.63.	.25.		47	. 18	47.	135.	. 96	77.	104.			78.21
EXPENDITU	1956	\$ 59.	.09	77.	.96	. 25	94.	58.	51.	72.	72.	43.	.68	44.	64.	31.	43.	77.	51.	.96.	. 69.	40.	65.	76.	63.	52.	49.	64.	46.	65.	65.	. 68	80.0	.00.	.001	. 60	43	70.	38.	97.	92.	64.	83.			59.44
ES	1961	\$ 448.876.	193,453.	122,280.	139,333.	338,525.	190,548.	177,050.	121,159.	181,892.	94,189.	321,667.	151,783.	337,165.	54,194.	48,709.	97,936.	136,322.	92,569.	140,348.	135,361.	60 052	116.193.	96.728.	210,658.	464,607.	286,745.	146,132.	119,873.	347,682.	218,428.	157,672.	134,285.	134,007.	275 307	265,106	119.855.	87.362.	99,139.	152,371,	144,207.	201,968.	166,654.	000	\$18,512,298.	\$174,644.
AL EXPENDITURES	0961	\$ 423.027.	168,050.	106,718.	141,249.	337,421.	178,911.	179,480.	118,809.	174,900.	90,818.	281,190.	141,055.	315,526.	52,134.	41,127.	93,752.	121,207.	102,057.	124,202.	126,546.	61.187	104.505.	92,685.	178,219.	464,361.	308,186.	139,211.	108,779.	332,674.	209,667.	148,293.	198 277	40,006	44,000.	263,533	96.329.	101.080.	. 100,760.	172,600.	131,748.	181,006.	182, 178.		\$18,372,684.	\$173,327.
TOTAL	1956	\$383,754.	138,254.	109,044.	128,530.	272,668.	159,842.	166,670.	94,814.	119,887.	78,647.	220,778.	93,394.	237,998.	44,489.	54,871.	71,646.	93,927.	7 000	00 501	94,501.	71.233	87.245.	77,455.	140,903.	266,374.	275,080.	132,752.	88,182,	290,147.	210.947.	143,891.	112 825	24 448	928 208	193.273	69,835.	85.640.	83,677.	129,914.	127,528.	142,616.	154,679.		\$14,565,199.	\$137,408.
PULATION	1961	6003	2509	1354	1294	4872	8061	2662	1499	1751	1046	5326	3209	5247	694	1760	1261	6601	1024	1207	1054	6191	1188	946	2241	5608	4967	2012	1759	4373	3450	7557	1620	277	25.25	2886	2032	1191	2156	1279	1372	2346	1745	000 82	34,900	2,216
CENSUS POPULATION	1956	6451	2314	414	1344	47.89	1705	2875	1852	1665	1088	5156	3252	5457	869	1754	6991	1224	2000	1444	1136	1621	1346	1018	2221	5120	5631	2082	1913	4488	3222	1008	1.670	245	SEAR	3221	1623	1230	2182	1342	1390	2222	1854	040 240	245,040 234,900	2,312
	No. RURALS (CONTINUED					SO CONTROL		NOSEDALE										RO SUEL MOUTH					85 SILVER CREEK	86 SOUTH CYPRESS				90 STRATHCLAIR		SWAN RIVER		THOMPSON			War 1 ACE			101 WHITEHEAD		103 WHITEWATER	104 WINCHESTER	105 WOODLANDS	106 WOODWORTH			AVERAGE
															ı																															

(x) PERMANENT POPULATION ONLY

	PER CAP.	\$59.19	1.08	60.27	50.50 (10.30) (2.30) (2.30) (2.30) (2.30) (2.30) (3.30) (3.30)	\$122.93	P 1		\$ 23.85	24.25	39.79 (11.31) 2.29 (.99) (.29) 6.16 6.16 777 8.02
Pop 1116	PER CENT.	48.15	87	49.05	(8.38) (7.28 (1,87) (1,87) (1,87) (1,87)	100.00%	Pop 979	PER CENT	33.78	34.34	56.35 (16.02) 3,14 (1.40) 2.82 (.41) 8.73 1.08
ARTHUR	COSTS	\$ 66,060.	1,200.	67,260.	56,360, (11,500,) 9,987, (2,569,) 1,750, 104,	\$137,184.	BOULTON	CosTs	\$23,348.	23,738.	38,952. (1.072.) 2.171. (970.) 1.947. (822.) 6.036. 7.858.
	PER CAP.	\$40.03	3.89	44.08	36.26 (1.93) (1.193) (.29) 8.82 (.19) .57 .11 4.12	\$90.42	.20	PERCAP.	\$ 43. 88. 10. 10.	47.98	35.98 (810) 2.35 (.04) 10.47 (.44) 47 2.10 9.03 9.86
Pop 1944	PER CENT.	44.27	4.30	48.75	40.11 (13.19) 1.27 (.32) 9.75 (.32) 9.75 (.21) .63 4.55	100.00%	Pop 1420	4.1	43.59	47.66.	35.75 (8.05) (2.34) (.04) (10.40) (10.40) (10.40) (10.00) (10.00)
ARGYLE	CosTs	\$ 77,820.	310.	85,693.	70,489. (23,184.) 2,238. (570.) 17,142. (570.) 1,101. 1,101. 1,101. 1,101. 1,101. 1,101. 1,101.	\$175,779.	BL.ANSHARD	CosTs	\$ 62,304.	68,125.	51,091. (11,500.) 3,339. (52.) 14,866. (648.) 674. 2,985. 38. 14,003.
	PER CAP.	\$36.60	.72	38.56	41.81 (12.70) (2.26 (.09) 3.43 (.09) 2.02 8.56 8.56	\$92.00	695	PER CAP.	3.19	45.59	57.71 (16.00) 1.74 (.05) 2.47 (.16) .37 4.46 7.42 7.42 2.47 7.42
Pop 1052	PER CENT. PER CAP	39.78	.78	41.91	45.45 (13.80) 2.46 (.10) 3.73 (.87) .03 2.20 9.30	,00.00%	Pog 1569	PER.CENT.	3.09	44.03	55.73 (15.45) 1.68 (.05) 2.39 (.16) .36 (.16) .36 (.16) .36 (.10) .36 (.10) .00 (.10)
ARCH IE	COSTS	\$ 38,507.	757.	40,564.	43,987. (13,358.) 2,375. (97.) 3,613. (843.) 25.128. 9,000.	.062,790.	BIRTLE	Costs	\$ 66,521.	71,535.	90,548. (25,100.) 2,729. (85.) 3,877. (258.) 586. 7,000.
	PER CAP.	\$52.16	.72	53.87	77.79 (35.98) 2.96 (.27) 1.22 1.32 1.36 6.49	\$131.40	606	DEP.CAP.	\$ 25.13	28.97	23.21 (9.10) .79 (.04) 1.67 (.38) .25 2.66 3.30 6.19 5.49
Pop 952	-	39.70	.55	41.00	59.20 (27.85) 2.25 (.21) .93	100.00%	Pop 2909	PER CENT.	44.07 \$ 25.13	50.82	40.71 (15.96) 1.38 (.07) 2.93 (.66) .44 4.67 5.78 9.63
ALBERT P	Costs	\$ 49,661.	687.	51,290.	74,054. (34,093.) 2,817. (258.) 1,159. 175. 12,950. 6,177.	¢125,093.	BIFROST	Costs	\$ 73.089. 1,952. 9,230.	84,271.	67.513. (26,462.) 2.290. (110.) 4.866. (1,093.) 7.72. 7.739. 9,593. (15,962.
		SCHOOLS DEBENTURES - GENERAL UT141TY	MERRY DEFERRED LIABILITIES OTHER		CONTROLLABLE: PUBLIC WORKS ARANTS PROFECTION OF PERSONS & PROP. GRANTS SOCIAL SERVICES GRANTS RECREATION & COMMUNITY SERVICES FIXED ASSETS RESERVES UTILITY OPERATING MISCELLANGUS ADMINISTRATION				SCHOOLS DEBENTURES - GENERAL UTILITY NETRO DEFERRED LIABILITIES OTHER		CONTROLLABLE: PUBLIC WORKS GRANTS GRANTS GRANTS GRANTS SOCIAL SERVICES GRANTS G

3,161	\$33.37 6.73	35,54 (9,25) (1,08) (1,08) (1,08) (1,72) (1,72) (1,72) (1,73) (1,74) (1,74) (1,74) (1,74) (1,74) (1,74)	578.27 3,434 PFR CAP.	73.11	(3.06) (3.06) (3.06) (3.10) (1.28) (1.28) (2.23) (2.24) (3.46) (4.12) (4.12)
D0P.	42.64 \$53.3 42.64 \$53.3	51.23 (1.56) (2.53) (2.53) (3.54) (1.91) (1.91) (1.91) (1.91)	O d	29.95	40.35 (6.62) 4.69 (.54) (.53) (.53) 11.33 4.41 8.93
CARTIER	\$105,495.	112.334. (20.244.) (20.244.) (1.392.) (1.392.) (2.228.) (2.228.) (2.228.) (2.228.) (2.228.) (2.228.) (3.000.	\$247,409. DALY	2.511.	64,026. (10,500.) 7,445. (333.) (1,661.) (848.) (848.) (948.) (948.) (17,965.) (17,966.) (17,966.) (14,157.) (14,157.)
910,1 -	\$54.32	77.96 (12.28) 2.45 1.19) 1.03 3.12	- 4.715 - 4.715	14.29	22.10 (2.49) (6.02) (.02) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04) (.03) (.04
a'	39.10	39.10 (8.84) 1.76 1.35 (1.14) .74 2.25	100.00% POP.	36.64	56.66 (6.38) (1.05) (.07) (1.07) (1.07) (1.07) (1.07) (1.07)
CAMERON	\$55, 187.	79,208. (12,497.) 2,497. 1,909. 1,061. 3,173.	CORNIGALLIS	\$67,367.	(11,728.) 3,054.) 3,054.) 9(5.) 9(7.) 977. 275. 5,000.
- 3,202	679.49	221.14 (4.92) (4.92) (1.03) (1	- 1.73! DED CAP.	\$15.52	21.83 (8.85) 2.24 (.11) 4.87 (2.18) .49 .49 .49 .49 .49 .49 .49 .49 .40 .40 .40 .40 .40 .40 .40 .40 .40 .40
Pop.	40.51 \$29.44	59.75 (5.76) (305)	100.00% Per cent.	36.3.3	51.09 (20.72) 5.23 (.25) (1.24) 11.14 11.14 11.16 11.16 11.16 11.16 11.16 11.16 11.16
BROKENHEAD	\$94.428.	139,280. 67,705. (15,705.) 46,8. (110.) 3,646. 100.000. 5,000. 2,604.	\$233.045. COLDWELL	\$26,862.	37,791. (15,327.) 3,871. (182.) 8,434. (3,778.) 841. 841. 3,000. 11,582.
- 1,409	\$62.85	64.76 (9.16) (9.16) (9.16) (9.17) (177) (18.28) (177)	PER CAP.	44	39.91 (13.96) 2.34 (1.05) 3.45 (.62) 2.99 2.99 8.56
Pop 1,409	42.52 \$62.8	29, 77 (6-19) (-24) (7, 19) (1, 24) (1, 24) (1	4	\$6	64.85 (22.70) 3.81 (1.74) 5.60 (1.00) .43
BRENDA	\$88,553.	91,253. (61,995.) (3,591.) (499.) (499.) (224.) 25,755.	CLANWILLIAM	1,024.	33,321. (11,662.) 1.968. (893.) 2.886. (514.) 2250. 2,500. 7,149.
	SCHOOLS DESENTURES - GENERAL NETRO DEFERRED LIABILITIES CTHER	CONTROLLABLE: PUBLIC WORKS POTECTIL WORKS POTECTION OF PERGNES PROBERTY PARKETS SCHILL STRUCTS TREATION SCHILL REPEATION SCHI		SCHOOLS DESEMTURES - GEMERAL - ITALLITY METRED DREFRED OTHER	CONTROLLABLE: PUBLIC WORKS JRAMTS PROTECTION OF PERSONS & PROPERTY GRANTS GRANTS GRANTS RECREWITION & COMMUNITY SERVICES FIXED ASSETS UTLL TY OPERATING. MISCELLAMEDUS ADMINISTRATION

DAUPHIN	COSTS	SCHOOLS DEBENTURES - GENERAL 9,375 UTILITY METRO DEFERRED LIMBILITIES	118,402.	CONTROLLABLE: PUBLIC WORKS (22,902,) PROTECTION OF PERSONS & PROPERTY (573.) SCANTS SCOLAL SERVICES (613.) RECREATION & COMMUNITY SERVICES (513.) RECREATION & COMMUNITY SERVICES (513.) A. A	\$241,115.	EDWARD	COSTS	SCHOOLS DESENTURES - CENERAL - UTILITY - METRO DEFERRED LIASHLITES - USENTRES	56,187.	CONTROLLASE: 38,749, PUBLIC WORKS (11.500,) GRANTS GRANTS GRANTS SOCIAL SERVICES (1.309,) SOCIAL SERVICES (1.209,) RECREATION & COMMUNITY SERVICES (1.00,) HILLY OPERATING MISCELLANCOUS ADMINISTRATION \$112,706,
Pop	PER CENT. PER CAP	3.89	49.111	29.95 (9.50) (1.84 (1.84 (1.25) (1.25	100.003	P00P.	PER CENT. PER CAP	48.21	49.85	34.38 (10.20) 7.02 (1.16) (1.16) (1.17) (1.18) 7.10 (1.18) 7.10
- 3,949	PER CAP.	2.37	29.98	(5.29) (5.80) (5.10) (5.15) (5.15) (5.33) (5.68)	\$61.03	1,211	PER CAP.	\$44.87	46.40	32.00 (9.50) 6.53 (1.08) (1.08
DE SALABERRY	CosTs	\$102,682. 680. 5,649. 21,575.	130,586.	68,378. (21,791. 10,715. (2.005.) 5,1115. 1,115. 1,416.	\$214,919.	EULICE	Costs	\$28, 198.	29,302.	45,811. (21,991.) 1,470. (67.1) 3,563. (631.) 135. 1,156.
Pop.	PER CENT. PER CAP	.31 .31 2.63	92.09	31.82 (10.14) 4.99 (.93) (.41) (.52) (.52) (.65)	200.001	P	PER CENT.	8	42.79	. 66.90 (32.11) 2.15 (11) 5.10 (.92) (.92) 1.69 (100.00%
- 3,243	ER CAP.	\$31.66 .22 1.74 6.65	40.27	21.08 (6.72) (6.72) (.62) (1.58) (1.27) (.27) (.34) (.43)	\$56.27	Pop 845	DER CAP.	\$33.37	34.68	94.21 (56.02) 1.74 (.08) 4.22 (.75) 1.16 1.37
DUFFERIN	CosTs	\$120,268. 4,392.	138,142.	(27,516.) (27,516.) (1,000.) (1,136.) (1,136.) (1,136.) (1,136.) (1,136.) (1,136.) (1,136.) (1,136.) (1,136.) (1,136.)	\$319,652.	ELTON	COSTS	\$77,305.	77,520.	46,608. (13,773.) 2,998. (670.) 1,049. (34.) 5,74. 4,789. 6,000. 11,322.
Ров.	PER CENT. P	37.62	43.22	37.61 (.58) (.58) (.36) (.36) (.36)	100.00%	P09	PER CENT.	56.	56.84	34.17 (10.10) 2.20 (.49) (.02) (.02) 42.42 3.51 4.40 (.02)
- 2,899	PER CAP.	4.65	47.65	41.47 (9.49) 4.48 (-64) (-64) 12.27 6.34	\$110.26	Pop 1,684	PER CAP.	\$45.91	46.03	27.68 (8.18) 1.78 (.40) (.40) (.40) 3.56 5.34 3.56 6.72
EAST ST. PAUL	CosTs	\$134,814.	153,955.	16,207. (1,644.) 9,801. 3,801. (1,078.) 913. 590. 4,499. 15,856.	\$203,525.	ERIKSDALE	COSTS	\$18,173.	18,173.	23,052. (10,109.) 1,784. 1,784. 3,980. 5,000. 5,000.
UL Pop.	PFR CENT. P	66.24 8.13	75.64	(81) (81) (81) (85) (85) (85) (85) (85) (85) (85) (85	100.00%	Pop	PER CENT.	36.00	36.00	45.67 (20.03) 3.53 (2.35) 7.39 (2.28) .99
- 1,982	PER CAP.	\$68.02	77.68	8 1.7 (8.83) (8.84) (8.	\$102.69	Pop 1,173	PER CAP.	64	15.49	19,65 (8,62) 1,52 (15) 3,39 (198) 44 8,03 \$43.03

POP 3,168	\$18.28	23.04 (6.74) (6.21) (6.11) (6.11) (6.11) (6.11) (6.11) (6.11) (7.	POP 3,733 CENT. PER CAP.	\$38.05	28.31 (6.63) 2.63 (.32) 2.47 (.32) 1.13 .23 .23 .23 .50 .13
Pop 3,168 PER CENT. PER CAP.	41.35 5.78 5.78	52.11 (15.25) 1.72 (.47) (.47) (.31) (.25) .02 5.00 5.00	PER CENT.	46,38 .62 .73 .73 .73 .73	34.51 (10.52) 3.20 (.39) 3.01 (.33) .16 .28 .28 .28
GIMLI	\$57,901. 8,100. 66,001.	72,976. (21,362.) 2,1,362.) 2,1,362.) 1,829. 1,829. 35. 7,000.	GREY	\$142,034. 1,900. 2,228. 44,474.	105,693. (32,2010.) 9,8010.) (1,187.) (1,187.) 9,220. (1,019.) 1,865. 1,865.
POP 2,299	\$31.94	34.69 (7.10) (1.13) (1.15) (1.15) (1.15) (1.15) (1.15) (1.15) (1.15) (1.15) (1.17) (1.17) (1.17) (1.17) (1.17)	PER CAP.	\$33.61 1.82 35.43	41.26 (9.86) (9.86) (1.19 (1.19 (1.20) (1.20
0	1	47.62 (9.74) (9.74) (8.26) (8.26) (1.80) (1.22) (1.	PER CENT. F	44.16	54.20 (12.95) (12.95) (.23) (.24) 2.44 .35 .35
GILBERT PLAINS	\$73,428. 1,103. 74,531.	79,752. (16,318.) (16,318.) (433.) 3,013. (334.) 2,041. 14,000. 9,917.	GRANDVIEW	\$63,397.	77,811. (18,594.) 9594.) 6,331.) 2,249. (371.) 3,498. 500. 11,027.
POP 3,112	\$35.69 1.76 3.20 3.73 44.38	25.80 (5.47) 2.83 2.83 2.84 (.62) 5.44 (.40) 1.12 2.95 7.15	POP 930	\$65.15	38.74 (7.94) 1.94 1.94 2.01 (1.16) 3.23 7.94 13.44
PER CENT. PER CAP	42.93 2.12 3.85 4.48 53.38	31.04 (6.58) (6.58) (7.74) (7.75) (7.48) (1.35) (1.16) (1.16)	POP 93	51.97	30.44 (6.23) 1.52 1.58 (.13) 2.54 6.24 10.55
FRANKLIN	\$111,063. 5,485. 9,963. 11,604.	80,299. (17,019.) 8,800. (1,925.) 20,032. (1,925.) 3,500. 3,500. 3,000. 22,966. 22,774.	GLENWOOD	61,519.	36,031. (7,380.) 1,803. 1,873. (5,387. 7,387. 12,495.
POP 1,571	\$22.73	24.09 (8.02) .93 (.04) 2.45 (.08) 5.82 \$5.82	- 1,048	\$32.32 .62 17.10	24.56 (11.21) (2.21) (2.11) (1.80) 1.80 1.80 1.80 1.80 1.80
POP 1,57	43.36	45.94 (15.30) 1.77 (0.08) 4.68 (1.15) .01 11.10	POP 1,04	44.46 .85 .23.52 .83	33.78 (15.42) 3.04 (15.47) 2.47 7.45
ETHELBERT	\$35,711. 1,138. 36,849.	37,838. (12,600.) 1,600.) 1,600.) 3,886. (700.) 100.) 6,000.	GLENELLA	\$33,876 648. 17,921. 52,445.	25,735. (11,750.) 2,317. (1,1883.) 1,883. 5,675.
	SCHOOLS DESENTURES - GENERAL TILITY METRO DEFERRED LIABILITIES OTHER	CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION OF PERSONS & PROPERTY GRANTS SOCIAL SERVICES GRANTS GRANTS ESCREATION & COMMUNITY SERVICES FIXED ASSETS UTILITY OPERATING MISCELLAWEOUS ADMINISTRATION		SCHOOLS DEBENTURES - GENERAL METRO DEFERRED LIABILITIES OTHER	CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION OF PERSONS & PROPERTY GRANTS SOCIAL SERVICES GRANTS RECKETION & COMMUNITY SERVICES FIXED ASSETS UTILITY OPERATING MISCELLANEOUS ADMINISTRATION

Pop 1,058	. PER CAP.	\$21.56	:	69.	22.25	43.05 (14.15) 1.81 (.22) 11.66 (9.77)	8.43	\$66.84		Pop 981	ER CENT. PER CAP.	\$58.56	::	:: :	59.74	44.57 (16.09) 3.51 (.75)
Pop	PER CENT.	32.25		- 04	33.29	64.41 (21.17) 2.71 2.71 (.33) 17.45 nAn(14.62) 5.55	12.61	100.00,3	ING	Р	PER CENT.	54.42	::	1.09	55.51	41.42 (14.95) 3.27 (.71) (.71) (.71) (.85 3.79 3.79 9.63
HILLSBURG	COSTS	\$22,808.		732.	23,540.	45.551. (14,971.) 1,916. (234.) 12,338. (10,341.) 4,000.	8,918.	\$70,717.	"A" HAYIN	LANGFORD	CosTs	\$57,445.	::	1,156.	.109,86	43,728. \$15,781.) 3,448. (746.) 1,176. 895. 895. 896. 10,167. \$1105,568.
- 1,697	PER CAP.	\$31.10		5.42	37.76	31.22 (11.81) 2.28 (.17) 5.07 (.17) 5.07 (.35) 13.84	2.95	\$84.87		Pop 800	PER CAP.	\$44.43	::	5.40	50.56	42.06 (18.48) 1.443 (10.89) 6.65 (1.89) 6.
Pop.	PER CENT.	36.64	:	6.39	44.50	36.79 (13.92) 2.69 (.20) 5.96 (.59) .41 (16.31)	3.47	100.00%		Pc	PER CENT.	48.06	::	5.84	54.69	45.50 (19.99) (111) (111) (2.04) (2.04) (2.04) (2.04) (1.74) (12.49)
HARRISON	COSTS	\$52,773.		9,200.	64,083.	52,979. (20,049.) 3,871. (286.) 8,605. (882.) 588. 23,482. (4,388.)	5,000.	\$144,016.		LAKEVIEW	Costs	\$35,543.	: :	587.	40,452.	33,647. (14,786.) 1,144. 4,523. 4,523. (1,511.) 40. 1,289. 29,239.
- 6,771	PER CAP.	\$21.75		2.74	29.00	13.50 (4.74) (2.15) (00) (34) (34) (34)	3.63	\$50.86		- 2,183	PER CAP.	\$26.93	::	.05	26.98	39.72 (9.83) 2.18 (.02) (.02) (.40)
Pop.	PER CENT.	42.76	::	5.39	57.03	26.54 (9.32) 4.22 (.13) 4.77 (.67) .85	7.14	100.00%		ET POP.	PER CENT.	33.81	::	90:	33.87	49.86 (12.33) 2.74 (.03) 3.16 (.03) 3.17 (.03) 3.18 (.50) 1.14 3.74 8.62 (.50) 100.00%
HANOVER	CosTs	\$147,267.		29,142.	196,407.	91,389. (32,096.) 14,538. (443.) 16,426. (2,316.) 2,942.	24,582.	\$344,369.		LAC DU BONNET	CosTs	\$58,793.	::	108.	58,901.	86,708. (21,448.) 4,762. (55.) (,55.) 5,890. (877.)
- 1,266	PER CAP.	\$53.11		1:64	54.75	28.86 (7.90) 2.27 (.03) (.03) (.07) 1.52 .32	11.06	\$102.17		- 1,454	PER CAP.	\$14.36	: :	.47	14.83	13.04 (5.88) 1.74 (.06) 4.35 (1.74) .23 .23 .5.89
Ров.	PER CENT.	51.98		9: :	53.58	28.25 (7.73) 2.22 (.03) 1.32 (.07) 1.49	10.82	100.00%		E Pop.	PER CENT. PER CAP.	44.32	: :	1.43	45.75	40.25 (18.15) 5.37 (19) (1,19) (1,19) (1,18) (1,18) (1,18) (1,18)
HAMIOTA	Costs	\$67,235.	: :	2,075.	69,310.	36,535. (10,000.) 2,869. (139.) 1,706. (90.) 1,924.	12,723.	\$129,349.		LA BROQUERIE	CosTs	\$20,885.	::	675.	21,560.	18,965. (8,551.) 2,531. (92.) 6,330. (2,528.) 338. 8,569.
		SCHOOLS DEBENTURES - GENERAL		OFFERRED LIABILITIES OTHER		CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION OF PERSONS & PROPERTY GRANTS SOCIAL SERVICES GRANTS RECREATION & COMMUNITY SERVICES FIXED ASSETS GRANT (MAYERWORKS)	RESERVES UTILITY OPERATING MISCELLANEOUS ADMINISTRATION					SCHOOLS DEBENTURES - GENERAL	METRO - UTILITY	DEFERRED LIABILITIES OTHER		CONTROLLABLE: DUBLIC WORKS GRANTS PROTECTION OF PERSONS & PROPERTY GRANTS SOCIAL SERVICES GRANTS SOCIAL SERVICES HERCREATION & COMMUNITY SERVICES TELE ASSETS HERCREATION HISTRATION ADMINISTRATION

Pop 2,017	PER CENT. PER CAP.	41.73 \$46.25			41.08	PER GENT. PER CAP.		40.62 33.10 (8.09) (6.60) 1.38 (.24) (.24) 3.43 (3.02) (2.47) 2.86 8.67 10.64 8.67 118 6.37 100.00% \$\$1.42
Louise	Costs	\$93.282.	3,490.	98,272.	91,830. (70.131.) 1,737. (16.) 2,745. (158.) 31,474. 5,000.	MINITONAS	\$68,556. 4,662. 73,218.	73,526. (14,648.) 2,505. 2,505. (537.) 7,613. (5,475.) 19,229. 10,600. 336. 14,140.
- 3,978	PER CAP.	938.82		45.51	27.26 (8.48) (8.25) (.25) (.18) (.18) (.18) (.19) 7.54 4.91	- 1,720 PER CAP.	\$48.69	33.07 (6.86) 2.34 (.18) 1.73 00 10.93
Рор.	PER CENT. P	.23	1.41	57.05	34-17 (10.63) (10.63) (1.67) (1.77) (1.22) (1.12) 9.46 (1.12) 9.46 (1.12) 9.46	PER CENT.		32.44 (6.73) 2.29 (.17) 1.70 .59 .59 .59
LORNE	Costs	\$154,412.	4,480.	181,038.	(108, 436. (33,733.) (4980.) (989.) (708)	MINIOTA	\$83,749. 4,630.	56,877. (11,799.) 4,029.) 2,981. 1,032. 18,792. 15,344.
- 1,332	PER CAP.	\$21.78	::	22.87	38.56 (1.84) (1.03) (1.18) (1.18) (1.18) (1.14) (4.1.64)	- 1,678 PFR CAP.	\$34.06 14.63 49.92	(7.95) (7.95) (6.09) (2.19) (2.19) (16) (90) (90) (90) (90) (90) (90) (90) (90
Pop.	PER CENT. P	2.17	::	44.28	74.66 (30.6f) (1.99) (35) (35) (27) (27) (27) (27) (27)	PEP GENT.	48.08 1.74 20.65	26.33 (11.22) (1.13) (1.13) 3.10 (1.23) 1.27 1.27 1.00.003
LAWRENCE	Costs	\$29.005.	::	30,459.	51,356. (21,100) 1,369. (243.) 924. (188.) 6,205. \$68,782.	MCCREARY	2,071. 24,543.	31.299, (11337.) (1134) (154.) 3.680, (274.) 1,510
- 1,485	PER CAP.	\$44.89	1.15	47.71	39.96 (15.05) (2.42) (3.44) (3.54) (3.54) (3.54) (3.64) (4	- 2,983	\$81.00	48.53 4.46 (.75) (.75) (.75) (.30) (.33) (.33) (.33) (.34) (.32) (.39) (
Pop.	PER. CENT.	50.13	28	53.28	44.62 3.05 3.05 3.05 6.7.5 6.7.6 6.64 1.00.001	POP.	46.64 .35 .09 .11.87	27.94 (5.57) 2.57 (.443) (.17) .82 8.24 1.54 1.54
LANSDOWNE	Costs	\$66,658.	1,708.	70,855.	59,342. (73,834.) 4,074. (623.) 3,622. (807.) 219. 7,570. 12,484. \$132,986.	MACDONALD	\$241,624. 1,821. 468. 61,470. 305,383.	(27,529.) (27,529.) (27,529.) (27,241.) (4,494.) (4,494.) (1,161.) (1,161.) (26,576.) (28,957.) (28,957.)
		SCHOOLS DESENTURES - GENERAL - UTILITY	METRO DEFERRED LIABILITIES OTHER		CONTROLLABLE: PUBLIC MORKS ROTHING RANTS ROTHERSONS PROPERTY GRANTS SOLIAL SERVICES SOLIAL SERVICES FIXED ASSETS RESERVES LITLIAN OFFRATING MISSELLAMENUS ADMINISTRATION		SCHOOLS DEBENTURES - GENERAL METRO DEFERRED LIABILITIES OTHER	CONTROLLABLE: PUBLIC WORSS GRANTS GRANTS GRANTS GRANTS GRANTS SOCIAL SERVICES SOCIAL SERVICES RESERVES RESERVES UTILITY OPERATING MISCELLANEOUS ADMINISTRATION

"A" HAY - \$5,462.

	MINTO	Pop.	Pop 1,080	MONTCALM	Pop.	- 2,521	MORRIS	Pop.	- 3,985	MORTON	Pop.	- 1,538
	CosTs	PER CENT. PER CAP	PER CAP.	COSTS	PER CENT. PER CAP	PER CAP.	CosTs	PER CENT. PER CAP	PER CAP.	COSTS	PER CENT. PER CAP	PER CAP.
SCHOOLS DEBENTURES - GENERAL - UTILITY METRO DEFERED LIABILITIES OTHER	\$42,219.	42.85	\$39.09	\$106,476. 8,974. 2,498.	42.60 3.59 6.78	\$42.24 3.56 6.73	\$218,131.	51.45	\$54.74	\$73,091.	44.39	\$47.52
	43,825.	44.48	40.58	134,903.	53.97	53.52	274,201.	64.68	18.89	75,266.	45.71	48.93
CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION OF PERSONS & PROPERTY GRANTS SOCIAL SEVICES APANTS RECREATION & COMMUNITY SERVICES FIXED ASSITS RESERVES (TILITY OPERATING MISCELLANDOUS ADMINISTRATION	56.497. 3,523. (804.) 8,237. (963.) 710.	57,34 (19,42) (3,58) (,82) (,82) (,82) (,98) (,73) (,00)	52.31 (17.71) 3.26 (7.74) 7.63 (.89) .66	67,899. (15,875.) 7,357. 7,357. 7,709. (1,381.) 7,709. 6,223. 16,445. 5,000. 5,000. 220,919.	27.17 (5.19) (5.19) (5.5) (5.5) (5.5) (3.08 (8.39) (6.58 (6.58 (6.58) (6.58) (6.58) (6.58) (6.58) (6.58) (6.58) (6.58) (6.58) (6.59) (6	26.93 (2.15) (2.92) (.55) 3.06 (.86) 2.47 6.52 1.98 8.30 \$\psi \text{49}.14	112,319, (29,500,) 20,570, (4,252,) 6,068, (1,958,) 1,156, 23,77, 20,000, 224,870,	26.50 (6.94) 4.83 (1.00) 1.43 (1.45) 27 27 27 28 29 29 20 30 30 30 30 30 30 30 30 30 30 30 30 30	28.19 (7.40) 5.19 (1.07) (1.07) (29) 29 5.02 5.02 5.02	67,552. (16,427.) 8,383. (2,832.) (2,832.) (2,83.) (1,823.) (1,823.) (335.) (335.) (325.) (325.) (326.) (32	41.02 (9.98) 5.09 (1.72) (1.72) (1.36) (1.39) 7.18 (1.20) 4.63	43.92 (10.68) (10.68) (1.84) (1.84) (1.87) (1.22) (1.22) (1.22) (1.22) (1.22) (1.22) (1.22) (1.23) (
	MOSSEY RIVER	R POP 1,918	PER CAP.	COSTS PPRESS	ESS POP 2,304	- 2,304	NORTH NORFOLK	POF	3,269	COSTS	POP 1,014	POP 1,014
SCHOOLS DEDENTURES - GENERAL - UTILITY METRO DEFERRED LIABILITIES OTHER	1,200.	45.52	\$22.10	\$98,584.	47.32	43.92	\$84,228. 4,800.	2.38	\$25.77	\$57,309.	.39	\$56.52
CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION OF PERSONS & PROPERTY GRANTS SOCIAL SERVICES GRANTS RECREATION & COMMUNITY SERVICES TECH ASSETS HESERVES UTILITY OPERATING MISCELLANFOUS ADMINISTRATION	62.043. (27,221.) 1,797. (123.) 3,001. (268.) 18. (10,291.) \$93,132.	66.62 (29.23) 1.93 (.13) 3.22 (.13) 3.22 (.29) .02	32.35 (14.19) .94 (.06) 1.56 (.14) 	(12,619.) 8,514. (1,120.) 2,489. (368.) 5,866. 11,277. 115,495.	29.33 (6.06) 4.09 4.09 (.54) 1.19 2.82 5.41 7.92 1.00 00%	26.52 (5.48) 3.74 (.49) (.16) 2.55 4.89 7.16	73,085. (19,468.) 6,760. (1,876.) 9,549. (3,160.) 2,530. 2,530. 23,935. 21,154.	36.25 (9.65) 3.35 (.93) 4.74 (1.57) 11.87 	22.36 (5.96) 2.07 (.57) 2.92 (.57) (.97) (.97) 7.32 (.97) 8.47 8.6.47	70,541. (18,910.) 3,1320.) 3,1320. (678.) 1,768. (507.) 4,319.	54.85 (14.70) 2.44 (.53) 1.37 (.54) 3.36 3.36 100.00%	69.57 (18.65) 3.09 (.67) (.69) 4.26 (.69) 10.68

OCHRE RIVER POP 1,391 ODANAH	COSTS PER CENT, PER CAP. COSTS	\$32,406. 36.35	METRO - UTILITY - UTILITY DEFERED LIABILITIES 1.613	11,242. 12.61 8.08	43,648. 48.96 31.38 42,711.	CONTROLLASLE: 40,787. 45.75 29.32 52.756. GRANTS CRANTS CR	8.76		P I PESTONE POP 2,767 PORTAGE LA PRAIRIE PO	COSTS PER CENT. PER CAP. COSTS	\$43.75	6,	48.09 47.71	CONTROLLABLE: CONTROLLABLE: GAMTS GRANTS PUBLIC WORKS GRANTS PROFERTY GRANTS CLI,144.) CL,41) GRANTS CLI,144.) CLI,144.) CRANTS CRANTS
Pop 806	PER CENT. PER CAP.				41.56 52.99	51,33 65,45 (18.21) (23,22) (25) (25) (25) (77) (27) (27) (23) (23) (28) (28) (14.58) (18.59		100.00% \$127.50	PRAIRIE POP 8,079	PER CENT. PER CAP.	₩.	3.01		26.48 (8.87) (5.93) 1.52 1.02 (.56) 2.33 (.43) (.29) .97 (.29) .93 6.28 (.42) (.29)
OLD KILDONAN		\$71,414.	8,012.	630.	80,056.	17,814. (3,268.) 4,023. 2,564. (367.) (201.4,125.	11,542.	\$117,110.	RHINELAND		\$212,525.	8,389.	246,804.	159,245. (22,553.) 14,591. (7,338.) 23,088. (5,451.) 8,189. 8,000. 28,616.
Pop 1,327	PER CENT. PER CAP.	€	6.84 6.04		68.36 60.33	15.20 (2.46) 3.44 3.03 2.19 (.28) (.31) (.28) 3.52 3.11		\$88.25	Pop 6,003	PER CENT. PER CAP.		1.87 1.40 5.76 4.31		35.48 26.53 (5.02) (3.76) 3.25 2.43 (1.63) (1.22) 5.14 (3.8) (1.21) (.91) .15 .15 1.71 .53 1.78 1.33 6.37 4.77
PEMBINA	COSTS	\$109,926.	4	4,206.	118,341.	86,547. (21,899.) 2,609. (1,201.) (1,789.) (96.) (148.	451.	\$219,563.	RITCHOT	CosTs	\$84,843.	18,486.	113,876.	56,309, (16,580, 5,385, (559, 6,050, (1,203, 14,484, \$193,463.
Pop	PER CENT, PER CAP	50.06	::-		53.90	39.46 (9.97) 1.19 (.55) (.04) (.04)			Pop.	PER CENT. P	43.86	9.56	58.86	29.11 (8.56) 3.30 (.29) 3.13 (.62) (.62) (.62) 7.49
- 2,907	CAP.	37.81		1.45	40.71	29.81 (7.53) .90 (.41) .62 (.03) .05	4.38	75.54	- 2,509	PER CAP.	\$27.8°	7.37	45,39	25.44 (5.60) (2.54) (.27) 2.41 (.48) (.48) 5.77 5.77

RIVERSIDE POP 1,354 ROBLIN COSTS PER CENT. PER CAP. COSTS	77. 40.13 \$56.24 	CONTROLLABLE: PUBLIC WORKS GRANTS GR	Schools Costs Per cent. Per cap. Costs Costs	CONTROLLABLE: 65,472. 36.98 24.60 70,309. PUBLIC WORKS (10,827.) (6.12) (4.07) (21,559.) GRANTS GRANTS GRANTS GRANTS (1,67) (2.05) (1,63) (4,54). (467.) (2.05) (1,84) (4,54). (467.) (2.05) (1,84) (4,53). (3,632.) (2.05) (1,36) (1,46.) REGREATION & COMMUNITY SERVICES (3,632.) (2.05) (1,36) (1,46.) FIXED ASSETS LI,177. 0.05 (1,36) (1,36) (1,56) MISGELLANGOUS TT. 0.00 (1,13) (1,13) (1,13) MISGELLANGOUS TT. 0.00 (1,13) (1,14) (1,14) MISGELLANGOUS TT. 0.00 (1,14) (1,14) (1,14) SALTT,050. (10.10 (1,14) (1,14) (1,14) SALTT,050. (100.00%) \$66.51 \$121,159.
PER CENT. PER CAP.		(8.25) (8.89) (8.25) (8.89) (8.25) (8.89) (8.92) (.99) (7.47 (.07) (PER CENT. PER CAP. 44.81 \$356.22 2.33 1.88 47.14 38.10	\$8.03
ROCKWOOD POI	32. 21.	(2, 446.) (6.33) (2, 446.) (6.33) (6.33) (615.) (.18) (615.) (.18) (1,912. 5.88 (1,912. 6.30) (1,028. 30 (1,000. 3.54 (27,631. 8.16 \$338,525. 100.000]	#905SER POR #93,547. 51,43 #93,547. 51,43 2,188. 1,20 1,50082 97,235, 53,45	57,784. 31,78 (14,023.) (7,71) 1,936. 1.06 (283.) (6,16) 6,648. 3.65 (1,744.) (.96) 13,816. 7.60 8,750. 4.81 11,773. 6.48
POP 4,872	•	17.64 17.64 18.0 1.20 1.20 1.20 1.22	Pop 1,751 cent. Per cAP43 \$53.42 .20 1.25 .82 .86 .45 55.53	33.00 (1.00) (1.16) (1.
ROLAND	\$98,969. 2,475. 9,575.	(19,720.) (19,720.) (19,720.) (1,97.) (1,940.) (1,500.) (11,500.) (11,226.) (1,226.) (1,226.)	#USSELL COSTS \$44,408.	38,383. (12,031.) 2,587. (1,027.) 1,700. (143.) 2,729. 8,729. 8,750.
PER CENT. PER CAP.	•	34.11 43.11 (13.08) (13.08) (13.08) (1.09) 1.82 2.29 (5.04) 7.63 (7.47) 7.47 (7.47) 9.43	PER CENT. PER CAP. 47.15 \$42.46	40.75 36.70 (12.77) (11.50) 2.75 2.47 (1.09) (.38) 1.80 1.80 1.80 1.83 (.15) (.15) 2.90 2.61 9.29 8.37 9.37 8.44

Pop 5,326 STE. ANNE Pop	46.45 \$28.05 \$80,088 52.76 \$24.96 1.85 1.12 7.879 5.19 2.45 1.09 .66 4,000 2.64 1.25 49.39 29.83 91,967 60.59 28.66	33.59 20.29 46,829. 30.85 14.59 (5.68) (5.64) (3.41) (21,130) (13.92) (6.58) (6.68) (2.77) (1.16) (5.84) (5.84) (1.38) (1.18) (5.78) (1.18) (5.78) (1.18) (5.78) (1.18) (5.78) (1.18) (5.78) (1.18) (5.78) (5.18) (5	R GENT. PER CAP. CSSTS PER GENT. PER CAP 1,521 44.39 \$12.29 \$47,131, 48.12 \$30.99 8,006. 8,17 5.26 44.39 12.29 55,137, 56.29 36.25	23.84 6.60 30,807. 31.46 20.25 3.24 .90 47,363. (10,58) (6.81) 3.24 .90 430. 44 .28 4.50 .90 .215. (1.42) (1.44) 21.76 6.02 5,894. 6.02 3.88 5.41) (1.50) (1,797.) (1.83) (1.19) 1.50 .41 5,000. 5.10 3.29 24.10 6.67 12,713. 12.98 8.36 100.00% \$27.67 \$97,936. 100.00% \$64.39
IDREWS	\$149,418. 46.4 \$149,418. 1.8 5,958. 1.8 3,495. 1.0	CONTROLLABLE: PUBLIC WORKS GRANTS GRA	SCHOOLS SCHOOLS SCHOOLS SCHOOLS SCHOOLS SCHOOLS ACI,622. 44.3 METRO OTHER 21,622. 44.3	1,614. 23.8

SHELL RIVER	COSTS PER	SCHOOLS DESENTURES - GENERAL - UTLITY METRO DEFERRED LIASILITIES 2,949.	68,552.	CONTROLLABLE: PUBLIC WORKS GRANTS GRANTS FOUTCTION OF PERSONS & PROPERTY (54.962.) SODIAL SERVICES (15.339.) SODIAL SERVICES (15.339.) Man (15	, i	COSTS	SCHOOLS DEBENTURES - GENERAL - UTILITY METRO DEFERRED LIASTLITIES	49,902.	CONTROLLABLE: CONTROLLABLE: GRANTS GRANTS GRANTS GRANTS FIXED ASSETS GRANTS RECREATION & COMMUNITY SERVICES FIXED ASSETS GRANTS GRA
Pop 1,837	R CENT. PER CAP.	46.74 \$35.71		40.48 30.93 (17.79) (13.59) (2.39 182 (1.19)		PER CENT, PER CAP.	42.95 \$42.01		(11.99) (11.73) (1.73) (1.75) (1.75) (1.75) (1.75) (1.75) (1.75) (1.28) (2.29)
SHOAL LAKE	Costs	\$66,645.	69,976.	54,435, (15,915.) 2,339. (201.) 1,639. (266.) 862. (266.) 862. (266.) 10,000. (10,102.)	STOCK THE WAY	Costs	\$45,192. 384. 	45,758.	45,069. (19,263.) 1,373. (207.) 3,586. (805.) 1,164. 7,875. 12,178. \$96,728.
Pop 1,327	PER CENT. PER CAP.	\$50.22		40.82 41.02 (11.93) (11.99) (1.15) (1.15) (1.15) (1.15) (1.15) (1.15) (1.23) (1.24) (1.20) (20) (24) (20) (27) (27) (27) (27) (27) (27) (27) (27	. 11	PER CENT. PER CAP.	46.72 \$47.77 .40 .41	47.31 48.37	46.59 47.64 (19.91) (20.36) 1.42 1.45 (.21) (.22) 3.70 3.79 (.83) (.85) 1.20 1.23 8.14 8.32 12.59 12.87 100.00% \$102.24
SIFTON	Costs	\$37,033.	39,513.	74,606. (20,515.) 5,454. (1,049.) 2,308. (2,328.) 512. 4,500. 9,779.	Second Filtres	Costs Piggin	\$76,143 4,005. 7.438.	87,586.	97,374. (15,801.) 2,820. (458.) 2,420. (667.) 2,243. 23,000. (11,972.) \$210,658.
Pop 1,054	PER CENT. PER CAP.	32.26 \$35.13		(17.87) (19.46) 4.787) (19.46) 4.91) (1.00) 2.01 (1.00) 2.01 (2.19) (.29) (.31) 4.45 3.92 4.27		PER CENT. PER CAP.	36.15 \$33.98 1.90 1.78 3.53 3.32	41.58 39.08	46.22 43.45 (7.05) (7.0
SIGLUNES	Costs	\$25,029.	25,029.	27,641. (12,36.) 3,571. (2,718.) 8,629. (2,718.) 1,359. (7,350.) 11,409.		COSTS	\$163.033. 596. 1,621.	211,787.	188, 498. (23,088.) 8,063. (470.) 11,883. (2,831.) 2,721. 25,721. 25,740. 6,476. 6,476. 53,863.
Pop 1,619	PER CENT. PER CAP		35.78	39.51 (17.21) 5.10 (.40) (2.34 (3.88) 1.94 10.51 		PER CENT.	35.09	45.58	40.56 (4.97) (1.74 (1.10) 2.56 (2.61)
1,619	CAP.	\$15.46	15.46	17.07 (7.43) (7.43) (1.67) (1.68) (1.68) (1.68) (1.67) (1.67)		PER CAP.		37.77	33.61 (4.12) 1.44 (.08) 2.12 (.50) 4.53 1.21 (.50) 6.39 (6.39

	#30.36 #30.36 #30.36 #30.36	39.45 (6.39) (6.39) (6.19) (6.19) (6.19) (6.19) (7.394	- \$14.131. Por 1.620 Per cent. Per cap.	\$31.80 3 1.93 7 8.42 2 42.15	33.36 (12.80) 2.50 (.82) (
	38.18 2.30 2.30 .29	Ē		38.42 2.33 10.17 50.92	40.30 (15.47) 3.02 (74, (74, (98) (98) (98) (98) (98) (98) (98) (98)
SWAN RIVER	\$132,744.	(77,502. (27,97.) (17,239) (17,239) (17,239) (17,239) (17,239) (17,239) (17,239) (17,239) (17,239) (17,239) (17,239) (17,239) (17,239) (17,239)	VICTORIA COSTS	\$51,515. 3.124. 13,640. 68,279.	54,043. (20,737.) 4.048. (990.) 4.048. (1,333.) 2.848. 5.351. 6,000. 12,129. \$134,087.
Pop 1,759	\$31.09 \$31.09	21.61 (9.08) .48 (.05) .33 (.02) 8.35 8.35 8.35 8.35 8.35 8.35 8.35 8.35	PER CAP.	\$36.24 -20 -60 -20 -20	36.67 (7.08) .89 .89 .325 .325 .3348 .77.19
Pop.	45.61 5.90 5.151	31.77 (13.33) .70 (.07) (.07) (.03)	TURTLE MOUNTAIN POP.	37.73	38.17 (7.37) .93 (.03) 2.03 2.03 (.57) 3.38 .02 14.03
STRATHCONA	\$54,679.	38,009. (15,879.) (87.) (87.) (77.) (68.) 7,000. 14,690. 11,554.	TURTLE MOUN	\$172,558. 2,407. 3,204. 2,400. 80,569.	73,404. (14,166.) 1,784. (1,112.) 3,942. (1,112.) 6,504. 26,981. 14,401.
- 2,012	\$32.01	29.62 (10.27) 2.54 (.13) 2.99 (.15) 3.77 5.96 6.41 \$5.96	PER CAP.	\$48.40 2.21 1.58 2.25 54.44	38.37 (10.21) 4.29 (32) (102) 3.58 1.43 1.28 1.28 1.28
Pop	44.41	40.78 (14.14) 3.50 (1.18) 4.11 (.91) 5.19 8.21 8.21 8.82	PER CENT.	2.18 2.18 2.22 2.22 53.75	57.89 (10.08) 4.23 (.31) (.21) 3.54 (.02) 3.54 1.27 (.22) 1.27 (.00)
STRATHCLAIR	\$64,398. \$64,398.	59,599, (20,659,) 5,111, (264,) 6,007, (1,386,) 7,590, 12,000, 12,000, 12,895, (1,46,137, 12,895, 137, 137, 137, 14,61,13	NOSCHOLL	\$475.352. 3,438. 2,464. 3,500.	59,742. (15,900.) 6,672. (495.) 1,165. 2,226. 2,226. 2,000. 11,995.
- 4,967	\$29.30 42	(4.17) 4.03 (.56) (.56) (.20)	POP 3,450	1.96	33.06 (9.65) .35 (1.11) .97 (.22) .06 .29 1.24 4.63 \$63.31
Po	50.75	33, 35 (7, 22) 6, 98 (9, 96) 3, 14 (35) 3, 14 (35) 2, 24 (35) 2, 25 (35) 2, 26 (35) 2, 2	PER CENT.	48.53	52.22 (15.24) .66 (.18) (.18) (.35)
STANLEY	\$145,520.	95,625. (20,700.) 20,018. (2,760.) (1,009.) (1,0	TACHE	\$106,010. 6,7774.	114.054. (33,288.) 1,213. (383.) 3,338. (779.) 204. 1,000. 4,278.
	SCHOOLS DEBENTURES - GENERAL - UTILITY METRO DEFERRED LIABILITIES OTHER	CONTROLLABLE: PUBLIC WORKS SRANTS PROTECTION OF PERSONS & PROPERTY GRANTS SOCIAL SRAVICES GRANT REPREATION & COMMUNITY SERVICES FIXED ASSETS FIXED ASSETS RESERVES UTILITY OPERATING MISCELLANGOUS ADMINISTRATION		SCHOOLS DEBENTURES - GENERAL - UTILITY METRO DEFERRED LIABILITIES OTHER	CONTROLLABLE: PUBLIC WORKS UBRANTS PROFECTION OF PERSONS & PROPERTY GRANTS SOCIAL SERVICES GRANTS SOCIAL SERVICES FREER OF SERVICES FREER OF SERVICES WILLITY OPERATING WISCELANEOUS ADMINISTRATION

VICTORIA BEACH POP 277 "A"	COSTS PER CENT. PER CAP	SCHOOLS SCHOOLS DEBENTURES - GENERAL - UTILITY MATRO DEFERRED LIABILITIES OTHER	16,427. 31.16 59.30	COMPROLLABLE: PUBLIC WORKS GAMYS GAMYS GRANTS GRANT	F .	PER CENT.	\$41,279. 47.25 \$34.66 DEBENTURES - GENERAL	CONTROLLABLE: 97,933. 43.42 31.85 978ANYS 98ANYS 98ANYS 98ANYS 99.0. (4.40) 1,589. (10)
7 MAN WALLACE	Costs	\$125,794. 1,732. 5,495.	-	57 (17,051. (17,087.) (17,087.) (17,087.) (1829.) (1829.) (135.) (135.) (135.) (136.)	.v.		\$48,145. 339 1,886. 73 78 50,031.	66 (45.557. 23 (2.285.) 24 (47.) 27 (47.) 37 (47.) 37 (47.) 37 (2.00.) 28 346. 27 2.000. 27 2.000. 28 346. 27 2.000.
Pop 2,535	PER CENT. PER CAP.	45.69 \$49.62 68 2.00 2.17	48.32 52.47	42.52 46.17 (6.21) 3.28 3.28 (.33) 1.86 2.02 (.33) 3.36 3.39 3.39 3.30 3.30 3.30 3.30 3.30 3.30		PE	48.57 \$22.33 1.90 .87 50.47 23.20	45.95 21.13 (15.07) (106 (2.03) 2.30 1.06 (.05) (.02) 3.74 1.72 (.28) (.13) .35 .16 2.02 .93 .41 .19 10.16 4.67
WESTBOURNE Pop 2,886	COSTS PER CENT. PER CAP	\$116,714. 44.02 \$1.02 \$1.03 \$1.04 \$1.34	46.38	127,952, 48.26	!	PER CENT. PER	\$725344. 47.48 \$55 2,316. 1.52 6,717. 4.41 81,377. 53.41 6	(16,528.) (10,38) (11,38) (15,528.) (10,38) (11,39) (15,94.) (1,39) (1,3
,886 WEST ST. PAUL POP 2,032	CAP. COSTS PER CENT. PER CAP	\$40.44 \$67,228. \$56.09 \$33 6,362. \$5.31 3 5,514. 2.10	76,104. 63.50	44.34 (20,751, 17.30 10 112.04) (2,981, (2,49) (1 12.04) (2,981, (2,49) (1 17.30 10) (1.07) (WINGHESTER	COSTS PER CENT.	\$56.56 \$53.788. \$7.30 \$39 1.81 5.25 63.62 \$53.788. \$7.30 39	33.03 58,099. 40,29 40.29 2.36 (10,41) (7.57
2,032	CAP.	\$33.08	37.45	10.21 (1.47) 2.03 (01) 2.03 (.55) .21 .25 .25 .25 .25 .25 .25	- 1.372	CAP.	\$39.20 39.20	42.35 2.86) 2.80) (.30) 4.51 (.55) 3.20 6.64

RURALS 1961

	MOODLANDS	P0P.	Pop 2,346	WOODWORTH	PoP.	Pop 1,745
	COSTS	PER CENT. PER CAP	PER CAP.	COSTS	PER CENT. PER CAP.	PER CAP.
SCHOOLS DEBENTURES - GENERAL	\$97,905. 4,374.	48.48	\$41.73	\$70,196.	42.12	\$40.23
- UTILITY	:	:	•	:		:
METRO Decreases 1 April 1715	182	60	080	1.922.	. 15	01:1
OTHER	7,266.	3.60	3.10	2,940.	1.76	1.68
	109,727.	54.33	46.77	75,058.	45.03	43.01
CONTROLLABLE:					į	
PUBLIC WORKS	70,943.	35.13	30.24	85,774.	51.47	49.15
GRANTS	(13,878.)	(6.87)	(16.5)	(18,500.)	(01:11)	(10.60)
PROTECTION OF PERSONS & PROPERTY	3,724.	1.84	1.59	2,975.	1.79	1.70
GRANTS	(475.)	(•23)	(.20)	(30.)	(20-)	(20-)
SOCIAL SERVICES	7,125.	3,53	3.04	11,165.	6.70	6.40
GRANTS	(2,213.)	(60.1)	(.94).	(1,199.)	(.72)	(89°)
RECREATION & COMMUNITY SERVICES	854.	.42	.36	. 605	•36	.35
FIXED ASSETS	2,900.	1.44	1.24	•••	•••	::
RESERVES	8,000.	3.96	3.41	•	•	:
UTILITY OPERATING	:		• • • • • • • • • • • • • • • • • • • •	:	: :	
MISCELLANEOUS	299.	.15	.13	•••		
ADMINISTRATION	14,962.	7.41	6.38	10,806.	6.49	6.19
	\$201,968.	100.00%	\$86.09	\$166,654.	100.00%	\$95.50

SUBURBANS

	No.	-	2	м	4	2	9		
	PER	\$1,796.	1,453.	1,499.	.611	1,154.	5,620.		\$1,387.
	EQUAL IZED ASSESSMENT	\$1,994. \$10,933,000.	9,069,000.	26,269,000.	6,921,000.	31,460,000.	9,143,000.	\$93,795,000.	\$15,632,500.
1961	PER	\$1,994. \$	1,196.	1,203.	760.	1,075.	5,306.	⊕ 11	\$1,262.
	ACTUAL	\$12,137,380.	7,465,110.	21,081,810.	6,753,430.	29,304,330.	8,632,360.	\$85,374,420.	\$14,229,070.
	POPULA- TION	8809	6243	17528	8888	27269	1627	67,643	11,274
	PER	\$ 694.	1,131.	1,179.	522.	984.	4,500.		\$1,046.
								.000	
0 9 6 1	EQUALIZED ASSESSMENT	\$1,774. \$4,223,000.	. 7,060,000.	1,115. 20,662,000.	. 4,640,000.	1,001. 26,830,000.	. 7,321,000.	\$70,736,000.	\$11,789,333.
	PER		. 1,143.		. 551.		. 5,096.	•11	\$1,153
	ASSESSMENT	\$10,797,640.	7,132,760.	19,546,080.	4,895,300.	27,306,930.	8,291,220.	\$77,969,930.	\$12,994,988.
	(1961) PopuLA- TION	\$ 8809	6243	17528	8888	27269	1627	67,643	11,274
	PER	558.	700.	598.	447.	543.	2502.		\$610.
		€9-					.1	.000.	
2 6	EQUAL IZER ASSESSMENT	\$ 1,995,000.	3,486,000.	8,076,000.	1,990,000.	12,846,000.	2,910.000.	\$31,303,000.	\$5,217,167.
1956	PER	. \$ 358.	5,282,390. 1,060.	. 1,083.	. 705.	. 440.	. 5,447.	•11	\$800.
	ASSESSMENT	\$ 1,278,845.	5,282,390	14,620,800.	3,138,130.	10,410,720.	6,334,870.	\$41,065,755.	\$6,844,292.
	POPULA-	3577 \$	4982	13496	4451	23672	1163	51,341	8,557
	SUBURBANS	BOIA	SWOOD	ARRY	NORTH KILDONAN	TAL			W.I
	No.	ASSINIBOIA	2 CHARLESWOOD	3 FORT GARRY	4 NORTH	5 ST. VITAL	6 TUXEDO		AVERAGE
	-1								

MILLS

MILLS

MILLS

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57.5

67.6

18

178.

. 26.

\$481,004. \$884,086. \$1,066,143.

11,274

8,557

AVERAGE

\$2,886,021. \$5,304,513. \$6,396,860.

67,643

51,341

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	ASSINIBOIA - Pop. 6088	COSTS PER CENT. PER CAP.	\$ 306,390, 42.21 \$50.33 47,246, 6.51 7.76 187,040, 21.64 25.80 37,870, 5.22 6.22 3,552, 49 6.22 3,552, 6.22 3,552, 6.22 3,552, 76.07	53,679. 7.39 8.82 (10,814.) (1,49) (1,78) 38,255. 5.27 (5.28) (3,144.) (3,43) (.52) (3,144.) (.43) (.52) (1,500. 21 (.52) (15,003. 1.80 7,10098	\$725,791. 100.00% \$119.22	NORTH KILDONAN - POP. 8,888	COSTS PER CENT. PER CAP.	\$246,664. 36.18 \$27.75 69,521. 10.20 7.82 34,388. 5.04 3.87 24,441. 3.58 2.75 7,773. 1.14 .87		11.72 9.27 9.27 1.99 (.20) 1.43 1.60 1.60 1.60 1.82 1.82 1.83 1.83 1.83 1.83 1.83 1.83 1.83 1.83	\$681,789. 100.00% \$76.71
SUBURBANS 1 9 6 1	CHARLESWOOD - Pop. 6243	COSTS	\$ 249,163. 3,466. 47,836. 29,868. 1,075. 330,408.	149, 189. (74, 146.) 27, 157. 6, 436. (1, 464.) 123. 4, 870. 5, 180. 828. 828. 828.	\$480,982.	ST. VITAL - Pop. 27,269	COSTS	\$974,432. 199,135. 3,700. 113,649.			\$2,075,061.
	43	PER CENT. PER CAP	51.59 \$39.75 .72 .55 9.94 7.66 6.21 4.78 .22 .17 .88.68 52.91	31.02 23.90 (15.41) (11.88) 5.65 4.35 1.35 1.04 (.30) (.23) 1.01 .73 1.08 .83 1.08 .83 1.08 .83 1.08 .83 1.08 .83 1.08 .83	100.00% \$77.03	569	PER CENT. PER CAP	46.96 \$35.73 9.60 7.30 1.14 5.48 4.17 4.17 6.20 1.14 6.2			100.00% \$76.09
	FORT GARRY - Pop. 17,528	Costs	\$ 884,255. 170,609. 33,149. 109,202. 243,912. 1,432,188.	201,670. 88) (25,028.) 35 (86,990. 04 (7,218.) 0.02 (1,099. 0.14 (1,090.) 14 (1,090.) 14 (1,090.) 15 (1,090.) 16 (1,090.)	\$1,983,638.	TUXEDO - POP. 1627	COSTS	\$5.73 \$230,375. 7.30 21,339. 1.14 34,088.			\$449,599.
	P. 17,528	PER CENT.	43.06 8.60 1.67 5.51 1.06 12.30 72.20	10.17 (1.26) 9.43 1.37 (2.21) 0.06 3.67	100.00	1627	PER CENT.	51.24 4.75 7.58	3	14.36 8:19 8:19 8:19 4.08 2:00 2:00	100.00%
		PER CAP.	\$48.74 9.73 1.89 6.23 1.20 13.92 81.71	11.51 (1.43) 10.67 1.55 (2.23) (2.23) (4.16) 4.16	\$113.18		PER CAP.	\$141.59	90.67	39.69 22.62 22.62 77 (.14) 11.28 5.53 5.53	\$276.34

VILLAGES

No.

1,021. 6/85. 8/27. 8/27. 8/27. 744. 744. 744. 947. 947. 960. 980. 839. 436,000.
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\$ 5 636, 180. 648, 230. 540, 780. 329, 430. 423, 710. 180,930 \$616,137 \$22, (1961) POPULA-TION 609 21,921 616. 642. 690. 595. CAPITA 230, 000 . 259, 000 . 259, 000 . 258, 000 . 258, 000 . 258, 000 . 259, 000 . ASSESSMENT EQUALIZED ,601,000 \$350,028 972. 720. 867. 805. 696. 699. 699. 732. 1,030. 1,030. 845. 745. 866. 866. 866. 876. 876. 876. 876. 876. 877. 87 718. CAPITA ASSESSMENT 256,099,330,406,170. 510,805. 211,645. 433,030. 504.020. 207,987 \$422,444 ACTUAL POPULA-21,189 TION 589 (x) GARSON GILBERT PLAINS LAC DU BONNET CRYSTAL CITY DUNNOTTAR GLENBORO GREAT FALLS NAPINKA PILOT MOUND 00 PLUM COULEE CARTWRIGHT ST. LAZARE PIERRE VILLAGES BENITO ELKHORN ERICKSON ETHELBERT MACGREGOR MINITONAS POWERVIEW FOXWARREN STE. ROSE RIVERTON ROSSBURN MANITOU HAMIOTA GRETNA AVERAGE

(x) PERMANENT POPULATION ONLY

0-024507

VILLAGES

		CENSUS POPULATION	PULATION	ToT	TOTAL EXPENDITURES	JRES	EXPENDIT	EXPENDITURES PER CAPITA	CAPITA	ACT	ACTUAL MILL RATES	ATES	
							1	0 1961	CENSUS	(INCLUDIT	INCLUDING SPECIAL SCHOOL	ScHOOL)	
No.	VILLAGES	1956	1961	1956	1960	1961	1956	0961	1961	9561	1960	1961	No.
-	BENITO	487	427	\$ 26,269.	\$ 27,301.	\$ 26,611.	54.	64.	62.	42.	31.	50.	-
a	BINSCARTH	452	456	16,705.	16,734.	21,945.	37.	37.	48.	54.	45.	49.	0
2	BOWSMAN	519	504	24,049.	23.299.	25,509.	46.	46.	51.	63.9	56.	53.	M
4	CARTWRIGHT	459	482	22,881.	27,099.	25,537.	50.	56.	53.	50.5	53.3	53.5	4
Ŋ	CRYSTAL CHTY	505	542	26,762.	30,124.	27,339.	53.	56.	50.	56.	56.	56.	2
9	DUNNOTTAR (x)	178	232	36,242.	55,573.	59,006.	203.	240.	254.	33.7	41.	43.	9
7	ELKHORN	673	999	26,304.	33,457.	33,022.	39.	50.	50.	55.	50.	.09	7
900	ERICKSON	488	531	22,386.	27.042.	28,530.	46.	51.	54.	50.	51.	51.	. 00
6	ETHELBERT	505	929	12,549.	19,481.	24,779.	25.	35.	45.	50.	40.	50.	6
10	FOXWARREN	270	272	11,178.	14,346.	13,802.	41.	53.	51.	55.	64.	63.	10
=	GARSON	277	330	5,588.	10,655.	9,434.	20.	32.	29.	73.	80.	80.	
cu i	GILBERT PLAINS	826	849	35,335.	47,447.	56,188.	41.	56.	.99	50.	44.	51.	12
2	GLENBORO	765	161	31,185.	74,091.	69,682.	41.	93.	87.	42.	64.6	74.2	13
4	GREAT FALLS	150	164	6,263.	7.012.	7,467.	45.	43.	46.	40.14	8.1	1.92	14
15	GRETNA	603	575	21,922.	29,423.	32,700.	36.	51.	57.	39.	56.	62.1	15
9	HAMIOTA	069	644	31,815.	45,690.	49,235.	46.	.69	63.	55.	44.3	64.3	91
17	LAC DU BONNET	523	269	33,444.	37,664.	39,631.	64.	.99	70.	105.	58.	1.69	17
00	MACGREGOR	119	642	24,239.	29,533.	26,802.	40.	46.	42.	40.	46.	48.	81
61	MANITOD	795	863	37,132.	.626,999	63,375.	47.	78.	73.	40.	65.	65.	61
8	MINITONAS	663	909	29,374.	31,482.	37,225.	44.	52.	.19	44.5	50.	.99	20
2	NAPINKA	181	178	6,441.	12,355.	8,236.	36.	.69	46.	35.	70.	65.	21
22	PILOT MOUND	785	802	35,703.	44,119.	49,866.	45.	55.	62.	54.	54.	59.	22
53	PLUM COULEE	498	210	21,541.	30,515.	36,402.	43.	.09	71.	45.6	58.8	8.19	23
24	POWERVIEW	1,078	905	21,433.	29,864.	41,451.	20.	33.	46.	86.	97.	125.	24
53	RIVERTON	795	808	18,938.	25,114.	34,345.	24.	3.	42.	58.	49.	58.3	25
529	ROBLIN	1,173	1,368	48,979.	93,777.	105,926.	42.	.69	77.	80.	48.	61.5	56
7 0	Rossburn	202	169	.996,92	41,211.	34,664.	45.	.02	59.	20.	.89	.89	27
0 00	ST DIEDE	223 858	85.6	72 213	19,996.	25,920.	34.	45.	55.	51.	177.1	82.63	5 58
30	Car Door on the	740	790	18 700	AA 050	40 178	36	. 10	2 -	. 20	6.00	0.60	3 6
3 -	SHOW! I AKE	75.1	774	21 920	72 24K	50 910	.03	72	.10	67.	.10	. 62	30
3	Tell on	634	749	26 033	44.218	50 041	41.	20.0	. 20		. 0	. 20.	20.
33	TREMERNE	551	569	23.675	38.578	45.686	43	. 89	. 6	44.	. 00	. 28	22
34	WASKADA	357	297	16,903.	21,311.	20,865.	47.	72.	70.	40.	54.	54.	34
35	WAWANESA	440	456	15,119.	21.781.	22,662.	34.	48.	50.	35.	40.	40.	32
36	WINNIPEGOSIS	984	980	38,674.	45,838.	51,464.	39.	47.	53.	80.	63.	79.	36
		00	.00	4000 000	200 000	221 010							
		21,189	12,921	\$67.0,200.	\$1,244,800.	\$1,331,212.				MILLS	MILLS	MILLS	
	Autorox	084	600	\$24 ZAO	474 580	\$76 078	V 1 V	8 88	7 03	64 62	0 10	19 09	
	AVERAGE		600	424,049.	1000	400,310.	+		200	20.46	24.91	10.00	

(x) PERMANENT POPULATION ONLY

01 6	CosTs		. PER CAP.	COSTS		. PER CAP.	BOWSMAN		POP 504	COSTS	PER CEN	POP 482
6)-	\$12,695. 520. 	1.95	30.95	11,336.	5	24.86	\$10,139.	39.75	.51	\$11,018. 434. 339.	43.15	24.44
CONTROLLABLE: PUBLIC WORKS CRANTS CRANTS SOCIAL SERVICES GRANTS FIXED ASSETS RECRATION & COMMUNITY SERVICES FIXED ASSETS RESEATION MISCELLANGOUS ADMINISTRATION	2,034. (511.) 2,714. (12.) (12.) (12.) 222. 2,872.	7.64 (1.92) 10.20 22.62 (.04) .15 .83 .07	4.76 (1.20) 5.36 (1.10) (0.03)	(98.) (98.) (476. (33.)	(.45) (.45) (.15) (.15) (.15) (.15)	9,14 (*21) 3,24 (.07) (.07) 2,91 *\$48,13	4,075. (1,502.) 3,178. 5,464. (118.) 162.	(5.89) (2.86) (2.46) (.46) (.46) (.64)	8.09 (7.98) 6.31 (7.23) .32 .32 .37 .35 .35 .35	3,249. (431.) 2,219. 3,187. (76.) 747. 2,275. 2,576.	(1.69) 8.69 (2.30) 2.33 2.33 8.91 (0.09)	6.74 (.89) 4.60 6.61 (.16) 1.55 4.72 4.72 5.34
3 0 49	COSTS (10, 142. 1,849. 657.	37. 6.3 2.4	POP. = 542 WYT. PER CAP. 10 \$18.71 50 1.21	\$26,354.	PER CENT. PERCAP. 44.66 \$113.5	\$113.59	Costs \$16,002.	POP 666 PER CENT. PER CAP 48.46 \$24.03	#24.03 \$24.03	CCSTS \$12,507. 589.	POP 53 PER CENT. PER CAP 43.84 \$23.55 2.06	\$23.55 \$23.55
CONTROLLABLE: PUBLIC WRKS PROTECTION OF PERSONS & PROPERTY GRANTS SOLIAL SERVICES GRANTS RECREATION & COMMUNITY SERVICES FIXED ASETS MESSERVES UTILITY OPERATING MISCELLAMEOUS ADMINISTRATION	3,263. (1,376.) 2,966. 367. (1,376.) 4,552. 183. 5,037.	(5.03) (9.86) (1.34) (15.55) (77) (100.00%)	6.02 (2.54) 5.47 68 7.85 7.85 9.29	22.834. (1,670.) 2,596. 764. (306.) 1,000. 7,434.	38.70 (2.83) 4.40 4.40 (1.29 (1.52) (1.52) (1.52) (1.52) (1.52) (1.52) (1.52) (1.53)	98.42 (7.19) 11.19 2.29 (1.31) 4.31 4.31	4,371. (181.) 5,303. 925. (156.) 2,027. 4,214.	13.24 (.55) 16.06 2.80 (.47) 6.14 	6.56 (.27) 7.96 1.39 (.23) 3.04 6.33 449.58	4,901. (568.) 2,738. 632. 353. 2,500. 4,868.	(0.99) 9.60 9.60 2.22 1.27 1.27 17.06	9.23 (1.07) 5.16 6.16 1.19 68 4.71 9.17

Pop 849	PER CENT. PER CAP.	6 \$31.54				7 31.94		 (3.02) 8 2.11		8.62	\$66.18	Pop 779	PER CENT. PER CAP.	₩ ;	10 1	2 23.84		8.38	\$63.20
GILBERT PLAINS	PER CE	7 47.66				73.84		1. 1.46 3.) (.03) 3.18		13.03	3. 100.00%		PER CEI	1. 36.67	1.05	37.72		13.27	5. 100.00%
GILBERT	CosTs	\$26,777		27/2	3 :	27,120.	12.607.	821. (18.) 1,788.	1,300	7,319.	\$56,188	HAMIOTA	COSTS	\$18,054	515:	18,569.	11,873. (892.) 7,428. (397.) (397.) (575. 200. 3,200.	6,531.	\$49,235.
Pop 330	PER CAP.	\$18.85	: :	:	::	18.85	1.0.1	7.61 (4.71)	:::	4.56	\$28.59	Pop 575	PER CENT. PER CAP.	\$36.55		37.41		6.83	\$56,87
٥.	PER CENT.	65.94	: :	::	::	65.94	3.52	26.61 (16.51) .53	:::	15.94	100.00%	۵	PER CENT	64.26	: : : :	65.77		12.01	100.00%
GARSON	COSTS	\$ 6,221.	: :	:		6,221.	332.	2,510. (1,558.)	:::	1,504.	\$9,434.	GRETNA	COSTS	\$21,015.	493.	21,508.	6,062. (234.) 1,938. (900.) 774.) 373.	3,926.	\$32,700.
Pop 272	PER CAP.	\$20.15	: :	:=		21,26	(2.52) 5.43		:	9.82	\$50.74	Pop 164	PER CAP.	\$38.67	:::	38.67	£	4.39	\$45.53
Po	PER CENT.	39.71	: :			41.90	27.60 (4.97) 10.70	1.78	1.28	19.37	100.00%		PER CENT.	84.93	:::	84.93	4	9.64	100.00%
FOXWARREN	COSTS	\$ 5,481.	: :	302		5,783.	3,810. (686.)	245.	176.	2,674.	\$13,802.	GREAT FALLS	CosTs	\$ 6,342.	:::	6,342.	55.	720.	\$7,467.
Pop 556	PER CAP.	\$20.94	: :	: :		20.94	6.43 (1.40)	 .97 (305) .90	5.85	6.44	\$44.57	Pop 797	PER CAP.	\$32.11 2.66 9.23	1.25	45.25	33.54 (15.28) (15.28) (10.2) (20.2) 3.44 3.90	8.64	\$87.43
۵	PER CENT. PER CAP	47.00	: :	:		47.00	14.42 (3.14)	2.18 (.10)	13.12	14.43	100.00%	۵	PER CENT. PER CAP	36.73 3.04 10.56	1.42	51.75	38.36 (17.48) 6.99 6.99 (.04) .69 3.94 4.47	6.83	100.00%
ETHEL BERT	CosTs	\$11,645.	: :	:		11,645.	3,573. (777.) 2,495.	540. (26.) 500.	3,251.	3,578.	\$24,779.	GLENBORO	CosTs	\$25,592. 2,120. 7,360.	992.	36,064.	26,733. (12,178.) 4,872. 997. (29.) 479. 2,743.	6,889.	\$69,682.
		SCHOOLS	DEBENTURES - GENERAL - UTILITY	METRO DEFERRED LIABILITIES	ОТНЕЯ		CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION OF PERSONS & PROPERTY	GRANTS SOCIAL SERVICES GRANTS GRANTS REGREATION & COMMUNITY SERVICES	Fixed Assets Reserves Utility operating	MISCELLANEOUS ADMINISTRATION				SCHOOLS DEBENTURES - GENERAL - UTILITY	METRO DEFERRED LIABILITIES OTHER		CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION OF PERSONS & PROPERTY GRANTS SOGIAL SERVICES GRANTS RECERTION & COMMUNITY SERVICES FIXED ASSETS RESERVES UTILITY OPERATING	MISCELLANEOUS ADMINISTRATION	

AZARE POP 449	PER CENT. PER CAP.	45.07	. 22.86	06.	,	68.83	23. 23.09 12.30 74.) (14.11) (7.51) 42. 4.36 2.32	2.26	(.02)	::	15.59	%00.001	N Pop 749	PER CENT. PER CAP.	39. 46.84 \$31.29	2.22	49.06	8.95 (1.21) 11.86	553. 4-50 3.01 (2.71) (1.80)	4.85	12.81	100.00%
ST. LAZARE	COSTS	\$10,781.	5,4	• ~		16,464	5,523.	ú.			3,7.	\$23,920.	TEULON	COSTS	\$23,439		24,551.	4,4 6,5	2,253.	2,4	6,4	\$50,0
Pop 591	ER CENT. PER CAP.	\$34.04		.79	:	36.08	6.01 (1.64) 5.87	1.57	2.93	19:1	6.22	- 67- Ii	Pop 774	ER CENT. PER CAP.	\$32.88		33.28		1.29 (.33)			-0 II
	0-	58.04				15.19	10.25	2.68	4.99	2.74	19.01	100.00%		PER CENT	50.00	09.	50.60		1.96 (.50)			100.001
ROSSBURN	CosTs	\$20,119.	:	468.		21,323.	3,554.	928.	1,731.	950.	3,676.	\$34,664.	SHOAL LAKE	COSTS	\$25,453.	308.	25,761.	9,629.	997. (258.)	515.	4,059.	\$50,910.
Pop 1,368	ER CENT. PER CAP.	\$30.32	21.11	.75	:	52.18	5.19 (.42)					\	DP 790	ER CENT. PER CAP.	\$29.34	::	29.95	5.67 (1.26)	1.35	5.97	6.38	\$50.86
Po	PER CENT	39.16	27.26	96.	:	67.38					3.21	- 11	STE. ROSE DU LAC POP.	PER CENT.	57.69		58.89	11.15 (2.48) 5.91	2.65 (1.00)	11.75	12.55	100.00%
ROBLIN	CosTs	\$41,479.	28,876.	1,022.		71,377.	7,100. (571.)	2,879.	(955.)	3,976.	3,399.	\$105,926.	STE. ROSE	COSTS	\$23,180.	::	23,660.	4,481. (998.) 2,375.	1,064.	4,719.	5,043.	\$40,178.
Pop 808	CENT. PER CAP.	\$14.27	:	: :	:	14.27	16.36					477 11	op 856	CENT. PER CAP.	\$22.59	.54	23.38		3.45 (.92)			-60- ∏
	PER CENT	33.58	::	: :	:	33.58	38.49	12.82	(4.99)	.58	12.72	100.00%	10	PER CENT	52.59	1.24	54.41	12.65 (1.85)	8.03 (2.14)		12.90	100.00%
RIVERTON	COSTS	\$11,532.	:	: :		11,532.	13,221.	4,403.	(1,714.)	200.	4,367.	\$34,345.	ST. PIERRE	CosTs	\$19,340.	455.	20,011.	4,653. (683.) 5,744.	2,955.		4,745.	\$36,777.
		Schools Debentures - General	Marro - Utility	DEFERRED LIABILITIES	ОТНЕЯ		CONTROLLABLE: PUBLIC WORKS RORANTS RORANTS PROFERTY	GRANTS SOCIAL SERVICES	GRANTS RECREATION & COMMUNITY SERVICES	Fixed Assets Reserves	UTILITY OPERATING MISCELLANEOUS ADMINISTRATION				SCHOOLS DEBENTURES - GENERAL	RED LI	OTHER	CONTROLLABLE: PUBLIC WORKS RANTS PROFECTION OF PERSONS & PROPERTY	GRANTS SOCIAL SERVICES GRANTS	FIXED ASSETS RESERVES ITTHINY OPFRATING	MISCELLANEOUS ADMINISTRATION	

	TREHERNE	Po	Pop 569	WASKADA	Po	Pop 297	WAWANESA	Po	Pop 456	WINNIPEGOSIS		Pop 980
	Costs	PER CENT. PER CAP.	PER CAP.	CosTs	PER CENT. PER CAP.	PER CAP.	CosTs	PER CENT. PER CAP.	PER CAP.	COSTS	PER CENT. PER CAP.	PER CAP.
SCHOOLS	\$19,849.	43.45	\$34.88	\$11,053.	52.97	\$37.22	\$11,578.	51.09	\$25.39	\$28,085.	54.57	\$28.66
DEBENTURES - GENERAL	::		::	. 695.	3,33	2.34	::	::	::	::	::	::
- UTILITY	3,611.	7.90	6.35		::				::	::	::	::
METRO	::						::	::		•		
DEFERRED LIABILITIES	1,988.	4,35	3.49	::	::	::	::	::		::		
Отнея		:		200.	96.	.67	***	:-	•		:	:
	25,448.	55.70	44.72	11.948.	57.26	40.23	11.578.	51.09	25.39	28,085.	54.57	28.66
CONTROLLABLE:												
PUBLIC WORKS	12,745.	27.90	22.40	3,608.	17.29	12.15	5,759.	25.41	12.63	8,672.	16.85	8.85
GRANTS	(66)	(.22)	(.17)	:	::	::	(2,037.)	(8.99)	(4.47)	• • • • • • • • • • • • • • • • • • • •		::
PROTECTION OF PERSONS & PROPERTY	2,569.	5.62	4.50	1,946.	9,33	6.55	1,548.	6.83	3.39	6,661.	12.94	6.80
GRANTS		::		::	::	::	::	::	:			
SOCIAL SERVICES	427.	.93	.75	765.	3.67	2.58	535.	2.36	1.17	1,494.	2.90	1.52
GRANTS	(10.)	(10.)	::		:	:	:	:	:	(254.)	(64.)	(,26)
PECREATION & COMMUNITY SERVICES	::	::	::	270.	1.29	.90	215.	.95	.47	301.	.76	.40
Fixed ASSETS	::	::				::	1,153.	60.9	2.53	::	:	::
RESERVES	::	::			::	::						
UTILITY OPERATING		::		::	:	::	::					
MISCELLANEOUS			::		::	::		::				
ADMINISTRATION	4,606.	10.08	8.09	2,328.	11.16	7.84	3,911.	17.26	8.58	6,415.	12.47	6.55
	\$45,686.	100.00%	\$80.29	\$20,865.	100.00%	\$70.25	\$22,662.	100.00%	\$49.69	\$51,464.	100.00%	\$52.52

TOWNS

1956

1961

No.	- 0 w 4 r 0 k 8 o 0 = 0 x 4 r 0 5 t 8 0 0 2 2 9 8 8 9 8 8 8 8 8 8 8 8 8 8 8 8 8 8	8 E
PER	## 907. 1, 127	2,413.
Equalized Assessment	\$1,837,000. 2,827,000. 3,693,000. 8,647,000. 1,974,000. 8,483,000. 9,337,000. 1,555,000. 926,000. 926,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,555,000. 1,557,000.	\$81,447,000.
PER	\$\psi \psi \psi \psi \psi \psi \psi \psi	2,442.
ASSESSMENT	\$1,886,020 5,419,910 5,489,960 1,444,880 8,83,890 8,83,890 9,84,877 1,514,490 1,539,440 1,539,440 1,539,440 1,539,440 1,539,440 1,539,440 1,539,440 1,539,660 1,539,660 1,539,660 1,547,310 1,555,710 1,555,710 1,483,420 1,483,420 1,483,420 1,483,420 1,483,420 1,483,420 1,483,420 1,483,420 1,483,420 1,483,420 1,483,420 1,483,420 1,566,440 1,566,530 1,	1,970,310. \$82,375,800. \$2,422,818.
POPULA- TION	2026 1703 4369 1303 4369 1113 1930 1734 1930 1932 10,534 1932 1,037 1,037 1,038 1,370 3,137 1,841 1,370 3,137 1,841 1,84	
PER	\$ 788. 1,046. 1,046. 1,046. 1,046. 1,002.	1,862.
EQUALIZED ASSESSMENT	\$1,591,000. 5,503,000. 3,200,000. 845,000. 1,355,000. 845,000. 1,323,000. 873,000.	1,503,000. \$72,457,000. \$2,131,088.
PER CAPITA	\$\$99. 1,282. 1,086. 1,004. 1,110. 1,023. 1,128. 1,128. 1,128. 1,128. 1,178. 1,178. 1,178. 1,178. 1,021.	
ACTUAL	\$1,821,060. \$2,286,320. \$2,929,220. \$2,929,230. \$2,929,230. \$3,358,600. \$85,875. \$1,937,970. \$8,183,580. \$95,440. \$25,440. \$7,322,870. \$7,322,870. \$7,322,870. \$7,322,870. \$7,322,870. \$7,322,970. \$7,322,980. \$7,320.	1,954,040. \$78,182,805. \$2,299,494.
(1961) POPULA- TION	2026 1700 846 1303 4369 1413 1913 1914 1914 1916 1916 1916 1917 1917 1917 1917 1917	83,085
PER	\$ 543. 428. 428. 429. 611. 668. 698. 609. 773. 774.	1,473.
Equalized Assessment	\$ 922,000. 972,000. 984,000. 1,172,000. 6,184,000. 6,184,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,84,000. 6,94	1,186,000. \$46,837,000. \$1,377,559.
PER	\$ 814. 484. 484. 1, 614. 772. 763. 614. 763. 993. 993. 994. 670. 1,039. 1,039. 1,011. 1,039. 1,011. 1,154. 1	1,829.
ACTUAL ASSESSMENT	\$1,382,780, 736,540, 1,171,100, 1,171,100, 1,171,100, 1,171,100, 1,171,100, 1,171,100, 1,171,100, 1,171,100, 1,170	1,472,090. \$55,206,588. \$1,623,723.
POPULA-	1698 1523 806 1115 3941 1065 1065 1060 882 963 1,660 3,109 471 471 471 471 471 471 471 471 471 471	805
No. Towns	A B B B B C C C C C C C C C C C C C C C	34 WINNIEG BEACH (x)

(x) PERMANENT POPULATION ONLY-

		CENSUS POPULATION	SPULATION	인	TOTAL EXPENDITURES	ES	۵۱	EXPENDITURES PER CAPITA	S PER CA	PITA	ACI	ACTUAL MILL RATES	ES	
									1961 CENSUS	sus	(INCLUI	(INCLUDING SPECIAL SCHOOL)	SCHOOL)	
No.	TOWNS	1956	1961	1956	1960	1961	5	956	0961	1961	1956	1960	1961	No.
-	ALTOWA	1,698	2,026	\$ 84,517.	\$141,915.	\$179,515.	**		570.	\$89.	55.	9.09	6.19	-
21	BEAUSEJOUR	1,523	1,770	66,801.	161,158.	180,152.	7		.16	102.	85.1	43.	47.	2
W	BIRTLE	806	846	36,272.	45,459.	57,104.	7	15.	54.	67.	45.9	68.5	75.	.3
4	BOISSEVAIN	1,115	1,303	67,752.	91,539.	103,845.		51.	70.	80.	35.7	42.	52.2	4
3	BROOKLANDS	3,941	4,369	112,194.	299,115.	279,244.	,,	28.	.89	64.	88.	7.16	75.	2
10	CARBERRY	1,065	1,113	45,040.	68,994.	82,018.	7	42.	62.	74.	46.		64.6	9
4	CARMAN	1,884	1,930	115,178.	153,732.	165,775.		52.	80.	.98	84.		64.08	7
00	DAUPHIN	6,190	7,374	428,773.	487,255.	587,358.		71.	.99	80.	79.		45.4	80
6	DELORAINE	006	916	47,761.	52,469.	71,563.		53.	57.	78.	44.		51.	6
0	EMERSON	968	932	66,963.	73,719.	82,424.		75.	79.	.88	44.		68.6	10
11	FLIN FLON	10,234	19,546	805,992.	902,888.	904,054.		.62	86.	86.	58.		65.	11
12	GIMLI	1,660	1,84!	60,882.	104,127.	126,193.	1.7	37.	57.	.69	45.		.09	12
<u>M</u>	GLADSTONE	882	944	41,922.	87,052.	75,121.		48.	92.	80.	43.		9.89	13
14	GRANDVIEW	963	1,057	55,827.	56,718.	.196,99	4,	58.	54.	63.	72.4		9.69	14
15	HARTNEY	554	592	33,011.	33,202.	46,120.		.09	56.	78.	52.		70.	15
16	KILLARNEY	1,434	1,729	86,587.	109,777.	127,069.		.09	63.	73.	53.9		8.69	91
17	MELITA	956	1,038	64,552.	72,608.	73,151.		.02	70.	70.	70.5		74.35	17
8	MINNEDOSA	2,306	2,211	151,019.	177,965.	179,463.		.99	80.	81.	.99		8.99	18
19	MORDEN	2,237	2,793	137,091.	220,640.	236,120.	,	61.	.62	85.	48.5		54.	61
20	MORRIS	1,260	1,370	60,415.	104,629.	111,941.	,	48.	76.	82.	45.		70.5	50
2	NEEPAWA	3,109	3,197	207,542.	268,071.	288,110.		67.	84.	.06	4.		57.	2
25	OAK LAKE	471	430	14,354.	20,198.	20,371.	.,	31.	47.	47.	37.		50.4	22
23	RAPID CITY	434	467	15,093.	20,506.	26,692.		35.	44.	57.	40.6		52.	23
24	RIVERS	1,422	1,574	68,446.	111,647.	119,937.		48.	71.	76.	.59		47.5	24
25	RUSSELL	1,227	1,263	29,100.	. 908 606	88,444.	,	48.	72.	70.	47.	51.	51.	52
56	SELKIRK	7.413	8,576	402,374.	685,134.	684,613.		54.	80.	.08	75.		55.	56
23	Souris	1,759	1,841	112,433	122,926.	162,717.		64.	. 19	.88	35.		.99	27
28	STEINBACH	2,688	3,739	195,720.	254,982.	335, 138.		73.	.89	.06	53.		57.	58
53	STONEWALL	1,110	1,420	47,197.	68,849.	79,094.		43.	48.	56.	44.5		6.03	53
30	SWAN RIVER	2,644	3,163	159,698.	220,256.	230,098.		.09	70.	73.	52.		76.	30
31	THE PAS	3,971	4,671	191,887.	416,781.	471,673.		48.	.68	101.	.69		1.99	3
32	VIRDEN	3,225	2,708	178,840.	193,617.	214,176.		55.	71.	79.	62.		55.9	35
33	WINKLER	1,634	2,529	81,760.	145,805.	184,019.	-	50.	58.	73.	58.3		7.07	33
34	WINNIPEG BEACH (x)	802	807	86,968.	131,883.	142,906.	-	.80	163.	177.	8.19		.09	34
		74,386	83,085	\$4,389,961.	\$6,196,422.	\$6,783,179.					NILLS	MILLS	MILLS	
			,	******	4.00.040	202 0014		00	0 4 4 6	77	200		20 00	
	AVERAGE	2, 159	2,444	\$129,116.	\$182,248.	\$199,505.		29.00	74.38	91:04	200.1	99.08	00.00	

(x) PERMANENT POPULATION ONLY

POP 846 BOISSEVAIN POP 1,303	PER CENT. PER CAP. COSTS PER CENT. PER CAP	\$35,152. 33.85	3.12	1,450.	62.51 42.20 56,649. 54.55 43.48	9.95 6.72 16,387, 15.78 12.58 (1.00) (.67) (2.923.) (2.81) (2.24) 8.10 5.46 9.518. 9.17 7.30	1.27 60258	5.15 7,197. 6.93	1,500. 1,44	7.37 10,225. 9.84	100.00% \$67.50 \$103.845, 100.00% \$79.70	POP 1,930 DAUPHIN POP 7,374	PER CENT. PER CAP. COSTS PER CENT. PER CAP	37.14	11.03 17,743. 3.02	2.75 2.36 1,92033 .26 7,300. 1.24 .99	49.65 298,011. 50.74		(.25) (38,806.) (6,61)	80,202. 13.65	(.76) (842.) (.14)	3.16 20,325. 3.46	3.73 5,05686	125. 02	the state of the s	100.00% \$85.89 \$587,358. 100.00% \$79.65
BIRTLE	Costs	\$21,706.	2,641.	•	35,699.	5,681. (570.)	1,076.	4,360.	:::	6,235.	\$57,104.	CARMAN	CosTs	\$64,527.	21,283.	4,558.	95,822.		20,333.	15,464.	3,562.	.960,9	7,193.		the same	\$165,775.
BEAUSEJOUR POP 1,770	COSTS PER CENT. PER CAP.	\$61,013. 33.87 \$34.47 1.713. 95 97 58.854. 32.67 33.25	.49	: 3		16,291. 9.04 9.20 (577.) (.38) (.38) 12,692. 7.05 7.17	1.62	2.31	4.24	7.64	\$180,152. 100.00% \$101.78	CARBERRY POP 1,113	COSTS PER CENT. PER CAP.	39.27	10.20	77394 .69	50.41		14.67	0.10	(1.20)	2.61	13.75		2000	\$82,018. 100.00% \$73.69
ALTONA Pop 2,026	COSTS PER CENT. PER CAP.	\$64,290, 35.81 \$31.73 2,590, 1.44 '.28 39,770, 22,15 19.63	::	19.		33.176, 18.48 16.38 (3.123.) (1.74) (1.54) 14,458. 8.05 7.14	3.05		::		\$179,515. 100.00% \$88.61	BROOKLANDS Pop 4,369	CosTS PER CENT. PER CAP.	37.13		***			(1.08)	15.119	(8.30)	-20	2.06	9,401, 3,37 2,15 4,297, 1,54 ,98	200	\$279,244. 100.00% \$63.91
		SCHOOLS DEBENTURES - GENERAL - UTILITY	METRO DEFERRED LIABILITIES	Отнея	and the state of t	CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION OF PERSONS & PROPERTY	GRANTS SOCIAL SERVICES	GECREATION & COMMUNITY SERVICES FIXED ASSETS	RESERVES UTILITY OPERATING	MISCELLANEOUS ADMINISTRATION	49×11	m1	OI .	SCHOOLS DEBENTURES - GENERAL	METRO - TATILITY	DEFERRED LIABILITIES OTHER		CONTROLLABLES	SRANTS GRANTS	GRANTS GRANTS	SOCIAL SERVICES GRANTS	RECREATION & COMMUNITY SERVICES GRANTS	FIXED ASSETS RESERVES	UTILITY OPERATING MISCELLANEOUS		er 11

	COSTS	POP 91	Pop 916	EMERSON	POP 93 PER CENT. PER CAP	Pop 932	FLIN FLON	POP 10,54	Pop 10,546	GIMLI	POP 1,84	POP 1,841
	00000	TER SERIE	EN Cont .	200	ten cente.	en care	200	E ER CERTO	- Cu cu	2000	TEN CENT.	En chr.
SCHOOLS	\$26,3118.	36.78	\$28.73	\$34,059.	41,32	\$36.54	\$300,580.	33.25	\$28.50	\$40,604.	32.18	\$22.05
- WHILLITY	; ;	: :	: :	14,441.	17.52	15.49	117,626.	13.01	11.15	21,000.	16.64	11.41
METRO	***		***	::		:	:		:	:	:	***
DEFERRED LIMBILITIES	:	;	:	1,703.	2.07	.83	:	:	:	:	:	:
OTHER	***	:	:	***	:	•••	-	:	:		:	
	26,318.	36.78	28.73	51,059.	61.95	54.78	430,686.	47.64	40.83	61,604.	48.85	33.46
CONTROLLABLES												
PUBLIC WORKS	8,047.	11.24	8.78	10,273.	12.46	11.02	201,616.	22.30	19.12	76,348.	60.50	41.47
PROTECTION OF PERSONS & PROPERTY	7,588.	10.74	8.39	4,927.	5.98	5.29	106,752.	11.81	10.12	6,349.	5.03	3.45
GRANTS	****		::	::		::			::			: 6
GRANTS	(139.)	(61.)	(-15)	(17.)	(10.)	(10-)	(9,129.)	(1.00)	(38.)	(1,643.)	(4.30)	(.89)
RECREATION & COMMINISTY SERVICES	1,348.	1.88	1.47	4,295.	5.21	4.61	54,076.	5.98	5.13	3,869.	3.07	2.10
FIXED ASSETS	20,000	27.94	21.83	4,379.	5.31	4.70	14,866.	1.64	1.4			
UTILITY OPERATIME	300.	7		: :	: :	: :	: :	: :	: :	2,000.	00:-1	60:-
MISCELLAMEDUS				****	***		***************************************					
ADMINISTRATION	7,084.	9.90	7.73	6,367.	1.72	9.83	13,975.	8.18	10.7	9,167.	1.26	4.38
	\$71,563.	100-00%	\$78.12	\$82,424.	100.00%	\$88.44	\$904,054.	100.00%	\$85.72	\$126,193.	100.00%	\$68.55
	The American			- Constitution			A CONTRACTOR OF THE PARTY OF TH	6	200	C		
	STANSIONE.	2	FOP 344	GRANDVIEW	404	/cn*1 -	TAKTIVET	0.1	100 292	N ICLARINET	POP.	- 1,60
	CosTS	PER CENT. PER CAP	PER CAP.	COSTS	PER CENT. PER CAP	PER CAP.	Costs	PER CENT. PER CAP	PER CAP.	Costs	PER CENT. PER CAP	ER CAP.
SCHOOLS	\$24,328.	32.39	\$25.77	\$26,523.	39.61	\$25.09	\$15,429.	33.45	\$26.06	\$44,696.	35.17	\$25.85
DEBENTURES - GENERAL	*** 00	30 20	25.10	10 107	15 93	9 66		20.00	36 71	3,698.	2.91-	2.14
Merren	50,955	50.12	66.12	10,131.	13.63	60.6	10,210.	+1 -5	25.11	.035,12	24:17	10.13
DEFERRED LIABILITIES	872.	1.16	26.	2,200.	3.28	2.08	272.	•26	.46	627.	.49	.36
ОТНЕЯ		:	:		:			:	:			:
	45,522.	60.69	48.22	38,920.	58.12	36.82	25,911.	26.18	43.77	76.249.	-00.09	44.10
CONTROLLABLE:				0			100		!			1
PUBLIC MORKS GRANTS	(508.)	(.68)	(*54)	(1,085.)	(1.63)	(1.03)	(969.)	(2.10)	(1.63)	(5.144.)	(4.05)	(2.97)
PROTECTION OF PERSONS & PROPERTY	5,922.	7.88	6.27	8,147.	12.17	7.71	4,472.	9.70	7.55	10,871.	8.56	6.29
GRANTS SOCIAL SERVICES	1,080.	1.43	:	1,056.	1.58	.66	654.	1.42		2,224.	1.75	1.29
GRAWTS	(14.)	:0	(.01)			::		::		(375.)	(.29)	(.22)
KECREATION & COMMUNITY SERVICES	2,657.	4.04	53	.066,2	2.30	2.40	1.334.	2.89	2.25	1,420.	5.04	4.23
RESERVES	1,000.	1.33	1,06	200.	.30	61.		:	:	:	:	:
UTILITY OPERATING	:	:	:	750.	1.12	.72	::		:		:	:
ADMINISTRATION	6,944.	9.54	7.36	7,996.	1.94	7.56	6,490.	14.07	10.96	8,717.	6.86	5.04
	\$75,121.	100.00%	\$79.58	\$66,961.	100.00%	\$63.35	\$46,120.	100.00%	\$77.90	\$127,069.	100.00%	\$73.49
											-	

3,739	T. PER CAP.	\$30.89	999	45.89		25.48 (9.27) 8.15					-2 H	2,708	PER CAP.	\$27.20 12.86 1.18	41.10	(5.05) (5.05) 9.06 (.25) (.01) 8.98 (.00) 8.00 \$79.09
Pop.	PER CENT	34.46 2.83 13.16	.75	51.20		28.42 (10.34) 9.09	3.27	1.04	5.97	7.51	100.00	Рор	PER CENT.	34.40	51.97	(6.38) (6.38) (1.46) (.31) (.02) (1.35) (1.09) (10.11)
STEINBACH	COSTS	\$115,498. 9,496. 44,102.	2,501.	171,597.		95,256 (34,677.) 30,460.	10,961.	3,492.	20,000.	25,160.	\$335,138.	VIRDEN	COSTS	34,831.	111,300.	\$\(\frac{40,420}{\xi\$1.665.}\) \$\(\xi\$1.665.\) \$24,540.\) \$(672.) \$\(\xi\$3.981.\) \$\(\xi\$4.312.\) \$\(\xi\$3.2140.\) \$\(\xi\$2.14.176.\) \$\(\xi\$2.14.176.\)
- 1,841	PER CAP.	\$35.82	.92	36.74		(6.22)	2.34	9.09	86.	8.22	\$88.38	- 4,671	PER CAP.	11.19	47.45	15.53 14.15 14.15 2.80 (.23) 3.09 4.84 4.84 4.84 4.84 4.84 4.89 4.84 4.84
Pop.	PER CENT. F	40.53	1.04	41.57		(7.03)	2.65	10.29	=:	62.6	100.00%	Pop.	PER CENT. F	35.61	46.99	15.38 14.01 14.01 2.22 3.06 4.79 4.74 7.73 100.00%
SOURIS	Costs	\$65,946.	1,690.	67,636.		43,466. (11,445.) 12,714.	4,315.	16,742.	1,800.	15,129.	\$162,717.	THE PAS	Costs	\$167,980.	221,620.	72,558. 66,103. 13,100. (1,060.) 14,455. 22,590. 22,590. 22,590. 3,500. 36,451.
- 8,576	PER CAP.	\$27.68 6.34 9.49	:::	43.51		(.68)	(*06) 4.69	2.71	2.20	8.47	\$79.83	- 3,163	PER CAP.	3.81	40.33	(2.43) 9.49 9.49 9.49 (2.43) 9.49 1.76 1.76 1.76 1.76 1.76 1.76 1.76 1.76
Pop.	PER CENT. P	34.67 7.95 11.88	:::	54.50		(.85)	5.87	3.40	2.76	10.61	100.00%	Pop.	PER CENT. F	29.03 5.24 18.83	55.44	(3,35) (3,35) (3,35) (3,35) (3,77) (2,99) (2,99) (3,17) (3,17) (3,17) (4,27) (6,31) (100,00%)
SELKIRK	CosTs	\$237,346. 54,406. 81,365.	:::	373,117.	00	(5,813.) (1,950.	(585.) 40,215.	23,261.	18,870.	72,610.	\$684,613.	SWAN RIVER	Costs	\$66,799. 12,050. 43,322. 5,403.	127,574.	33,506. (7,700.) 30,655. 8,345. (1,767.) 6,873. 6,873. 8,570. 8,500. 13.
- 1,263	. PER CAP.	\$25.81	:::	38.23		6.18	1.65	1.79	::	9.71	\$70.03	- 1,420	PER CAP.	\$23.47	24.74	(1.57) 6.20 6.20 (4.40) 1.81 7.95 \$55.70
Pop.	PER CENT. P	36.85	:::	54.59		8.83	2.35	2.55	::	13.87	100.00%	P009	PER CENT. P	42.14	44.43	18.82 (2.81) 11.12 11.12 (1.28 (1.72) 3.25 38
RUSSELL	CosTs	\$32,593. 15,688.	:::	48,281.	i.	7,808.	2,080.	2,258.	::	12,270.	\$88,444.	STONEWALL	CosTs	\$33,332. 1,808,	35, 140.	(4, 883. (2,227.) (2,227.) (8,919. (5711.) 2,567. 300.
		SCHOOLS DEBENTURES - GENERAL - UTILITY	METRO Deferred Liabilities Other	West was the sale of the sale	CONTROLLABLE:	INS OF PERSONS &	SOCIAL SERVICES	RECREATION & COMMUNITY SERVICES FIXED ASSETS	RESERVES UTILITY OPERATING	MISCELLANEOUS ADMINISTRATION				Schools Desentures - General Metro Overered Liabilities		CONTROLLABLE: PUBLIC WORKS GRANTS GRANTS SOCIAL SERVICES GRANTS SOCIAL SERVICES FIRED ASSETS RECREATION & COMMUNITY SERVICES FIRED ASSETS RESERVES UTILITY OPERATING MISCELLANGOUS ADMINISTRATION

	WINKLER	Pop.	Pop 2,529	WINNIPEG BEACH		Pop 807
	CosTs	PER CENT. PER CAP.	PER CAP.	COSTS	PER CENT. PER CAP.	PER CAP.
SCHOOLS	\$92,694.	50.37	\$36.65	\$47,672.	33.36	\$59.07
DEBENTURES - GENERAL	217.	. 12	60°	2,509.	1.76	3.11
- UTILITY	13,057.	7.10	5.16	:	:	:
METRO	:	:	:	:	:	
DEFERRED LIABILITIES	:	::	•	::	•	::
Отнея		:	:			:
	105,968.	57.59	41.90	50,181.	35.12	62.18
CONTROLLABLE:						
PUBLIC WORKS	58,717.	31.91	23.22	52,718.	36.89	65.33
GRANTS	(15,797.)	(8.58)	(6.25)	(1,007.)	(4.90)	(8.68)
PROTECTION OF PERSONS & PROPERTY	14,229.	7.73	5.63	18,990.	13,29	23.53
GRANTS	::	::	• • •	:	::	•••
SOCIAL SERVICES	4,300.	2.34	1.70	3,542.	2.48	4.39
GRANTS	(1,141.)	(.62)	(.45)	(1,436.)	(00.1)	(1.78)
RECREATION & COMMUNITY SERVICES	1,219.	99*	.48	3,552.	2.49	4.40
FIXED ASSETS	1,928.	1.04	.76	4,670.	3.27	5.79
RESERVES	•••		•••	2,500.	1.74	3.10
UTILITY OPERATING			•••	•••		•••
MISCELLANEOUS	316.	71.	.12	•••	::	
ADMINISTRATION	14,280.	7.76	5.65	15, 196.	10.62	18.83
	\$184,019.	100.00%	\$72.76	\$142,906.	100.00%	\$177.09

	No.	-	2	м	4	2	9	7	00		
	PER	\$1,185.	1,263.	952.	1,538.	2,093.	1,008.	1,311.	1,825.		1,671.
	EQUALIZED ASSESSMENT	\$33,375,000.	34,496,000.	11,795,000.	57,835,000.	71,127,000.	14,357,000.	26,327.000.	484,536,000.	\$733,848,000.	\$91,731,000.
1961	PER	\$1,166.	1,057.	978.	1,267.	1,756.	914.	1,417.	1,704.		1,537.
-1	ACTUAL	\$32,839,470.	28,870,670.	12,119,800.	47,654,430.	59,672,290.	13,017,760.	28,446,325.	452,268,250.	\$674,888,995.	\$84,361,124.
	POPULA-	28,166	27,305	12,388	37,600	33,977	14,248.	20,077	265,429	439,190	54,899
	PER	\$1,053.	. 206	833.	1,199.	1,408.	788.	1,030.	1,585.		1,389.
	EQUALIZED ASSESSMENT	\$29,656,000.	24,760,000.	10,317,000.	45,080,000.	47,834,000.	11,224,000.	20,685,000.	420,634,000.	\$610,190,000.	\$76,273,750.
1 9 6 0	PER CAPITA	\$ 692.	948.	912.	1,187.	1,541.	841.	1,275.	1,648.		1,431.
	ASSESSMENT	\$19,501,275.	25,890,620.	11,295,050.	44,633,890.	52,346,790.	11,976,950.	25,589,650.	437,392,500.	\$628,626,725.	\$78,578,341.
	POPULA- TION	28,166	27,305	12,388	37,600	33,977	14,248	20,077	265,429	439,190	54,899
	PER	\$ 798.	518.	756.	773.	735.	.099	.695	972.		878.
9 9	EQUAL IZED ASSESSMENT	\$19,780,000.	9,698,000.	7,954,000.	22,289,000.	19,472,000.	4,654,000.	8,678,000.	1,440. 248,049,000.	\$340,574,000.	1,240. \$42,571,750.
1 9 5 6	PER	\$ 622.	815.	551.	1,096.	1,262.	424.	579.	1,440.		
	ACTUAL	24,796 \$ 15,436,310. \$ 622. \$19,780,000.	15,255,590.	5,802,105.	31,631,930.	33,450,100.	3,520,575.	8,834,035.	367,300,120.	\$481,230,765.	\$60,153,846.
	POP.ULA- TION	24,796	18,718	10,525	28,851	26,502	8,312	15,256	255,093	388,053	48,507
	No. CITIES	BRANDON	EAST KILDONAN 18,718	PORTAGE LA PRAIRIE	ST. BONIFACE	ST. JAMES	TRANSCONA	WEST KILDONAN 15,256	WINNIPEG		AVERAGE
	No.	-	2	м	4	ro	9	7	00		

		CENSUS POPULATION	PULATION	10.	TOTAL EXPENDITURES	91	EXPENDI	EXPENDITURES PER CAPITA	SAPITA	ACTUA	ACTUAL MILL RATES	ωl	
								1961 CENSUS	ENSUS	(INCLUDING	(INCLUDING SPECIAL SCHOOLS)	(STOOH:	
No.	CITIES	1956	1961	1956	. 0961	1961	1956	1960	1961	1956	0961	1961	No.
_	BRANDON	24,796	28,166	\$1,538,732.	\$2,325,789.	\$2,558,547.	. 29	. 83.	.16	79.	.28	62.	-
N	EAST KILDONAN	18,718	27,305	1,128,990.	2,169,590.	2,528,930.	.09	.62	93.	57.	64.5	71.6	α.
M	PORTAGE LA PRAIRIE	10,525	12,388	531,188.	824,259.	979,613.	.09	. 19	.62	:	48.	55.	w.
4	ST. BONIFACE	28,851	37,600	2,201,073.	3,385,750.	3,805,425.	76.	.06	101.	:	62.4	69.5	4
2	ST. JAMES	26,502	33,977	1,777,260.	3,174,912.	4,233,135.	. 19	93.	125.	40.1	41.7	9.05	2
9	TRANSCONA	8,312	14,248	465,403.	891,942.	1,128,770.	.96.	63.	.62	94.9	72.7	.18	9
7	WEST KILDONAN	15,256	20,077	865,982.	1,497,503.	1,748,855.	57.	75.	. 78	.18	45.2	55.5	7
00	WINNIPEG	255,093	265,429	27,865,251.	35,839,575.	37,059,002.	109.	135.	140.	44.	43.	50. "A"	00
		388,053	440,190	\$36,373,879.	\$50,109,320.	\$54,042,277.				MILLS	MILLS	MILLS	
	AVERAGE	48,507	55,024	\$4,546,735.	\$6,263,665.	\$6,755,285.	94.	114.	123.	999	57.4	61.9	

"A" WINNIPEG - GENERAL AND SCHOOL ONLY

0	PER CAP.	\$39.64 10.31 (3.14) 7.04 1.80 8.01	63.66	5.99 (.33)	6.87 (2.00) 1.60 .63	3.79	\$101.21		PER CAP.	\$50.26 14.48 (82) 13.64	77.56	6.62 34.15 10.66 (6.39)	4.28	\$139,62
Pop. 37,60	PER CENT.	39.17 10.18 (3.10) 6.96 1.78 7.91	62.90	5.92 (.33)	6.79 (1.97) 1.58 .62	2.23	100.00	P. 265,429	PER CENT.	36.00	55.55	24.74 24.46 7.63 (4.57) 5.29	3.06	100.00
ST. BONIFACE - Pop. 37,600	COSTS	\$ 1,490,507. 387,542. (118,027.) 266,758. 67,692.	2,393,626.	225,224. (12,469.) 600,075.	258,329. (75,367.) 60,205. 23,585.	29,736. 88.046. 129,435.	\$3,805,425.	WINNIPEG - Pop. 265,429	CosTs	\$13,340,300. 3,842,785. (217,771.) 3,621,080.	20,586,394.	1,756,401. 9,065,530. 2,829,519. (1,695,068.)	1,136,017.	\$37,059,002.
388	PER CAP.	\$23.12 11.07 10.87 .96 5.06	51.08	6.05	4.10 (2.50)	68	\$79.07	-	PER CAP.	\$46.27 9.23 5.05 3.30 1.05	64.90	7.08 (7.18) 8.51 2.39 (5.3)	.50 .58 .3.28	\$87.12
E - Pop. 18	PER CENT.	29.24 14.00 13.74 1.22 6.40	64.60	7.66	5.18 (3.17)	.86	100.00	- Por. 20,077	PER CENT.	53.12 10.59 10.59 5.80 3.79 1.20	74.50	8.13 9.77 9.77 2.74 7.23	3.76	100.00
PORTAGE LA PRAIRIE - POP. 12,388	COSTS	\$ 286,465. 137,133./ 134,622. 11,944. 62,715.	632,879.	74,998.	50,786.	8,430.	\$979,613.	WEST KILDONAN	Costs	\$929,009. 185,263. 101,372. 66,233. 21,000.	1,302,877.	142,254. (3,613.) 170,779. 47,958. (12,652.) 13,062.	10,000. 11,570. 780. 65,840.	\$1,748,855.
	PER CAP.	\$41.39 14.66 (.83) .22 4.96	60.40	7.90	2.04 (2.48) (2.42)	5.22	\$92.62		PER CAP.	\$33.83 (3.01) (3.01) (3.01) (4.16 4.16 1.54	50.54	8.77 7.18 2.39 (.81)	2.46	\$79.22
. Pop. 27,305	PER CENT.	44.70 15.83 (90) 5.36	65.22	8.53	2.20 (.52) 2.61 1.51	5.64	100.00	- Pop. 14,248	PER CENT.	42.70 15.06 (3.80) 1.56 5.25 1.07	63.80	11.07	3.10	100.00
EAST KILDONAN - Pop. 27,305	CosTs	\$ 1,130,334. 400,241. (22,765.) 6,014. 135,465.	1,649,349.	215,768.	55,660. (13,229.) 66,018. 38,100.	2,753. 142,432. 79,988.	\$2,528,930.	TRANSCONA - Po	CosTs	\$481,980. 170,018. (42,882.) (17,640. 59,281. (2,124.	720,161.	124,981. 102,288. 34,036. (11,576.)	9,828. 35,000. 26,534. 76,893.	\$1,128,770.
	PER CAP.	\$28.87 13.98 1.11 .16 .16	46.46	(5.13)	2.43 (1.21) 1.92 .86	5.51	\$90.83		PER CAP.	4.90 (1.35) (1.35) (1.90	99.99	9.79 (38) 14.59 2.66 (.53) 3.75	19.73	\$124.58
. 28,166	PER CENT.	31.78 15.39 1.22 1.72	51.15	17.39 (.14) 12.23	2.68 (1.33) 2.11 .95	6.06	100.00	OP. 33,977	PER CENT.	41.02 3.93 (1.08) 9.55	53.45	7.86 (.30) 11.71 2.13 (.42) 3.01	15.84	100.00
BRANDON - POP. 28,166	COSTS	\$813,160. 393,823. 31,315. 4,500. 65,904.	1,308,702.	445,028. (3,550.) 312,824.	68,509. (34,138.) 54,024. 24,205.	23,227. 155,101. 204,615.	\$2,558,547.	ST. JAMES - Pop. 33,977	Costs	1,736,615. 166,463. (45,869.) 404,425.	2,261,634.	332,527. (12,887.) 495,856. 90,278. (17,849.) 127,464.	66,660. 6,710. 212,414.	\$4,233,135.
		SCHOOLS DEBENTURES - GENERAL GRANT (NETRO) - UTILITY NETRO DEFERRED LIABILITIES OTHER		CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION	GRANTS SOCIAL SERVICES GRANTS REC. & COMM. SERVICES FIXED DECEMBERS	MISCELLANEOUS ADMINISTRATION				SCHOOLS DEBENTURES - GENERAL GRANT (METRO) - UTILITY METRO DEFERRED LIABILITIES OTHER	Annual of the Park	CONTROLLABLE: PUBLIC WORKS GRANTS PROTECTION GRANTS SOCIAL SERVICES GRANTS REC. & COMM. SERVICES	FUKEN'S FUKEN'S RESERVES UTILITY OPERATING MISCELLANDOUS ADMINISTRATION	

RECONCILIATION OF EXPENSES
AS PUBLISHED IN STATISTICS AND AS PER STATEMENTS ATTACHED

\$118,027. 45,869. 42,882. 217,771.	. \$424,549.		REC. & COM. SERVICES																		7,000.	\$7,000. \$1,942,941. \$ 2,367,490.	\$87,065,826.
14 4 12			Social RE Services S	\$ 3,778.	34.	188.	• + 1.7	143.	1,797.	1,112.	1,199.		26. 18.		23,192.	33.		34,138.	31,067.	75,367.		\$1,898,898.	
	renue)		PUBLIC			4 1 578	3,029.		1,000	***************************************	1,000.				1.530			3,550.		12,469.		\$37,043.	
ST.BON1FACE ST. JAMES TRANSCONA WINNIPEG	DEDUCT METRO (SHOWN AS OTHER REVENUE)	CONTROLLABLE: DEDUCT GRANTS REPORTED AS REVENUE:	RURALS	COLDWELL	CORNWALL IS EL TON	LAWRENCE	OAKLAND	Russell	SII VER CREEK	TURTLE MOUNTAIN	Моормовтн	VILLAGES	ETHELBERT GILBERT PLAINS WINNIPEGOSIS	TOWNS	BROOKLANDS	RAPID CITY RUSSELL	CITIES	BRANDON FACT KII DONAM	PORTAGE LA PRAIRIE	ST. BONIFACE ST. JAMES	WINNIPEG		EXPENSES, PER SUMMARY PAGE







